1	BEFORE THE ILLINOIS COMMERCE COMMISSION				
2	IN THE MATTER OF:				
3)				
4	ILLINOIS COMMERCE COMMISSION,)				
5	vs.) No. 06-0027				
6	ILLINOIS BELL TELEPHONE COMPANY)				
7	Investigation of specified) tariffs declaring)				
•	telecommunications services.)				
8	Chicago, Illinois April 3, 2006				
9					
10	Met pursuant to notice at 10:00 a.m.				
11	BEFORE: TERRENCE HILLIARD, Administrative Law Judge.				
	APPEARANCES:				
12	MR. MATTHEW L. HARVEY,				
13	MS. STEFANIE R. GLOVER				
14	MS. BRANDY D.B. BROWN MR. MICHAEL R. BOROVIK				
1 -	160 North LaSalle Street, Suite C-800				
15	Chicago, Illinois 60601 Appearing for Staff of the ICC;				
16	MS. LOUISE A. SUNDERLAND				
17	MR. KARL B. ANDERSON 225 West Randolph Street, Suite 25-D				
18	Chicago, Illinois 60601				
19	SONNENSCHEIN, NATH & ROSENTHAL, by MR. PHILLIP A. CASEY				
20	233 South Wacker Drive, Suite 7800				
21	Chicago, Illinois 60606 Appearing for AT&T Illinois;				
22					

1	APPEARANCES: (CONT'D)
2	MS. SUSAN L. SATTER
3	Assistant Attorney General 100 West Randolph Street
4	Chicago, Illinois 60601 Appearing for the People of the State of
5	Illinois;
6	MS. JULIE SODERNA 208 South LaSalle Street, Suite 1760
7	Chicago, Illinois 60604 Appearing for CUB;
8	MR. MICHAEL WARD 1608 Barclay Boulevard
9	Buffalo Grove, Illinois 60089 Appearing for Data Net Systems and
10	TruComm;
11	MR. ALLAN GOLDENBERG MS. MARIE D. SPICUZZA
12	Cook County Assistant State's Attorneys 69 West Washington Street, Suite 3130
13	Chicago, Illinois 60602
14	Appearing for County of Cook;
15	MR. THOMAS ROWLAND 200 West Superior Street, Suite 400
16	Chicago, Illinois 60610 Appearing for Comcast, Cimco.
17	
18	
19	
20	SULLIVAN REPORTING COMPANY, by Steven T. Stefanik, CSR
21	Carla Camilieri, CSR
22	

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2	Witnesses:	Direct	Cross			Examiner
3	WILLIAM TAYLOR		60			
4			94 122			150
5			161	157	160	
6	JOSEPH H. WEBER	168				
7			171 209			
8	HARRY M. SHOOSHAN	J 211	212			
9			251 252			
10	SANDY MOORE	273	276	0.00		0.0.1
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2	<u>E X H I B I T S</u>	
3	Number For Identification	In Evidence
4	Staff Cross No. 1 75	
5	AT&T #3.0 & 3.1	166
6	113.0 a 3.1	100
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- 1 JUDGE HILLIARD: On behalf of the Illinois
- 2 Commerce Commission, I call Docket 06-0027, the
- 3 Commission versus Illinois Bell Telephone Company.
- 4 Can the parties beginning with Staff
- 5 identifying themselves for the record, please.
- 6 MR. HARVEY: Thank you, your Honor.
- 7 Appearing for the Staff of the Illinois
- 8 Commerce Commission, Matthew L. Harvey, Stefanie R.
- 9 Glover, G-l-o-v-e-r; Brandy D.B. Brown, and
- 10 Michael R. Borovik, B-o-r-o-v-i-k, appearing for
- 11 the Staff of the Illinois Commerce Commission, 160
- 12 North LaSalle Street, Suite C-800, Chicago,
- 13 Illinois 60601.
- 14 MR. GOLDENBERG: On behalf of the Cook County
- 15 State's Attorney's Office, Allan Goldenberg and
- 16 Marie D. Spicuzza, Assistant State's Attorneys,
- 17 69 West Washington, Suite 3130, Chicago, Illinois
- 18 60602.
- 19 MS. SATTER: Appearing on behalf of the People
- 20 of the State of Illinois, Susan L. Satter, 100 West
- 21 Randolph Street, Chicago, Illinois 60601.
- MS. SODERNA: Appearing on behalf of the

- 1 Citizens Utility Board, Julie L. Soderna,
- 2 S-o-d-e-r-n-a, 208 South LaSalle, Suite 1706,
- 3 Chicago, Illinois 60604.
- 4 MS. SUNDERLAND: Appearing on behalf of the
- 5 Illinois Bell Telephone Company, Louise A.
- 6 Sunderland and Karl Anderson, 225 West Randolph
- 7 Street, Chicago, Illinois 60606.
- 8 MR. WARD: For Data Net Systems and TruComm
- 9 Corporation, Michael Ward, 1608 Barclay Boulevard,
- 10 Buffalo Grove, Illinois 60089.
- 11 JUDGE HILLIARD: Any more appearances?
- 12 Okay. We've got -- there's several
- 13 motions filed by the Attorney General's office. Do
- 14 you have any -- anything you want to say in
- 15 addition to what you've put in writing?
- MS. SATTER: We did file a reply on the motion
- 17 for summary judgment.
- 18 JUDGE HILLIARD: I've seen it.
- 19 MS. SATTER: Okay. And we did not respond on
- 20 the motion regarding the motion to exclude the e911
- 21 and the wholesale records.
- 22 And if I could just take a brief minute

- 1 to just comment on the responses, then I won't file
- 2 a reply.
- 3 MR. HARVEY: If I might interject here, your
- 4 Honor, I think there's a -- this is -- the fact
- 5 that Ms. Satter feels compelled to reply is my
- 6 fault for sort of responding to her motion well in
- 7 advance of you giving any sort of notice that we
- 8 had to; so that was -- I got the notices confused
- 9 and to the extent that I don't believe that AT&T
- 10 Illinois' had a chance to respond in writing.
- 11 MS. SUNDERLAND: We understood that our response
- 12 would be due Wednesday.
- 13 JUDGE HILLIARD: Okay.
- MS. SUNDERLAND: I mean, that's how we
- 15 understood your notice that came out.
- 16 MR. ANDERSON: Friday.
- 17 MS. SUNDERLAND: That came out Friday.
- 18 MS. SATTER: Yeah, I think there was some
- 19 confusion about that motion versus the aggregate
- 20 information motion.
- 21 MS. SUNDERLAND: Oh.
- 22 MR. ANDERSON: My understanding is that

- 1 Wednesday, our response to your motion to exclude
- 2 the 911 data is due. Your reply is due Friday.
- 3 That was my understanding of the schedule.
- 4 JUDGE HILLIARD: Yeah.
- 5 MS. SATTER: Is that correct?
- 6 JUDGE HILLIARD: Well, actually, my intent was
- 7 that the parties can only be provided the most
- 8 recent notice, the CLECs would respond in that
- 9 schedule. But if -- since -- since you haven't
- 10 and, apparently, you want to, I'll certainly give
- 11 you the same opportunity.
- 12 MS. SATTER: Okay. Just to -- maybe for
- 13 everybody's sake, there are three motions --
- 14 JUDGE HILLIARD: Right.
- MS. SATTER: -- that we -- that my office filed.
- The one is on summary judgment and my
- 17 understanding is that's fully briefed. Then there
- 18 was a motion to exclude e911 and wholesale data.
- 19 There was not a notice set in the schedule for
- 20 response for that.
- 21 The third motion was the motion for --
- 22 to release aggregate information into the public

- 1 record. That motion was served on the CLECs in
- 2 0028 last week. That was the motion for which a
- 3 new briefing schedule was set so that the CLECs
- 4 would have an opportunity to respond.
- 5 MS. SUNDERLAND: Oh, that's the Wednesday and
- 6 Friday?
- 7 MS. SATTER: That is the Wednesday and Friday.
- Now, I don't have a problem if the
- 9 Hearing Examiner wants to give you till Wednesday
- 10 to respond.
- 11 JUDGE HILLIARD: We call them Administrative Law
- 12 Judges.
- 13 MS. SATTER: Correct. Sorry. Excuse me. Can I
- 14 say ALJ?
- 15 JUDGE HILLIARD: Yeah.
- MS. SATTER: So at this point, this is how the
- 17 rulings came out. So if you want to allow
- 18 additional time, then I will respond according to
- 19 that schedule.
- 20 JUDGE HILLIARD: All right. Do you want to
- 21 respond in writing to the motion to exclude the
- 22 e911 data?

- 1 MS. SUNDERLAND: Yes, we do.
- 2 JUDGE HILLIARD: All right. Do you want until
- 3 Wednesday to do that.
- 4 MS. SUNDERLAND: Yes, please.
- 5 JUDGE HILLIARD: All right. Do you want to
- 6 reply sometime after that?
- 7 MS. SATTER: Sure.
- 8 JUDGE HILLIARD: Is Friday soon enough?
- 9 MS. SATTER: Yes.
- 10 JUDGE HILLIARD: All right. So then the only
- 11 one that's fully briefed is the motion for summary
- 12 judgment?
- MS. SATTER: That's my understanding, yes.
- 14 JUDGE HILLIARD: All right.
- 15 And Staff urges me to take that under
- 16 advisement pending receipt of information on the
- 17 case. And although I don't know that I'm fully
- 18 convinced of the need to do that, I -- I'll defer
- 19 ruling on it for the time being.
- 20 MR. HARVEY: Thank you very much, your Honor.
- 21 MS. SATTER: I would just ask that if you're
- 22 inclined to defer ruling, that that doesn't

- 1 necessarily mean until the end of the case when all
- 2 the briefs are in, because then we would have to
- 3 brief it, as well.
- 4 MR. HARVEY: And with respect to that, your
- 5 Honor, it seems that briefing it would not be a
- 6 terribly onerous result here since we've fully
- 7 briefed the motion in question.
- 8 There may be evidence adduced at hearing
- 9 that would cause it to -- to be something that we
- 10 did want to add some legal analysis in our brief.
- 11 JUDGE HILLIARD: Yeah, I would think you can
- 12 rely upon your briefs, if, in fact, I let it go,
- 13 but that's up to you.
- 14 MR. HARVEY: And I'm not -- I guess speaking
- 15 from Staff's perspective, we've just not certain
- 16 what the real urgency is about getting this
- 17 particular matter resolved.
- 18 JUDGE HILLIARD: Well, just that it slightly
- 19 simplifies the case.
- 20 At any rate, I intend to defer ruling on
- 21 it for the time being. So let's -- is there
- 22 anything else?

- 1 MS. SATTER: I have one more matter.
- There was an SBC witness Mr. Svanda who
- 3 has not been scheduled because of trans- -- jury
- 4 duty, I understand.
- 5 MS. SUNDERLAND: Yes.
- 6 MS. SATTER: Having reviewed his testimony, I
- 7 would like to move to strike his testimony or to --
- 8 maybe the appropriate motion is a motion in limine,
- 9 because the purpose of his testimony as stated by
- 10 him and by other witnesses, particularly,
- 11 Mr. Wardin, is to talk about matters that are not
- 12 relevant to whether SBC's services in this case
- 13 justify competitive classification under 13-502.
- 14 He's talking about other states, what
- 15 other states have done. What other states have
- 16 done does not address 13-502. And he also talks
- 17 about what he calls the traditional role of a
- 18 public utility commission and his philosophy. That
- 19 is not an issue that is before your Honor under
- 20 13-502 and it's not an issue that was raised by
- 21 other parties.
- 22 So we would ask that he -- that his

- 1 testimony not be offered and admitted, and then, of
- 2 course, he would not be required to come in.
- 3 MR. WARD: Data Net and TruComm would join in
- 4 the motion.
- 5 MS. SODERNA: As would the Citizens Utility
- 6 Board.
- JUDGE HILLIARD: Anybody else?
- 8 MR. HARVEY: Staff does not join in the motion
- 9 at this time.
- 10 MR. GOLDENBERG: Cook County State's Attorney's
- 11 Office joins in it.
- 12 JUDGE HILLIARD: You do join?
- 13 MR. GOLDENBERG: Yes.
- 14 JUDGE HILLIARD: All right. And I presume --
- 15 what do you want me to call you, Ms. Sunderland?
- 16 You're SBC or you're AT&T?
- 17 MS. SUNDERLAND: We are AT&T Illinois.
- 18 MR. WARD: Wouldn't Illinois Bell be simpler so
- 19 we could keep -- for a while?
- JUDGE HILLIARD: What's your response.
- 21 MS. SUNDERLAND: I think Mr. Casey will address
- 22 this recommendation by the AG.

- 1 JUDGE HILLIARD: Mr. Casey, have you filed an
- 2 appearance in this case?
- 3 MR. CASEY: I have not as of yet, Judge. I can
- 4 file one instanter. I wasn't anticipating having
- 5 to address your Honor today as Mr. Svanda wasn't
- 6 going to be appearing today.
- 7 I will, with the ALJ's leave, file my
- 8 appearance this afternoon.
- 9 JUDGE HILLIARD: Okay.
- 10 MS. SATTER: Is -- is Mr. Casey appearing on
- 11 behalf of AT&T Illinois?
- 12 MS. SUNDERLAND: Yes.
- 13 MS. SATTER: Okay. Okay. That was not clear.
- 14 MR. CASEY: In response -- well, your Honor, the
- 15 motion -- the oral motion in limine presented to
- 16 you today, as best I can understand it, is an
- 17 opportunity -- an effort to strike certain
- 18 testimony, although it's not certain as to whether
- 19 or not it's a motion to strike all the testimony.
- 20 From what I gather is that, apparently,
- 21 there's a relevance question in this particular
- 22 case. Whether it's -- I don't know if your Honor's

- 1 had an opportunity to take a look at Mr. Svanda's
- 2 testimony, but I don't believe a relevance
- 3 objection at this point is timely, nor is it on
- 4 point or worthy of being granted.
- 5 The testimony provided by Mr. Svanda
- 6 specifically responds to certain concerns raised by
- 7 other intervening -- intervenor witnesses and goes
- 8 no farther than that.
- 9 JUDGE HILLIARD: Which intervenor witnesses is
- 10 it responsive to?
- 11 MR. CASEY: Mr. Svanda specifically indicates in
- 12 his testimony that he responds to Dr. Selwyn's
- 13 testimony, the testimony filed by CUB McKibbin,
- 14 testimony filed by Data Net witnesses Gillan and
- 15 Segal, and Staff witnesses Staranczak and
- 16 Zolnierek.
- 17 JUDGE HILLIARD: What's your response -- reply?
- 18 MS. SATTER: The testimony in this case all
- 19 address substitutability issues under 13-502.
- 20 Mr. Svanda himself says that he's talking about the
- 21 traditional role of a public utility commission and
- 22 his philosophy as a former regulator. Those issues

- 1 go way beyond the issues that are raised in this
- 2 case.
- In addition, his details and his
- 4 presentation of filings in Michigan, Wisconsin,
- 5 Ohio, Indiana, Missouri, Iowa are not relevant to
- 6 the facts under 13-502. I think what they are is
- 7 an effort to sway the Commission by suggesting that
- 8 other states have done something. So the
- 9 Commission disregard the evidence in this case and
- 10 do what the other states have done.
- 11 So not only is it not appropriately
- 12 responsive to the issues of the case under 13-502,
- 13 not responsive to the scope as presented by other
- 14 witnesses, but I think it's improper because it
- 15 goes beyond what the Commission should be
- 16 considering.
- 17 JUDGE HILLIARD: Are you objecting to all of his
- 18 testimony or parts of it?
- 19 MS. SATTER: I'm objecting to all of his
- 20 testimony.
- 21 MR. WARD: Your Honor, I'd like to add a
- 22 response to AT&T's comment.

- 1 Mr. Svanda's testimony states that his
- 2 purpose of it is to describe -- and I'm on Page 1,
- 3 Line 17. Describe the traditional role of a public
- 4 utility commission and his philosophy as a
- 5 regulator and then how AT&T's application is
- 6 consistent with what occurs in other jurisdictions,
- 7 not in Illinois, and then he applied his assessment
- 8 of the filing.
- 9 I would concur with what the AG has
- 10 noted in its motion that it was not responsive to
- 11 the testimony that was filed. We are not
- 12 discussing what the criterias for Ohio, Michigan or
- 13 Missouri or Iowa. And that, basically, what it is
- 14 is Mr. Svanda's own personal opinion as to how
- 15 other states have provided competitive
- 16 classification, not as to how Illinois -- or AT&T's
- 17 application meets the Illinois criteria.
- 18 JUDGE HILLIARD: Mr. Casey?
- 19 MR. CASEY: Judge Hilliard, Dr. Selwyn goes into
- 20 detail about what happened in Oklahoma. He also
- 21 references what happened in the state of Washington
- 22 in his determination as to what is relevant for the

- 1 ALJ and the Commission to consider.
- 2 Certainly, if it's okay for them to talk
- 3 about what the -- what other states have done, it's
- 4 certainly okay for AT&T Illinois to rebut that and
- 5 to advise the Commission as to what's occurred in
- 6 other states.
- 7 With respect to the relevance of
- 8 philosophy, if your Honor looks, the testimony
- 9 provided by the intervenor groups talk -- they
- 10 really look at limiting or shaping what the
- 11 considerations for this Commission are and this
- 12 testimony's directly responsive to that.
- 13 MR. WARD: And I would again note in response to
- 14 AT&T -- I don't want to just keep going back and
- 15 forth, but I think it's important to the point
- 16 that's before your Honor.
- 17 Mr. Svanda's prefiled testimony states,
- 18 itself, why he believes it's relevant in response
- 19 to Dr. Selwyn and Mr. Gillan, and he says it's
- 20 because advancements in telecommunications
- 21 technology -- and I'm on Page 6, Lines 131 and
- 22 after. Because advancements in telecommunications

- 1 technology and competitive options occur on a
- 2 national or regional basis, not on a state-specific
- 3 basis.
- 4 Well, that is definitely not relevant to
- 5 this proceeding. This proceeding is to a
- 6 state-specific basis; in fact, a very specific
- 7 state statute. And this -- this gives you an
- 8 overview of the entire tenor of the testimony that,
- 9 that is, how these services in his opinion are
- 10 competitively classified in other states than
- 11 Illinois.
- 12 JUDGE HILLIARD: You want to have another shot
- 13 at this?
- MR. CASEY: We can play ping-pong, Judge, if you
- 15 like, but I mean, I can go back to the same point I
- 16 made before.
- 17 Dr. Selwyn made it a point to reference
- 18 what happened in Oklahoma, also what happened in
- 19 the state of Washington. So it is relevant, it is
- 20 important, and it does rebut those points as it is
- 21 important for this Commission to take note of what
- 22 happened in other jurisdictions.

- 1 MS. SATTER: If I may, the Oklahoma reference
- 2 was to a rate change. It wasn't necessarily to a
- 3 discussion of the regulatory standards that were
- 4 applied or weren't applied or that should or
- 5 shouldn't apply here. It was -- a classification
- 6 was changed; rates went up. That's a fact. It's
- 7 not an opinion as to whether this Commission should
- 8 do what Oklahoma did or Michigan did or anybody
- 9 else.
- 10 MR. HARVEY: If I might be heard on this.
- 11 JUDGE HILLIARD: Sure.
- 12 MR. HARVEY: I note that Section 13-502(c)(2) --
- 13 502(c)(5) allows the Commission to consider any
- 14 other factors that may affect competition and the
- 15 public interest that the Commission deems
- 16 appropriate.
- 17 I'm not convinced that Dr. Svanda -- or
- 18 Mr. Svanda's testimony is super-probative of
- 19 anything, but it does seem as if it might be
- 20 marginally probative on the -- as some other factor
- 21 that the Commission might consider.
- JUDGE HILLIARD: Okay. I'm generally of the

- $1 \,\,$ mind that having read his testimony, that he is --
- 2 it's kind of like as Mr. Ward has suggested,
- 3 everybody else is doing it, so you ought to do it,
- 4 too; but I don't know that, given the evidence
- 5 offered by other witnesses, that that may not --
- 6 and the statutory citation noted by Mr. Harvey,
- 7 that it necessarily should be excluded.
- I don't know that it has much weight or
- 9 merit, but I will not at the present time exclude
- 10 it ab initio. If you want to renew your motion
- 11 later on go, go ahead.
- 12 MS. SATTER: Thank you, your Honor.
- 13 JUDGE HILLIARD: Okay. Anything else?
- 14 Call your first witness.
- 15 MS. SUNDERLAND: Our first witness is
- 16 Dr. William Taylor.
- 17 Would you state your full name and
- 18 business address for the record?
- 19 THE WITNESS: My name is William E. Taylor. My
- 20 business address is 200 Clarendon Street, Boston,
- 21 Massachusetts 02116.
- 22 JUDGE HILLIARD: Excuse me. I don't think the

- 1 witness has been sworn.
- 2 MS. SUNDERLAND: No, I was --
- 3 JUDGE HILLIARD: Could you raise your right
- 4 hand.
- 5 (Witness sworn.)
- 6 JUDGE HILLIARD: Thank you.
- 7 MS. SUNDERLAND: Dr. Taylor is now available for
- 8 cross-examination.
- 9 MR. HARVEY: Staff is prepared to proceed, if
- 10 that's suitable to the judge.
- 11 JUDGE HILLIARD: You can do so.
- 12 WILLIAM TAYLOR,
- 13 called as a witness herein, having been first duly
- 14 sworn, was examined and testified as follows:
- 15 CROSS-EXAMINATION
- 16 BY
- 17 MR. HARVEY:
- 18 Q. Good morning, Dr. Taylor. My name is
- 19 Matt Harvey. I'm an attorney for the Staff of the
- 20 Illinois Commerce Commission. You're no doubt
- 21 delighted to be here, you know, with it raining
- 22 sideways and everything, but, anyway, we'll get you

- 1 out of here as quickly as we can.
- Now, just so we share an understanding
- 3 of some of the services that have been reclassified
- 4 in the AT&T November filing, those include
- 5 stand-alone access, do they not?
- 6 **A.** Yes.
- 7 Q. And per-use local calling?
- 8 **A.** Yes.
- 9 Q. Vertical features?
- 10 A. Some, yes.
- 11 Q. And some miscellaneous services such as
- 12 directory listings and --
- 13 **A.** ISDN, yes.
- 14 Q. It's amazing that anybody still buys ISDN,
- 15 isn't it?
- 16 A. Amazes me.
- 17 Q. Now, you economists have a concept called
- 18 price elasticity of the demand, correct?
- 19 A. Yes.
- 20 Q. And it's fair to say that the price
- 21 elasticity of demand for a product refers to how
- 22 responsive the demand for that product is to

- 1 changes in the price of it; is that fair?
- 2 A. Holding everything constant, yes.
- 3 Q. Okay. Holding everything else constant.
- 4 For those of us whose misfortune it is
- 5 not to be an economist, it'd be fair to say that if
- 6 people buy relatively smaller amounts of a product
- 7 when the price increase, the price elasticity of
- 8 the demand would be high?
- 9 A. It would be negative and the -- and high,
- 10 yes.
- 11 Q. And the way you index it is if it's
- 12 negative, it's -- that's a higher -- relatively
- 13 higher in terms of elasticity, correct?
- 14 A. Yes, we look at the absolute value of the
- 15 change.
- 16 **Q.** Okay.
- 17 A. That is, raise the price 10 percent. If
- 18 demand falls by, say, more than 10 percent, we say
- 19 that's an elastic service.
- 20 **Q.** Okay.
- 21 A. If it's less than 10 percent that demand
- 22 falls, it's called inelastic. Inelastic doesn't

- 1 mean zero. It just --
- 2 **Q.** Okay.
- 3 A. -- means less than elastic.
- 4 Q. That's very helpful.
- 5 And so you'd expect the price elasticity
- 6 of demand to be relatively low for those things
- 7 that people tend to view as necessities, correct?
- 8 A. Not necessarily. Depends upon whether you
- 9 mean the market price elasticity of demand or the
- 10 firm price elasticity of demand; that is, baked
- 11 beans buying are a necessity in Boston.
- 12 **Q.** Hm-hmm.
- 13 A. But the price elasticity is demand is quite
- 14 high because it's very competitive, there are a
- 15 hundred different providers and no single provider
- 16 could raise the price without losing most of his
- 17 business.
- 18 Q. Okay. Let's take it for something, let's
- 19 say, in a sort of economically totally frictionless
- 20 world, the price elasticity of demand for something
- 21 like insulin, let's say, would be fairly low,
- 22 right?

- 1 A. Well, again, if it is one particular
- 2 provider's insulin, Merck insulin, the answer is no
- 3 because Merck insulin is just like somebody else's
- 4 insulin.
- 5 **Q.** Okay.
- 6 A. But the -- what I think the concept you're
- 7 pushing towards is the market price elasticity of
- 8 demand.
- 9 Q. I think taking the whole world of insulin
- 10 providers and sellers.
- 11 A. Yes. So if every provider of insulin
- 12 raised his price 10 percent, there would probably
- 13 not be much change in the demand for insulin.
- 14 Q. Okay. And thank you for clarifying this.
- 15 It's misfortune that you may have guessed not to be
- 16 an accountant, I vaguely remember something how
- 17 cigarettes are inelastic from Econ 101, but that
- 18 would be two semesters. That would be my total
- 19 knowledge of two semesters of Econ, so...
- 20 And you'd expect -- again, what you
- 21 describe as the whole universe market price of
- 22 elasticity of demand to be relatively, you know,

- 1 lower for things that would be seen as luxuries
- 2 or -- like from a Sharper Image or something like
- 3 that?
- 4 A. I think you mean higher.
- 5 Q. If I do, then...
- 6 A. And all equal, yes, because the driving
- 7 feature there is there's always the substitute that
- 8 every product has, namely, don't buy it.
- 9 Q. Yeah, which is --
- 10 A. And there are a lot of things that Sharper
- 11 Image sells that we don't have to buy.
- 12 Q. That's -- yes. That's exactly --
- 13 JUDGE HILLIARD: So demand is inelastic for that
- 14 or elastic?
- 15 BY MR. HARVEY:
- 16 Q. Demand would be, I think, elastic?
- 17 A. So the market demand for an electronic ear
- 18 twister would probably be elastic because they
- 19 raise the price a bit and nobody needs to buy it.
- 20 JUDGE HILLIARD: Okay.
- 21 BY MR. HARVEY:
- 22 Q. And you've already been kind enough to

- 1 explain to me kind of how this is expressed
- 2 numerically.
- Now, if I could solicit your opinion on
- 4 something here. Staff Witness Dr. Staranczak
- 5 suggests that the price elasticity of demand for
- 6 access is in the negative .01 range. Is that your
- 7 understanding?
- 8 A. The -- close. The market price elasticity
- 9 of demand is about half that. I mean, it's a
- 10 debate between Dr. Selwyn and myself in the
- 11 testimony, but it is about .005, in my view.
- 12 Q. Okay. And let's say that it is .00-
- 13 somewhere between .01 and .005. That seems to be
- 14 the universe of debate here; is that correct?
- 15 A. Sure. And as a practical matter, it
- 16 doesn't matter much whether it's .01 or .005.
- 17 Q. Because all of those are extremely low,
- 18 correct?
- 19 A. Correct.
- 20 Q. Okay. That's -- that's fair.
- 21 And then the answer to that was, yes?
- 22 A. Correct.

- 1 Q. Okay. Now, if we could discuss price
- 2 elasticity of demand for local measured calling.
- 3 Would you agree that the price
- 4 elasticity of demand for -- and, again, we're
- 5 referring to markets here, I guess, and you've been
- 6 kind enough to explain to me how that differs from
- 7 firm.
- 8 But you'd agree that the price
- 9 elasticity of demand for local measured calling is
- 10 greater than the price elasticity of demand for
- 11 access?
- 12 A. Yes. I think there is econometric evidence
- 13 that suggests that's true. And, of course, calling
- 14 is something that people can do less of, if the
- 15 price goes up, whereas access is zero/one.
- 16 Q. Okay. And you either have it or you don't
- 17 is what you're saying?
- 18 **A.** Yes.
- 19 Q. Okay. Having said that, would you be
- 20 prepared to accept, perhaps subject to check, that
- 21 it might have -- that local calling might have a
- 22 price elasticity of demand of somewhere between

- 1 five and 20 times higher than access?
- 2 A. Again, talking about the market price
- 3 elasticity of demand, yes, I guess that's probably
- 4 true.
- 5 The numbers I'm thinking of are closer
- 6 to the five times of .005; but, yes.
- 7 **Q.** Okay.
- 8 A. I'll give you the bottom of that range.
- 9 Q. All right. Fair enough.
- 10 Now, the price elasticity of demand
- 11 for -- and, again, I'm sorry -- the market price
- 12 elasticity of demand for vertical features, call
- 13 forwarding and caller ID, would again be -- you'd
- 14 expect that to be higher than it is for access,
- 15 correct?
- 16 A. Again, yes, because there are some
- 17 substitutes for some of those services and the
- 18 services are discretionary.
- 19 Q. Fair enough.
- 20 And you'd expect the same to be true
- 21 of -- we're straying a little off of the lot here,
- 22 but long distance would be probably more price

- 1 elastic -- more market-priced elastic than --
- 2 A. Well, the market demand would be more
- 3 elastic. The econometric literature suggests that
- 4 the absolute value of the elasticity increases with
- 5 distance.
- 6 These are old studies. It's sort of
- 7 precompetition studies. So I'm not exactly
- 8 confident that they're correct, but that's a
- 9 generic summary of a big long literature.
- 10 Q. Okay. Fair enough.
- Now, my friend and colleague
- 12 Dr. Staranczak assures me that the world would kind
- 13 of be an ideal place if you economists -- if it ran
- 14 the way economists say it should. And while I'm
- 15 profoundly skeptical of this, let's pretend for a
- 16 moment that we're in an economist's ideal world and
- 17 if you could assume that for a minute. Perhaps
- 18 even a theme park, you know, we have economist's
- 19 ideal world or something.
- But, in any case, in the economist's
- 21 ideal world, you'd agree that firms would set their
- 22 prices pretty close to the marginal cost, if not

- 1 absolutely at it, correct?
- 2 **A.** No.
- 3 Q. And why is that?
- 4 A. Well, because in my theme park, some
- 5 products are produced with fixed costs. It's not
- 6 an unusual thing to see.
- 7 It isn't what's taught in Econ 101
- 8 generally. But, in my theme park, I have
- 9 telecommunications services. And as I'm sure
- 10 you're aware, there are a large proportion of the
- 11 costs, the network, are fixed; that is, they don't
- 12 increase as the volume of calling increases. Ergo,
- 13 in a perfectly competitive world in my theme park,
- 14 if a firm in my theme park were to charge nothing
- 15 but marginal cost, they'd all go broke and fade
- 16 away and they wouldn't be on the tour anymore.
- 17 Q. And thank you for doing that, because your
- 18 theme park is, in fact, the grubby analog world in
- 19 which we live, correct?
- 20 A. Scratch grubby, I'll take analog.
- 21 **Q.** Okay.
- 22 A. I call it an element of the real world. I

- 1 mean, there's nothing abstract or kind of wrong
- 2 about having fixed costs. I mean, technology is
- 3 technology, and some firms provide -- build
- 4 services, make automobiles, do things that involve
- 5 small proportions of fixed costs and some firms
- 6 do -- have large proportions of fixed costs. So
- 7 you can't ignore that.
- 8 Q. And I thank you for saying that because
- 9 that was sort of my next question.
- 10 In fact, firms do try to seek to recover
- 11 their fixed costs as a markup over their marginal
- 12 costs, correct, in the real world and in your theme
- 13 park?
- 14 A. Yeah, you have to -- yes. You have to be
- 15 careful with seek. I mean, it's not the regulatory
- 16 paradigm where someone tries to recover his costs.
- 17 In the real world and in the theme park, that's not
- 18 the way the world works at all. You try to make as
- 19 much money as possible. And if you don't recover
- 20 your costs, you're out the door.
- 21 Q. Okay. So I guess I misused the word seek;
- 22 but in our real, you know, wet, cold Chicago world

- 1 in which we live today, the fact remains that firms
- 2 do indeed try to recover percentage of -- you know,
- 3 try to recover their fixed and common costs in
- 4 excess of marginal?
- 5 A. Well, I wouldn't agree. I would say firms
- 6 try to make as much money as possible, and firms
- 7 that don't succeed in recovering their costs don't
- 8 persist. Their assets are used in some more
- 9 profitable venture.
- 10 Q. Okay. That's fair enough.
- 11 And since we've left the theme park, as
- 12 onerous as that does seem, and gone back to the
- 13 real world, why don't we consider how AT&T Illinois
- 14 is, in fact, currently pricing reclassified
- 15 services.
- MR. HARVEY: I may verge on the confidential
- 17 here, counsel. I will attempt not to do that, but
- 18 I will verge on the confidential, if I might.
- 19 BY MR. HARVEY:
- 20 Q. Now, you'll agree, Dr. Taylor, that the
- 21 markups for vertical services are -- that AT&T
- 22 currently assesses in, presumably, its attempt to

- 1 make as much money as it possibly can are very
- 2 high, indeed, correct?
- 3 A. My perception is that that's true both
- 4 today and it's been true for years, even under
- 5 other regulatory paradigms.
- 6 Q. And it might be hundreds of percent,
- 7 correct?
- 8 A. Oh, easily.
- 9 **Q.** Okay.
- 10 A. I mean, just the problem is the incremental
- 11 cost, which is the markup over which we're talking,
- 12 is so small for these switched-based features that
- 13 the percentage markup is almost meaningless.
- 14 Q. Fair enough.
- And you'd agree that local calls are
- 16 marked up fairly substantially as well, correct?
- 17 A. I believe that to be true, yes.
- 18 Q. And you'd agree that access is probably
- 19 marked up at a considerably lower rate than either
- 20 vertical features or local calling, correct?
- 21 A. You're talking about intrastate switched
- 22 access or --

- 1 Q. No, I'm sorry.
- 2 A. Oh.
- 3 Q. The network access line, if you will.
- 4 A. Oh. Oh, yes. That is priced very, very
- 5 close to incremental cost or even below some
- 6 measures of incremental cost.
- 7 Q. Okay. That's fair.
- Now, I'm going to take a bit of a
- 9 liberty with you here, Dr. Taylor. I notice that
- 10 you've taught at both Cornell and MIT and probably
- 11 neither of those august seats of learning give
- 12 multiple choice tests, but I'm going to sort of
- 13 give you a multiple choice test here today and I'd
- 14 like to see what your views on this question are.
- 15 I probably better give one to the court
- 16 reporter, the important legal person in the room
- 17 other than the judge.
- 18 This is something that I will ask to be
- 19 marked as Staff Cross-Examination Taylor Exhibit
- 20 No. 1.

21

22

- 1 (Whereupon, Staff Cross
- 2 Exhibit No. 1 was
- 3 marked for identification
- 4 as of this date.)
- 5 MR. HARVEY: And I don't really propose to offer
- 6 this into evidence. It's just for the benefit of
- 7 Dr. Taylor.
- 8 MS. SUNDERLAND: Just out of curiosity, why are
- 9 you marking it, if it's not going to become an
- 10 exhibit?
- 11 MR. HARVEY: I just wanted to approach the
- 12 witness and, you know --
- 13 MS. SUNDERLAND: Oh.
- MR. HARVEY: -- do the usual stuff.
- 15 JUDGE HILLIARD: It makes for a nicer record if
- 16 we identify all the papers.
- 17 MS. SUNDERLAND: Excuse me?
- 18 JUDGE HILLIARD: I said it makes for a nicer
- 19 record if we identify all the paper that we use.
- MS. SUNDERLAND: Oh, okay.
- 21 MR. HARVEY: And, besides, I was just so
- 22 delighted that I could get it to look as nice as it

- 1 does, that I just felt the need to offer it into
- 2 evidence or offer it halfway into evidence.
- 3 BY MR. HARVEY:
- 4 Q. Now, I'm going to ask you what economic
- 5 theory -- sort of classical economic theory would
- 6 say about the recovery of fixed and common costs
- 7 among services that have different elasticities --
- 8 market elasticities of demand.
- 9 And the choices are, A, economic theory
- 10 is completely agnostic about the recovery of fixed
- 11 and common costs; B, fixed and common costs should
- 12 be recovered by an equal markup on all services,
- 13 irrespective of their elasticity of demand; C,
- 14 fixed and common costs should be recovered
- 15 disproportionately from price-elastic services. In
- 16 this case, we're thinking of vertical services or
- 17 local calling. Or, D, fixed and common costs
- 18 should be disproportionately recovered from
- 19 price-inelastic services. The markup should be
- 20 higher on access and lower on vertical services and
- 21 for local calling in order to somehow maximize
- 22 societal welfare.

- 1 And I'm going to put you on the spot and
- 2 ask you what your answer to that is.
- 3 A. Since you don't have an E, none of the
- 4 above, I'd go with D. And, in fact, D is quite
- 5 precise because D, as you look at the end of it
- 6 says, "in order to maximize welfare." That is,
- 7 this Commission and people in this room may have
- 8 different incentives and different intentions as to
- 9 what -- how pries ought to be set for different
- 10 purposes. Public interest is involved here and
- 11 public interest is a fuzzy concept and D is quite
- 12 precise.
- 13 It doesn't say necessarily that one
- 14 should recover more -- a higher proportion of fixed
- 15 and common costs from price-inelastic services for
- 16 all purposes, but it is to maximize economic
- 17 welfare, the sum of consumer surplus, consumer and
- 18 producer surplus, a technical concept.
- 19 There is a theorem which corresponds to
- 20 D under idealized circumstances in economics and
- 21 that's why I pick it.
- 22 Q. Okay. Fair enough.

- 1 Just for my own information, if the
- 2 clause "in order to maximize welfare" were not
- 3 there, would your answer be the same? Again,
- 4 assuming the nonexistence of choice E.
- 5 A. Sure. The answer would be, yes, but I
- 6 would carefully point out that D has the
- 7 characteristic that it maximizes welfare and it may
- 8 not be consistent with other societal concerns.
- 9 Q. Okay. Thank you very much, as, you know,
- 10 you get an A and we'll move on from there.
- 11 Now, are you aware that AT&T has stated
- 12 that it intends --
- MS. SUNDERLAND: Excuse me. That was
- 14 proprietary.
- 15 MR. HARVEY: Oh. All right. Strike that. I
- 16 did not see that as proprietary.
- 17 MS. SUNDERLAND: It wasn't --
- 18 MR. HARVEY: Well, it probably should be.
- 19 MS. SUNDERLAND: The CUB data response?
- 20 MR. HARVEY: The CUB data response.
- 21 MS. SUNDERLAND: Yeah, that's proprietary.
- MS. SODERNA: Yeah, that's proprietary.

- 1 MR. HARVEY: No, I thought that --
- 2 MS. SODERNA: That portion of that response.
- 3 MR. HARVEY: Mine didn't say that.
- 4 MS. SUNDERLAND: Yes, it did.
- 5 JUDGE HILLIARD: When it was referred to in
- 6 cross, it was referred to as proprietary.
- 7 MR. HARVEY: Well, I ask that that be stricken.
- 8 And I apologize and prepare to face prosecution of
- 9 Section 5-108 of the Act.
- 10 JUDGE HILLIARD: Proceed.
- 11 BY MR. HARVEY:
- 12 Q. Well, let me ask you this:
- 13 Would it be fair -- and I don't think
- 14 this is necessarily -- you've indicated that firms
- 15 try to make as much money as they can in the free
- 16 market, correct?
- 17 A. Yes.
- 18 Q. And so it would be your understanding that
- 19 to the extent that AT&T would reclassify these
- 20 services as competitive, it'd be completely out of
- 21 its mind if it didn't try to recover more fixed and
- 22 common costs from access, correct, in the event

- 1 that it could?
- 2 A. Well, I think that's circular; that is, if
- 3 AT&T Illinois believes that if it raises the price
- 4 of access, its profits will go up, then my guess
- 5 is, as an economist, that's what they would do.
- 6 Q. And that's what a rational actor would do
- 7 in that situation, correct, if it --
- 8 A. Yes.
- 9 Q. -- could get away with it?
- 10 A. Well, that's what competitive mark forces
- 11 would cause actors to do.
- 12 Q. Precisely.
- 13 And, again, if demand for a product such
- 14 as access were -- is, in fact inelastic, this won't
- 15 have much impact on the demand for the service,
- 16 correct, on the market side?
- 17 A. Well, no. I mean, that's the problem. If
- 18 we're talking for the -- when we talked about the
- 19 demand elasticity for access, we talked about the
- 20 marked demand elasticity.
- 21 If we're going to use that number for
- 22 this thought experiment right now, you're going to

- 1 have to assume that every carrier, every provider
- 2 of a substitute raises its price as well.
- And if that's the case, then, yes, I
- 4 would agree there would be a very small change in
- 5 demand, but that isn't the case that makes sense in
- 6 the real world.
- 7 Q. Well, what if --
- 8 A. Let me just make it quick.
- 9 **Q.** Okay.
- 10 A. What I think you're interested in is what
- 11 happens if AT&T Illinois raises its access price
- 12 and that's it; nobody else necessarily does. And
- 13 that's a very different question because people now
- 14 can substitute. They don't have to give up service
- 15 if they don't want to pay AT&T's price. They can
- 16 use a substitute.
- 17 Q. And let's assume for the sake of argument
- 18 and entirely for the sake of argument that the
- 19 substitutes in this case are -- for the specific
- 20 service of the specific configuration are few or
- 21 none.
- 22 Again, assuming that the price was

- 1 inelastic and that the -- or, rather, the demand --
- 2 market demand was inelastic, and I guess this
- 3 hypothetical firm might have market power as you
- 4 economists would describe it, there wouldn't be
- 5 much effect on demand under those circumstances,
- 6 correct?
- 7 A. In your hypothetical, if the firm demand
- 8 elasticity is very small, then there would not be
- 9 of much effect of a change in price and a price
- 10 increase would likely be profitable under those
- 11 circumstances.
- 12 Q. Fair enough.
- 13 All right. Let's move on to something
- 14 else here.
- Just so we're clear, if I use the term
- 16 "loop," you understand what that means, correct?
- 17 **A.** Yes.
- 18 Q. And the loop --
- 19 A. This is Chicago.
- 20 **Q.** Pardon?
- 21 A. This is Chicago. I know the loop.
- 22 Q. Okay. And so in telecommunication sense --

- 1 **A.** Yes.
- 2 Q. -- it's not the same thing as the loud and
- 3 circular...
- 4 The -- it's a facility used to provide
- 5 access, right?
- 6 A. Correct.
- 7 Q. Makes local calling possible?
- 8 A. Yes.
- 9 Q. Makes long-distance calling possible?
- 10 **A.** Yes.
- 11 Q. And you can't -- vertical features are
- 12 useless to anybody that doesn't purchase access
- 13 through a loop, right?
- 14 A. Just about.
- 15 Q. Okay. Now, some part of the loop cost --
- 16 and we're in my evil regulatory world that isn't,
- 17 you know, economistland anymore. Some part of the
- 18 loop costs are allocated to interstate service,
- 19 correct --
- 20 **A.** Yes.
- 21 **Q.** -- by the FCC?
- 22 A. Correct.

- 1 Q. And those costs are recovered through the
- 2 end user common line charge, correct?
- 3 A. Yes.
- 4 Q. And that is the fourth -- that's \$4.50, the
- 5 last time I think it was checked?
- 6 A. That's correct.
- 7 Q. Okay. And this is nontraffic sensitive?
- 8 A. Well, that's what the allocation is called,
- 9 yes.
- 10 Q. Okay. And so, in other words, this would
- 11 be something that AT&T Illinois collects even if
- 12 the subscriber doesn't make a single call, correct?
- 13 A. Well, yes, but that has nothing to do with
- 14 being nontraffic sensitive. The charge to \$4.50 is
- 15 a monthly flat rate charge.
- 16 Q. Yeah. Correct.
- 17 A. So whoever charges it recovers it
- 18 irrespective of calling.
- 19 Q. Okay. That's, I think, what I meant.
- 20 Forgive me for -- for that.
- Now, these -- the charges that the EUCL
- 22 recovers -- and that's just as a euphemism for end

- 1 user common line charge, correct?
- 2 **A.** Yes.
- 3 Q. Used to be recovered through interstate
- 4 access, correct?
- 5 A. Well, a large portion of them used to be
- 6 recovered from -- on a usage basis from switched
- 7 access interstate, yes.
- 8 Q. Okay. And then that means those charge --
- 9 access charges were then sort of folded into long
- 10 distance rates, correct, as you understand it?
- 11 A. Well, carriers that provided long distance
- 12 service essentially had to pay those per-minute
- 13 rates. So they had -- that was one of their costs.
- 14 Q. Okay. And those rates are traffic
- 15 sensitive?
- 16 A. The rates are. They're charged where --
- 17 and still are a little bit charged on a
- 18 per-minute-of-use basis, yes.
- 19 Q. Okay. So the imposition of a EUCL resulted
- 20 in generally lower interstate rates in your view
- 21 or --
- 22 A. Lower interstate switched access rates,

- 1 higher interstate flat rate than the EUCL.
- 2 Q. And you would expect those to have resulted
- 3 in lower long distance charges as well?
- 4 A. Yes.
- 5 Q. Okay. Just a couple other things,
- 6 Dr. Taylor.
- 7 If I could direct you please to your
- 8 rebuttal testimony on Page 65.
- 9 **A.** Yes.
- 10 Q. All right. Line about 1500, by my
- 11 pagination, you state that there is no evidence to
- 12 support Staff's assumption that the current level
- 13 of revenue for residential access, local usage and
- 14 vertical services is just the level of revenue and
- 15 underlying prices that a competitive market would
- 16 sustain, correct?
- 17 A. Yes.
- 18 Q. Okay. Now, from what you conclude -- well,
- 19 strike that.
- 20 Where specifically in any Staff
- 21 testimony does anyone state that the current level
- 22 of revenue for residential access is just that,

- 1 that a competitive market would sustain?
- 2 A. The narrow question, I don't think anyone
- 3 does. The question --
- 4 Q. And that really honestly was the question I
- 5 was asking.
- 6 A. Well, be careful. By narrow question, you
- 7 said access, I said access, usage and vertical
- 8 services.
- 9 **Q.** Okay.
- 10 A. And that is in Staff's testimony.
- 11 Q. Okay. And where would you find that in
- 12 Staff's testimony?
- 13 A. Well, I'm -- where I'm citing from is
- 14 Dr. Staranczak, whose view is that if rate -- if a
- 15 rate increase is to take place for access service,
- 16 which Dr. Staranczak believes is priced below
- 17 competitive market level, that there must be an
- 18 offsetting revenue-neutral introduction coming from
- 19 usage in vertical services.
- 20 And the implication from that is that I
- 21 believe Dr. Staranczak must believe that the
- 22 revenue that comes from residential access usage

- 1 and vertical services all together is somehow the
- 2 right number, because he says you want to raise the
- 3 revenue that's coming from access, but you must
- 4 lower the revenue that's coming from elsewhere.
- 5 So it seems to me he's saying the sum of
- 6 those is just right.
- 7 Q. Or mandated by the Illinois Bell Telephone
- 8 alternative regulation plan; you suggest that's
- 9 possible as well?
- 10 A. Well, it may be -- it's certainly possible,
- 11 but it's sort of irrelevant because we're talking
- 12 about classifying services outside that.
- 13 **Q.** And --
- 14 A. So the services that we're speaking of
- 15 here, Illinois -- AT&T Illinois, as I understand
- 16 it, has reclassified them as competitive. So the
- 17 price cap plan would not apply -- does not apply to
- 18 them.
- 19 Q. Which is -- but, essentially, the services
- 20 to which you're referring are services for which
- 21 the classification, the propriety of the -- the
- 22 classification is at issue in this proceedings,

- 1 correct?
- 2 **A.** Yes.
- 3 Q. So if you take the view that, for example,
- 4 residential network access line is not competitive,
- 5 it would stay in the price cap plan, right?
- 6 A. If the Commission takes that view, yes.
- 7 Q. Fair enough.
- 8 A. Doesn't matter what view I take.
- 9 Q. Then it would be a relatively -- then the
- 10 revenue would remain fixed, wouldn't it, whether
- 11 anybody liked it or not?
- 12 A. Well, if the Commission were to determine
- 13 that these three services remained under the price
- 14 cap plan, then we could all go home. I mean, there
- 15 is no reason to be looking at Staff's testimony.
- 16 Dr. Staranczak's point that he believes
- 17 the world would be a better place if local access
- 18 rates went up and usage and vertical services went
- 19 down is a useful addendum to the price cap plan,
- 20 but it has no effect because we would have had to
- 21 already decided that these services aren't
- 22 competitive.

- 1 Q. Well, fair enough.
- Just a couple more things here,
- 3 Dr. Taylor. If I could direct you to Page 30 of
- 4 your rebuttal testimony. 3-0 rebuttal testimony.
- 5 **A.** Yes.
- 6 Q. There, you state that, With the exception
- 7 of the American Consumer Institute, all the studies
- 8 above, which refer to above in your testimony,
- 9 estimated a Voice-Over-Internet Protocol
- 10 penetration rate of close to four percent. And
- 11 when added to the estimates of wireless cord
- 12 cutting, the two intermodal services together
- 13 contribute a significant constraint to AT&T's
- 14 wireline prices; is that fair?
- 15 A. Yes.
- 16 Q. Okay. Now, is this statement specific --
- 17 well, are the studies cited that you refer to
- 18 specific to MSA-1 here in Illinois?
- 19 **A.** No.
- 20 Q. And I take it, by the way, that you
- 21 apparently think the American Consumer Institute
- 22 study is somehow outlier of some sort?

- 1 A. Well, it's answering a slightly different
- 2 question.
- Q. Okay.
- 4 A. It's how many people have actually made a
- 5 VOIP call, and that's probably a very large
- 6 fraction of us, but it's not the issue that the
- 7 others address.
- 8 Q. Okay. Now, since it's your testimony that
- 9 this is not specific to MSA-1 -- well, no. Strike
- 10 that. That's all I needed to know.
- 11 Well, let's switch over to Page 32 of
- 12 your rebuttal. And there, you discuss the criteria
- 13 economists use to define a geographic market and
- 14 that the fact that you concluded that the Chicago
- 15 LATA was the best market -- you know, sort of model
- 16 for a market.
- 17 Now, you understand that Verizon North
- 18 provides service in a very small part of MSA-1?
- 19 A. Yes.
- 20 Q. And our good friends at Tonnicut (phonetic)
- 21 Telephone Company do as well, correct?
- 22 A. I think I read that.

- 1 Q. I mean, not that you should know that,
- 2 but...
- Now, is Verizon's service area within
- 4 MSA-1 something you think should be included in the
- 5 geographic market you propose?
- 6 A. No. The main reason I say that is because
- 7 the evidence that I've looked at has been the
- 8 offerings of AT&T Illinois in that market.
- 9 So I have not studied what -- what
- 10 Verizon's offerings are. By being in the same
- 11 geographic area, they're open to the same flood of
- 12 marketing which comes from AT&T Illinois and other
- 13 carriers that serve in MSA-1. But, of course, the
- 14 ones that come from AT&T Illinois aren't terribly
- 15 relevant because AT&T Illinois, I believe,
- 16 doesn't -- doesn't serve in those territories
- 17 today.
- 18 Q. Well, you know, the behemoth that is the
- 19 Tonnicut Telephone Company wouldn't probably stand
- 20 for it. So I suppose that we shouldn't be
- 21 surprised.
- But, again, AT&T -- or, rather, Verizon

- 1 and Tonnicut don't charge the same rates either
- 2 as -- that you know of?
- 3 A. Right. Yes. My understanding is that
- 4 their rates are in order of magnitude almost
- 5 higher. Not in order of magnitude, but they're
- 6 twice, three times.
- 7 Q. An order of magnitude would be ten times,
- 8 yes, but I understand.
- 9 A. Yes. Let me not exaggerate.
- 10 Q. Let me ask you a question related to your
- 11 rebuttal on Page 48 where you suggest that you --
- 12 Dr. Selwyn's almost exclusive focus on CLEC as a
- 13 source of competitive supply is somehow a
- 14 questionable proposition.
- In your opinion, are CLECs alone a
- 16 sufficient source of competitive supply to warrant
- 17 reclassification in MSA-1?
- 18 A. Yes, I think they are and I think the
- 19 evidence implies that looking simply at CLEC and
- 20 making sure we're talking the same language, CLECs
- 21 include Comcast, for example. Then the answer is
- 22 surely.

- 1 MR. HARVEY: Well, you know, thank you very much
- 2 for your patience, Dr. Taylor.
- 3 That's all I have for you.
- 4 THE WITNESS: Thank you, Mr. Harvey.
- 5 MS. SODERNA: I'm sorry. CUB doesn't have any
- 6 cross for Mr. Taylor.
- 7 MS. SATTER: I have a few questions.
- 8 CROSS-EXAMINATION
- 9 BY
- MR. GOLDENBERG:
- 11 Q. Good morning.
- 12 A. Good morning.
- 13 Q. I'm trying to get Matt to give me the
- 14 answers to the rest of the test.
- 15 A. Closed book. I'm sorry.
- 16 Q. You currently work with NERA, don't you?
- 17 **A.** Yes.
- 18 Q. And how long have you been there?
- 19 **A.** 1988. 18 years.
- 20 Q. Now, approximately how many
- 21 telecommunications cases have you testified in?
- 22 A. Couple of hundred.

- 1 Q. And have you ever testified on behalf of a
- 2 nongovernmental consumer party?
- 3 A. A nongovernmental consumer?
- 4 **Q.** Party.
- 5 A. Party.
- 6 No, not that I would know.
- 7 Q. Have you previously testified on behalf of
- 8 AT&T or an affiliate? We'll consider the merged
- 9 companies.
- 10 A. Yes, I've testified on behalf of what is
- 11 now AT&T or its affiliates.
- 12 Q. Have you testified in similar proceedings
- 13 to the one we're doing here?
- 14 A. Yes.
- 15 Q. Which ones?
- 16 A. Wisconsin, Michigan for AT&T. I'm sorry.
- 17 Keeps -- makes it -- I'm very -- it's very hard for
- 18 me to say AT&T when I mean SBC, but that's what I
- 19 mean.
- 20 MS. SATTER: You're not alone.
- 21 THE WITNESS: And for other local exchange
- 22 carriers in similar proceedings.

- 1 BY MR. GOLDENBERG:
- 2 Q. Okay. Now, referring to your direct
- 3 testimony, I don't know that you're going to
- 4 necessarily look at it to answer these question,
- 5 but you're welcome to it.
- 6 On Page 4 to 5 starting around
- 7 Lines 116, you set out the statutory guidelines for
- 8 reclassifying telecommunications services as
- 9 competitive under the Public Utilities Act?
- 10 A. Yes.
- 11 Q. Now, you're not an attorney, are you?
- 12 A. By no means.
- 13 Q. So when you testify on Page 5 starting
- 14 around Line 144 to what the Public Utility Act
- 15 requires from an economic perspective, you would
- 16 agree that what the law requires is always -- is
- 17 not always the same as what an economic perspective
- 18 requires, correct?
- 19 A. I can't speak to what the law requires.
- 20 Q. But they're not always the same. The law
- 21 can require one thing and good economic theory
- 22 could require something else?

- 1 A. I would certainly agree with that, yes.
- 2 Q. On Page 9 of your direct testimony -- and,
- 3 again here, I'm looking at somewhere around
- 4 Line 223, you talk about how economists define a
- 5 geographic market.
- 6 **A.** Yes.
- 7 Q. And on Line 224, you indicate it is a
- 8 geographic area which sellers provide products or
- 9 services that customers treat as substitutes for
- 10 one another and, thus, which compete against one
- 11 another; is that right?
- 12 **A.** Yes.
- 13 Q. Yet, in dealing with wireline
- 14 telecommunications, might different customers have
- 15 different options sort of available in these types
- 16 of situations?
- 17 A. Well, it's certainly the case in different
- 18 geographic areas. The choices that any individual
- 19 customer may have may be different depending on
- 20 where you live.
- 21 If you live in the loop, the Chicago
- 22 loop, you may have a different choice of suppliers

- 1 for local telephone services or anything else, for
- 2 that matter, than if you live in an outlying
- 3 suburb.
- 4 Q. And it's really sort of -- in this
- 5 particular discussion I'm having in terms of the
- 6 relevant market and dealing again with wireline,
- 7 it's the wire that sort of makes the difference
- 8 and, so to say, limits options, is that correct,
- 9 because not everybody can just run in and run a
- 10 wire and start a company?
- 11 A. Well, no. I think I'd disagree with that.
- 12 I mean, the --
- 13 Q. You think from --
- 14 A. The telecommui- --
- 15 JUDGE HILLIARD: Wait a minute. Let him finish
- 16 before you ask another question.
- 17 Go ahead.
- 18 THE WITNESS: Sorry. I'm just going to explain
- 19 why I disagree.
- 20 The Telecommunications Act made it
- 21 possible for anyone to not run a wire, but use a
- 22 wire that's already there to use the ILEC's wire.

- 1 So the -- there's a great deal more CLEC
- 2 competition, that is, competition that uses the
- 3 ILEC's network, and the barriers to entry for such
- 4 people are pretty low.
- 5 BY MR. GOLDENBERG:
- 6 Q. Right. But depending on how you choose to
- 7 either run the wire or rent the wire or use the
- 8 wire, there's different costs involved; is that
- 9 correct?
- 10 **A.** Sure.
- 11 Q. And those costs might influence a company's
- 12 choice as to whether, you know, economically, they
- 13 could afford to do it that particular way and still
- 14 make a reasonable profit such that their investors
- 15 would be satisfied; is that correct?
- 16 A. Yes. We see a variety of technologies
- 17 being used to serve local customers. We have
- 18 wireless. We have cable. We've got ILEC. We've
- 19 got CLEC, resale, UNE-P, LWC. We've got a whole
- 20 lot of different technologies being used at the
- 21 same time to serve customers.
- 22 Q. Now, on Page 12 of your direct testimony,

- 1 you indicate at Lines 310 and 311 that determining
- 2 which geographic area best meets the economic
- 3 criteria for a geographic market is a matter of
- 4 judgment, and then you go on Page 13 at Lines 334
- 5 to look at how the LATA, L-A-T-A, DMA and MSA
- 6 compare; is that correct?
- 7 **A.** Yes.
- 8 Q. And then you share your view on how you
- 9 would define a relevant geographic market for the
- 10 purposes of implementing 13-502 of the Illinois
- 11 Telecommunications Act; is that correct?
- 12 **A.** Yes.
- 13 Q. And you conclude ultimately that the
- 14 Chicago LATA best meets these considerations; is
- 15 that correct?
- 16 **A.** Yes.
- 17 Q. What quantitative analysis did you conduct
- 18 to reach that conclusion?
- 19 A. I don't believe I used any quantitative
- 20 analysis. The analysis that was done was --
- 21 MR. GOLDENBERG: Again, I'd object to -- and
- 22 move to strike anything beyond that. I just asked

- 1 what -- they can ask him on redirect what else he
- 2 did.
- JUDGE HILLIARD: I'd like to hear his answer.
- 4 Overruled.
- 5 THE WITNESS: The qualitative evidence that I
- 6 cite is technological; that is, what the size of a
- 7 geographic area that is most efficiently served by
- 8 a telephone company would be; that is, the reach of
- 9 its switches and the reach of its mass market
- 10 capability; that is, its advertising. And then,
- 11 finally, the decisions that other regulatory
- 12 agencies have made using those same concepts.
- 13 BY MR. GOLDENBERG:
- 14 Q. What Illinois-specific data did you review?
- 15 A. I looked at the geography and the number of
- 16 households and access lines in the LATA, the DMA
- 17 and the MSA.
- 18 Q. Did you review any Illinois Commerce
- 19 Commission cases with respect to seeing what the
- 20 local policies might be on these issues?
- 21 A. Trying to remember.
- 22 We did file issues in a related case,

- 1 namely, the TRO, which had an element of geographic
- 2 market definition, but I don't remember what the
- 3 outcome was and it's a different market.
- 4 Q. Did you look at any Illinois court cases
- 5 for policy guidelines?
- 6 **A.** No.
- 7 Q. On Page 15 of your direct testimony, you
- 8 talk about the United States Supreme Court case of
- 9 Brown Shoe. Do you remember that discussion?
- 10 **A.** Yes.
- 11 Q. And you use it to talk about how they
- 12 define the retail shoe market. You would agree
- 13 that there's differences between shoes and
- 14 telecommunications wouldn't you?
- 15 A. I think I would.
- 16 MR. HARVEY: There has to be a Maxwell Smart
- 17 joke there somewhere.
- 18 MR. GOLDENBERG: Go for it.
- 19 MR. HARVEY: Just trying to tee you off.
- 20 BY MR. GOLDENBERG:
- 21 Q. Let's look for a moment at services offered
- 22 by different technological means.

- On Page 16 and 17 at around Lines 397 to
- 2 400, you state, In addition to competing services
- 3 offered by completely different technological
- 4 means, parenthetical, such as wireless or VOIP
- 5 systems, end parenthetical, which you also would
- 6 belong -- I'm sorry, would also belong in the
- 7 relevant economic market for AT&T Illinois'
- 8 residential local exchange service as long as those
- 9 services are demand substitutes from the
- 10 perspective of the customer.
- 11 Are you familiar with that part of your
- 12 testimony?
- 13 A. Yes.
- 14 Q. Yet, would you agree that the perspective
- 15 of the customer is always going to be relevant in
- 16 this area?
- 17 A. Yes.
- 18 Q. To the extent that a customer does not view
- 19 the product as a demand substitute, then would it
- 20 eliminate the service for the purposes of your
- 21 analysis?
- 22 A. What do you mean by eliminate the service?

- 1 Q. Well, you would no longer consider it a
- 2 functionally equivalent or substitute?
- 3 A. Oh, no. I mean, it -- it may not be
- 4 functionally equivalent for that customer. What
- 5 matters is that when the price of a service
- 6 changes, how many customers adjust their demand to
- 7 that change.
- 8 So it can well be the case that even if
- 9 the average customer thinks these services are
- 10 different and would never touch one, always prefers
- 11 another, there can certainly be enough marginal
- 12 customers -- doesn't have to be true of the
- 13 average, but the marginal customer can move enough
- 14 to control a company's ability to raise prices.
- 15 Q. Now, to help us understand that last
- 16 thought, assume a universe of a hundred customers.
- 17 At what point along the continuum
- 18 between one and a hundred would it actually make a
- 19 difference to your conclusion?
- 20 A. Well, if I were to use, for example, the
- 21 Department of Justice merger guidelines notion for
- 22 determining things like this, I would say that if,

- 1 in response to a five percent price increase, six
- 2 percent of your -- six of your hundred customers
- 3 left and this service had the same technological
- 4 attributes as local exchange service does, then
- 5 that price increase would not be profitable and
- 6 using the five percent price increase standard that
- 7 the DOJ uses, that price increase -- that firm
- 8 would not have market power.
- 9 So the answer is six under the
- 10 hypothetical that I constructed.
- 11 Q. On Page 17 -- and I'm looking around
- 12 Line 412 or referring to around Line 412 of your
- 13 direct testimony, you define economic perspective
- 14 and you indicate how you would define the term
- 15 "other providers."
- 16 **A.** Yes.
- 17 Q. You go on to indicate with respect to
- 18 wireless phones that in today's marketplace, they
- 19 clearly constitute substitutes; is that correct?
- 20 A. Yes.
- 21 Q. Would you agree that if wireline customers
- 22 would not shift to wireless, then they are not

- 1 substitutes and should not be considered other
- 2 providers?
- 3 A. Yes. The technical definition of a
- 4 substitute for an economist is if you raise the
- 5 price of wireline service and customers do not go
- 6 or the demand for wireless does not go up, then
- 7 they are not substitutes.
- 8 Q. On Line 444 in Page 18 of your direct, you
- 9 indicate that Section 13-502(c)(1) does not require
- 10 competitors to achieve any particular share of the
- 11 market.
- 12 Do you think there's any minimum level
- 13 before you would conclude it is available?
- 14 A. Well, if you're asking me for a legal
- 15 conclusion, I can't help you.
- 16 **Q.** I'm asking --
- 17 A. Economically --
- 18 Q. I'm asking you again, you laid out the
- 19 statute. You said you weren't a lawyer. You say
- 20 you were presenting things from an economic
- 21 perspective. I'm just asking consistent with what
- 22 you presented.

- 1 A. Then the answer is no. If you have a firm
- 2 has the ability to enter with low or no fixed costs
- 3 in response to a price increase, both I and the
- 4 Department of Justice considers that firm in the
- 5 market and that's the equivalent of offering
- 6 service under the statute.
- 7 Q. So under that view, would one customer
- 8 qualify?
- A. You mean, if a firm had one customer today,
- 10 but had no barriers to entry to serve a thousand
- 11 customers; then, yes.
- 12 Q. When looking at Illinois telecom data, you
- 13 indicate an important feature in these data is the
- 14 fact that total access lines in Illinois have
- 15 fallen steadily since 1999 despite the fact that
- 16 Illinois population has increased.
- 17 Have you done any independent research
- 18 to determine why?
- 19 **A.** To determine why?
- 20 Q. Yes. Have you done any independent
- 21 research to determine why?
- 22 A. No, I've looked at price changes, but that

- 1 doesn't help.
- 2 Q. On Page 22, starting around Line 41, when
- 3 you discuss CLEC competition, you rely on the
- 4 testimony of Moore and Wardin?
- 5 **A.** I'm sorry. Line 481?
- 6 **Q.** On Page 22.
- 7 **A.** Yes.
- 8 Q. You did not do your own independent
- 9 research on the Illinois market, did you?
- 10 **A.** No.
- 11 Q. Are you familiar with what percentage of
- 12 CLECs are a hundred percent facilities-based?
- 13 A. What percentage of CLECs are a hundred
- 14 percent facilities-based?
- 15 Well, the only one I can think of -- the
- 16 only two I can think of are the cable companies and
- 17 they're a large fraction of lines.
- 18 Q. To the extent CLECs rely on AT&T's
- 19 facilities, would you agree that the price these
- 20 facilities are offered to CLECs is a factor to
- 21 consider under any economic analysis looking at the
- 22 Illinois -- looking at Illinois law?

- 1 A. I'm with you until the last three words.
- Without looking at Illinois law, sure.
- 3 Input prices are an important element of a firm's
- 4 profitability.
- 5 Q. Now, when you talked about facilities-based
- 6 CLECs, you mentioned the cable companies, correct?
- 7 A. Correct.
- 8 Q. Are you familiar with the technical
- 9 differences between phone service offered by cable
- 10 versus traditional wireline phones?
- 11 A. Not as an engineer; but as an economist,
- 12 sure.
- 13 Q. For example, if the power goes out, would
- 14 the phone service continue to work with each of the
- 15 two options?
- 16 A. It depends. Sometimes it does. Sometimes
- 17 it doesn't. There are --
- 18 Q. But you'd agree cable's powered differently
- 19 than a wireline phone from AT&T Illinois, wouldn't
- 20 you?
- 21 A. That's correct.
- 22 Q. If the power goes out in your home and you

- 1 have a wireline phone from AT&T Illinois, as a
- 2 general matter, would the phone still work?
- 3 A. No, not in my house because I have
- 4 wireless -- cordless phones and they don't --
- 5 Q. If you didn't have a cordless phone, would
- 6 the phones service --
- 7 A. Oh, I could -- if it's important to me, I
- 8 can buy a phone that hooked up to AT&T Illinois
- 9 service, will work when Illinois' and my power goes
- 10 out, that's correct, if it not important to me --
- 11 Q. But you'd agree that there's differences in
- 12 the technologies between cable and a regular
- 13 wireline phone that might make differences to
- 14 individual consumers, depending on how they're
- 15 using it?
- 16 A. Oh, certainly.
- 17 Q. And for a certain universe of consumers in
- 18 the AT&T Illinois service area, they may feel that
- 19 only a wireline technology meets their needs; is
- 20 that correct?
- 21 A. Well, certainly, that's possible. My --
- 22 the issue --

- 1 Q. Go ahead.
- 2 A. Certainly, that's a logical possibility.
- 3 Q. Isn't wireless service currently more of a
- 4 complementary service in the average consumer's
- 5 mind as opposed to a substitute service?
- 6 A. Not in an economist mind, no. And ask
- 7 yourself the question, what happens when wireline
- 8 prices go up? Do you buy more or do you buy less
- 9 wireless service?
- 10 Q. Again, I wasn't asking from an economist's
- 11 view. I was asking from your understanding as an
- 12 economist of the average consumer's view.
- Doesn't the average consumer view it
- 14 more as a substitute?
- 15 A. Well, I'm sorry, but complement and
- 16 substitute are economic terms of art. So I can
- 17 only -- I know what those mean. I don't know what
- 18 an average person might mean by complement or what
- 19 you mean, I guess.
- 20 Q. Would you agree that the majority of
- 21 consumers, when they go out and buy a wireless
- 22 phone, are buying it in addition to their wireline

- 1 phone?
- 2 A. Today, that's certainly the case.
- 3 Q. Would you agree that 911 services are
- 4 important to consumers?
- 5 A. To some consumers, sure.
- 6 Q. What about service quality, would you agree
- 7 that that's important to consumers?
- 8 A. Oh, yes. And service quality has many
- 9 dimensions.
- 10 Q. And would you agree that there's a
- 11 difference in service quality between a wireless
- 12 phone and a wireline phone?
- 13 A. Sure. Wireline phone works very poorly in
- 14 your car.
- 15 Q. Have you done any kind of analysis in the
- 16 AT&T Illinois service area with respect to dead
- 17 zones?
- 18 A. No.
- 19 Q. Have you done any analysis in the AT&T
- 20 Illinois service area with respect to dropped
- 21 calls?
- 22 **A.** No.

- 1 JUDGE HILLIARD: Are you referring to wireless
- 2 service or wireline service?
- 3 MR. GOLDENBERG: Wireless. I'm sorry.
- 4 JUDGE HILLIARD: Pardon me?
- 5 MR. GOLDENBERG: Wireless.
- 6 THE WITNESS: The answer is no.
- 7 BY MR. GOLDENBERG:
- 8 Q. On Page 26 of your direct testimony,
- 9 looking at around and directing your attention to
- 10 around Line 535, you talk about voice-over IP being
- 11 a reasonable substitute for standard wireline; is
- 12 that correct?
- 13 A. Correct.
- 14 Q. Are there circumstances under which for
- 15 certain customers where this would not be true; for
- 16 example, a nursing home resident?
- 17 A. Well, there may be technological
- 18 differences in the way some VOIP services are
- 19 provided which might not be appropriate for some
- 20 use uses.
- 21 Again, it is customers at the margin
- 22 which determine whether a price increase for

- 1 wireline service is profitable or not.
- 2 Q. If a consumer had serious economic issues
- 3 and was looking for a residential phone, would
- 4 voice-over IP raise more challenges than a
- 5 traditional wireline phone?
- 6 A. Raise more challenges? I mean, there are
- 7 certainly some customers for whom that might be
- 8 difficult because you have to plug -- you might
- 9 have to plug one more plug in than you do for a
- 10 wireline phone, but they're others --
- 11 Q. Again -- I'm sorry. I'm looking at the
- 12 financial side. Maybe my question wasn't clear.
- 13 A. Oh, I'm sorry. I missed that.
- 14 Could you ask it again?
- 15 Q. Yeah, I'm sorry. I'll try and rephrase it.
- 16 If a customer has serious economic, and
- 17 by that, I mean financial issues, assume --
- 18 A. Low income.
- 19 Q. -- low income, assume unemployed, assume,
- 20 you know, fixed income, not at a high level. And,
- 21 again, I don't think the level's important. But
- 22 for the purpose of my question, will you concede

- 1 that voice-over IP might be an economically or
- 2 financially challenging option for that universe of
- 3 customers as opposed to just buying a network
- 4 access line, i.e., a wireline from AT&T Illinois
- 5 or --
- 6 A. No, I don't think I would concede that. It
- 7 depends upon whether the customer in question has
- 8 broadband access.
- 9 For those customers, I believe, class
- 10 that we've described that already have broadband
- 11 access, then the price of VOIP service and the
- 12 price of a wireline telephone service from
- 13 Illinois -- from AT&T Illinois, for example, are
- 14 comparable.
- 15 Q. Assume the customer can't afford that
- 16 broadband access.
- 17 **A.** If a customer doesn't have broadband
- 18 access, then that customer -- it would be expensive
- 19 for such a customer to buy both broadband access
- 20 and VOIP service.
- 21 Q. Are you familiar with 911 issues as they
- 22 relate to voice-over IP customers?

- 1 A. Generally, I am. I think Mr. Shooshan is
- 2 the local expert on that.
- 3 Q. And what's your understanding?
- 4 A. My understanding is that the FCC has
- 5 required that e911 service be made available by
- 6 VOIP providers, which is comparable to that e911
- 7 service that wireline carriers provide.
- 8 We are somewhere in the process of VOIP
- 9 suppliers meeting that deadline for all of their
- 10 customers. I don't think we're quite there yet.
- 11 Q. On Page 32 of your direct testimony around
- 12 Line 641, you indicate the fact that UNE-P is
- 13 scheduled for elimination does not affect your
- 14 opinion; is that correct?
- 15 **A.** Yes.
- 16 Q. Yet, would you agree that UNE-P elimination
- 17 may ultimately affect prices?
- 18 A. Well, UNE-P elimination would affect the
- 19 price that CLECs likely would pay for a UNE-P-like
- 20 service. Whether it affects the price that
- 21 consumers pay for telephone service, if that's your
- 22 question, is another -- another issue, because

- 1 CLECs compete not simply against wireline carriers,
- 2 but they compete against the same wireless and VOIP
- 3 carriers who aren't affected by UNE-P or anything
- 4 like that.
- 5 Q. On Page 33 of your direct testimony, you
- 6 talk about barriers to entry.
- 7 Would you agree that the wiring to a
- 8 consumer's home is a barrier to entry?
- 9 A. I think I would agree that it is a pro- --
- 10 that providing such a wire entails a large amount
- 11 of sunk and fixed costs. And, therefore, building
- 12 it yourself, if that were your alternative, I would
- 13 agree. Under the Telecommunications Act as we
- 14 discussed earlier, that's not necessary. So it
- 15 doesn't constitute a barrier to entry. You could
- 16 use AT&T Illinois'.
- 17 Q. Are you aware of to what extent in the AT&T
- 18 Illinois residential market companies are actively
- 19 pursuing residential customers who have just an
- 20 access line and usage?
- 21 A. Well, when you say actively pursuing, I
- 22 trust you mean marketing and --

- 1 Q. Marketing at any level.
- 2 A. And, no, I really haven't studied that. I
- 3 think Mr. Wardin can speak to that. But it's
- 4 obvious that low volume, low usage customers, fine
- 5 people though they are, are not the most profitable
- 6 customers that entrants or incumbents seek to
- 7 serve.
- 8 AT&T Illinois serves them. They're
- 9 obliged to serve them and that's fine, but they
- 10 aren't high-profit customers, particularly at
- 11 current regulated prices.
- 12 Q. For example, you talked earlier about
- 13 Comcast in terms of having lines into the homes in
- 14 the AT&T Illinois service territory; is that
- 15 correct?
- 16 **A.** Yes.
- 17 Q. Are you aware of whether Comcast is
- 18 actually offering an access-line-only type service
- 19 to consumers?
- 20 **A.** I am not, no.
- 21 Q. Would you expect them to, based on your
- 22 understanding of the economics?

- 1 MS. SUNDERLAND: Either they do or they don't.
- 2 I don't think speculation serves us much here.
- 3 JUDGE HILLIARD: So that's an objection?
- 4 MS. SUNDERLAND: That's an objection.
- 5 MR. GOLDENBERG: I think he -- I think what we
- 6 are trying to look at is what's a functional
- 7 equivalent and they're trying to argue it's a
- 8 functional equivalent. The statute breaks that
- 9 down very specifically as to different areas. I
- 10 think we're entitled to hear what he has to say in
- 11 terms of his opinion.
- 12 JUDGE HILLIARD: Okay. Overruled.
- 13 THE WITNESS: My opinion is I don't know
- 14 precisely what usage levels Comcast builds its
- 15 packages to serve.
- 16 However, what I do know is that Comcast
- 17 has offerings that are attractive to AT&T Illinois
- 18 customers and that even low-volume customers,
- 19 customers that, hypothetically, Comcast doesn't
- 20 seek to serve and wouldn't serve, are protected
- 21 because other customers, that is, AT&T Illinois
- 22 customers, who do have -- who buy basic exchange

- 1 service, who buy local usage and who buy toll usage
- 2 have enough volume, enough revenue generation that
- 3 they find Comcast packages attractive.
- 4 And it isn't that the low users are
- 5 going to move to Comcast. It's going to be the
- 6 other people, other customers, higher user
- 7 customers, but those who buy the same services that
- 8 the low user customers do that controls the price
- 9 that the low user customers have to pay.
- 10 Q. Right. But my question was just looking at
- 11 the access-line-only customer --
- 12 **A.** Well, that's --
- 13 Q. -- and whether you thought companies like
- 14 Comcast would ultimately seek to serve that
- 15 customer --
- 16 A. Well, ultimately --
- 17 Q. -- that just wants the 10 or \$15 line --
- 18 **A.** Sure.
- 19 Q. -- they don't want bundled. They don't
- 20 want a package. They don't want cable. They want
- 21 nothing; just the line.
- 22 A. And the answer is, ultimately, yes; that

- 1 is, if the service is declared competitive and
- 2 prices move to a competitive level, we would expect
- 3 to see a complete range of packages of offerings
- 4 that go -- that run the gamut.
- 5 The only reason we see this gap in
- 6 services that competitors offer is because one
- 7 service, namely, low-use local exchange service,
- 8 its price is held by a regulatory constraint below
- 9 competitive market level.
- 10 Once it reaches a competitive market
- 11 level, why wouldn't someone want to serve them.
- 12 Sure, there are more profitable customers, but any
- 13 customer on whom you can make a positive profit is
- 14 worth having.
- 15 Q. So we're not there now, correct?
- 16 A. Well, I would have to speculate, as we say,
- 17 because I'm not positive exactly what Comcast is
- 18 offering, but we'll certainly be more there later
- 19 when local exchange prices come to -- closer to a
- 20 competitive market level.
- 21 MR. GOLDENBERG: I have no further questions.
- 22 MS. SATTER: I have a few question.

- 1 (Recess taken.)
- 2 JUDGE HILLIARD: Anytime you're ready.
- 3 CROSS-EXAMINATION
- 4 BY
- 5 MS. SATTER:
- 6 Q. Good morning, Dr. Taylor. My name is
- 7 Susan Satter. I represent the People of the state
- 8 of Illinois.
- 9 A. Good morning.
- 10 Q. I would like to ask you some questions on
- 11 your rebuttal testimony most exclusively.
- 12 I'd like to start on Page 6 and 7 where
- 13 you talk about critical share loss.
- 14 A. Yes.
- 15 Q. Now, you have a formula for critical share
- 16 loss on Page 6 and then you have an application of
- 17 that formula on Page 7 with various values; is that
- 18 correct?
- 19 A. Yes.
- 20 Q. Now, the values on Page 7, are those to
- 21 illustrate your point or are those actual values
- 22 based on any kind of study or company?

- 1 A. No, those are illustrations.
- 2 Q. So they're hypothetical; is that correct?
- 3 **A.** Yes.
- 4 Q. And they do not represent services that
- 5 would be offered by Illinois Bell Telephone
- 6 Company?
- 7 A. That's correct. I haven't done a study
- 8 which shows that.
- 9 I think I argue that for
- 10 telecommunications services which have a large
- 11 fraction of fixed costs, that suggests that the
- 12 numbers, 10 percent, 20 percent and 50 percent are
- 13 not irrelevant for our purpose, but I haven't done
- 14 a study to determine precisely what number pertains
- 15 to AT&T Illinois.
- 16 Q. Okay. And when I say Illinois Bell
- 17 Telephone, I mean the AT&T Illinois or
- 18 SBC/Illinois. I get confused about which one.
- 19 Somebody said Illinois Bell is just the simplest
- 20 since that's their legal name.
- 21 A. Sometimes I say Ameritech.
- 22 Q. You're dating yourself then.

- Okay. Then I wanted to ask you the "L"
- 2 column on Page 7, Table 1, that is the loss that
- 3 would hypothetically result as a result of the
- 4 price increase that is on the increased column?
- 5 A. Almost, yes. Let's just go through a quick
- 6 example, if you like, to make sure we're talk --
- 7 Q. Well, I think it's simple. The "L" column
- 8 is the percentage loss of revenues; is that
- 9 correct?
- 10 A. Yes.
- 11 **Q.** Or is it a loss of customers?
- 12 A. It's share. So it's customers.
- 13 Q. It's customers.
- 14 A. But it's the percentage loss that makes a
- 15 price increase of the size in the first column
- 16 unprofitable. That's the key.
- 17 Q. Thank you.
- 18 And would that percentage be the
- 19 percentage of all customers taking that service?
- 20 A. Yes, it's just the business. It's, you
- 21 know, against which price and marginal cost in the
- 22 formula are applied.

- 1 **Q.** Okay.
- 2 A. The demand is probably a better way to say
- 3 it.
- 4 Q. So in determining this formula, you assume
- 5 that when the customer is gone, when -- to take the
- 6 first line, 2.2 percent of customers are gone, the
- 7 company receives no revenue?
- 8 A. No, it receives whatever the "P," the price
- 9 in the formula, times that volume of demand.
- 10 That's the amount of revenue less that it gets.
- 11 Q. If that customer goes -- stays with the
- 12 company, but takes a different service, would he
- 13 still show up in this column?
- 14 A. Oh, I don't know what shows up.
- 15 What that would show is that the service
- 16 revenue would decline. So that price change for
- 17 the service would not be profitable.
- 18 Q. Okay. So it's only -- so it's service
- 19 specific?
- 20 A. Yes, whatever pertains to little p in the
- 21 formula?
- 22 Q. If the customer stays with the company, but

- 1 goes to a different service, he would be counted as
- 2 a loss for the purposes of this analysis?
- 3 A. That's correct, because that price change
- 4 would be unprofitable from the perspective of the
- 5 individual service.
- 6 Q. Okay. But not necessarily from the
- 7 perspective of the company as a whole. That's
- 8 something that you have not included in this
- 9 analysis?
- 10 A. That's correct. That's not in this.
- 11 Q. Now, looking at this solely in terms of
- 12 service, the loss for a particular service, this
- 13 does not calculate the actual loss of customers,
- 14 does it?
- 15 A. No. As I said, it is the minimum loss of
- 16 volume of demand that makes the price increase
- 17 unprofitable.
- 18 Q. Now, the actual loss of customers would
- 19 depend on factors such as price elasticity of
- 20 demand; is that correct?
- 21 **A.** Yes.
- 22 Q. And we've discussed price elasticity of

- 1 demand -- or you've discussed price elasticity of
- 2 demand with Mr. Harvey earlier?
- 3 A. Correct.
- 4 Q. So there's market price elasticity of
- 5 demand and --
- 6 A. The firm-specific price elasticity of
- 7 demand, yes.
- 8 Q. Okay. So let me ask you, if the price
- 9 elasticity of demand is such that the loss, the
- 10 actual loss is less than the percentage in the L
- 11 column, then the price increase would -- could be
- 12 profitable, correct?
- 13 **A.** Yes.
- 14 Q. It would be profitable?
- 15 A. It would be, assuming we've captured all
- 16 the costs and all the revenues in this simple
- 17 formula, yes.
- 18 Q. Okay. And, conversely, if the price
- 19 elasticity is such that the loss is greater than
- 20 the L percentage, then the price increase would be
- 21 unprofitable?
- 22 A. Correct.

- 1 Q. And if the loss equals the L percentage,
- 2 there would be no gain, nor loss in profitability
- 3 as a result of this price change?
- 4 A. Correct.
- 5 Q. So these are for service-specific changes,
- 6 correct?
- 7 A. That's correct.
- 8 **Q.** And --
- 9 A. We're looking at the change in one price.
- 10 We're looking at the incremental cost of producing
- 11 that service.
- 12 Q. Now, in your testimony, you say that
- 13 essentially -- we see, essentially, nationwide
- 14 prices rather than prices that vary depending on
- 15 availability of competitive alternatives.
- 16 Is it --
- 17 A. Sounds familiar. Where are you?
- 18 Q. Page 11, Line 243.
- 19 A. Yes.
- 20 Q. Is it your opinion that the competitive
- 21 price level that you discuss in your testimony will
- 22 be determined by nationwide prices?

- 1 A. Well, the competitive price level for
- 2 residential access service, partly it will, because
- 3 some of the competitors that provide service in
- 4 that market, for example wireless carriers, do
- 5 price in -- generally in nationwide markets.
- That doesn't mean that AT&T Illinois,
- 7 which, of course, doesn't serve Nevada, is going to
- 8 be looking at effects outside of its state. But,
- 9 remember, in a competitive market, it's -- it's not
- 10 that AT&T Illinois gets to set its price. It set
- 11 it -- it can charge a price that it likes, but that
- 12 price has to compete against the prices of other
- 13 competitors and some of those prices are set
- 14 nationwide.
- 15 **Q.** Okay.
- 16 A. Or at least don't vary from -- much from
- 17 state to state.
- 18 Q. So that you would agree that the -- a
- 19 nationwide -- strike that. Let me rephrase that.
- 20 You would agree that the competitive
- 21 price level for Illinois would be affected by
- 22 nationwide prices?

- 1 A. Yes.
- 2 Q. And that is true for wireline prices?
- 3 A. Yes, those are the ones I'm speaking of.
- 4 **Q.** Okay.
- 5 A. VOIP is the other big example. Those
- 6 aren't so typically -- stand-alone VOIP isn't so
- 7 typically in state-wide markets. You just go on
- 8 the web and sign up.
- 9 Q. Well, on Page 11, you also talked about
- 10 high-speed Internet connections. And I think you
- 11 said that about 33 percent of Illinois residents --
- 12 or Illinois households are connected to the
- 13 Internet by high-speed connections; is that
- 14 correct?
- 15 A. I think so. I think as of December 2004,
- 16 which is kind of a year out of date, there were
- 17 about 1 and a half million households.
- 18 Q. And do you remember whether the division
- 19 between cable modems and DSL in Illinois were equal
- 20 in 2000 -- as of the end of 2004?
- 21 A. I actually don't remember. It is in the
- 22 FCC report --

- 1 **Q.** Okay.
- 2 A. -- but I don't remember how it came out.
- 3 Q. So you don't remember whether it's 45
- 4 percent of the access lines for DSL -- of the high
- 5 speed-lines for DSL and 45 percent for cable?
- 6 A. I don't remember.
- 7 **Q.** Okay.
- 8 A. It's -- and I don't have -- I don't think I
- 9 have a copy of it with me, but it is easily
- 10 ascertainable.
- 11 Q. Okay. Now, you said that -- on Page 12,
- 12 that the Company must do what it can to make
- 13 wireline services attractive to high speed users.
- 14 You say that on Line 267?
- 15 **A.** Yes.
- 16 Q. And do you agree that for DSL users in
- 17 Illinois, AT&T Illinois requires subscribers to
- 18 take their wireline local service from AT&T
- 19 Illinois in order to purchase DSL?
- 20 A. Well, that's not exactly my understanding.
- 21 My understanding is as of today, that's
- 22 the case, but I believe there is a -- there was a

- 1 commitment in the AT&T/SBC merger that said there
- 2 should be -- there must be stand-alone DSL
- 3 provided.
- 4 So if we're looking forward here, as
- 5 economists always do, I would have to say that it
- 6 will be provided, but my understanding is it is not
- 7 provided stand-alone -- it, DSL, is not provided
- 8 stand-alone today.
- 9 Q. Okay. So as of today in order to purchase
- 10 DSL from AT&T Illinois, at least, you need to also
- 11 purchase local service from AT&T?
- 12 A. That's my understanding.
- 13 Q. And the FCC did require as a condition of
- 14 the merger between AT&T and SBC that stand-alone
- 15 DSL be available, correct?
- 16 A. That's also my understanding, yes.
- 17 Q. And the FCC did not set any price
- 18 constraints on that, did it?
- 19 A. Correct.
- 20 Q. And to date, that has not -- that
- 21 commitment has not been fulfilled?
- 22 A. As far as I know.

- 1 Q. Okay. On Page 15, Lines 357, you talk
- 2 about marginal customers.
- And my question to you is, if the needs
- 4 of a typical customer are different than the needs
- 5 of the marginal customer, do you believe that the
- 6 needs of the marginal customer will set the price?
- 7 A. If we're talking about purchasing the same
- 8 service, yes. That is, if the typical customer --
- 9 if a typical customer buys one set of -- one amount
- 10 of usage, say, one amount of vertical services or
- 11 something like that and say that's small, and say
- 12 the typical customer's been an AT&T Illinois
- 13 customer since the divestiture and probably
- 14 wouldn't move, that's fine.
- 15 But what determines the price that AT&T
- 16 Illinois can charge is the customers that come and
- 17 go when the price changes, and it is their
- 18 characteristics and their preferences that will
- 19 determine the prices that the typical customer
- 20 pays.
- 21 The example I used somewhere in my
- 22 testimony is a person who doesn't shop very often,

- 1 namely, me, buying tomato -- canned tomatoes in a
- 2 grocery store. I got no idea what the price is,
- 3 but I know I'm safe buying it there because other
- 4 people do and they take care of that.
- 5 Q. So you're depending on the knowledge --
- 6 A. Kindness of others.
- 7 Q. The kindness of others.
- 8 You're also depending on the knowledge
- 9 of others?
- 10 A. And the incentives of others, that's
- 11 correct. That's what the competitive market does.
- 12 Q. And the competitive market effectively
- 13 relies on consumers having sufficient information
- 14 to make appropriate decisions; would you agree with
- 15 that?
- 16 A. Marginal customers -- enough customers know
- 17 what they're buying and know the prices to keep
- 18 the -- any change from market price unprofitable.
- 19 Q. And you said purchasing the same service.
- 20 Would you agree that that also applies
- 21 to customers purchasing the same group of services?
- 22 A. Sure.

- 1 Q. We have several figures, tables on
- 2 Pages 23, 24 and 25 of your rebuttal testimony.
- 3 A. Yes.
- 4 Q. And that's -- you don't have 2005 data on
- 5 here.
- Now, these measure different things; is
- 7 that correct?
- 8 A. Yes.
- 9 Q. So Figure 1 measures calls per line?
- 10 A. That's correct.
- 11 Q. Figure 2 measures minutes of use?
- 12 A. Well, Figure 2 is wireless minutes of use
- 13 and average revenue per minute. Figure 1 is
- 14 wireline usage, in particular, AT&T Illinois usage.
- 15 Q. Okay. Now, are you also familiar with a
- 16 term "average revenue per user"?
- 17 **A.** Yes.
- 18 Q. And are you familiar with the average
- 19 revenue per user for wireless lines?
- 20 A. Yes. And I think, if memory serves, I have
- 21 a -- maybe I don't.
- Yes, it's my understanding that average

- 1 expenditure per customer for wireless is growing
- 2 over time and for wireline is falling, and I
- 3 thought I had a diagram to that effect somewhere.
- 4 Q. Well, let me ask you this question:
- 5 In the tenth -- in the FCC's tenth
- 6 report on competitive market conditions --
- 7 A. Hm-hmm.
- 8 Q. -- with respect to commercial mobile
- 9 services, would you agree that there is a table
- 10 that includes average local monthly bill. And do
- 11 you have that? Page 8.
- 12 Just wanted to ask you if the average
- 13 local monthly bill reported by the FCC for wireless
- 14 is \$50.64.
- 15 A. I have pieces of that report here, but I
- 16 don't have that particular table.
- 17 MS. SATTER: If I may approach the witness, I
- 18 have the document.
- 19 JUDGE HILLIARD: Go ahead.
- 20 THE WITNESS: Looks right.
- 21 JUDGE HILLIARD: Let the record reflect that the
- 22 witness is shown a document, which I'd like you to

- 1 describe for the record, please.
- 2 MS. SATTER: This was -- this is Page 80 of the
- 3 FCC's tenth report in the matter of the
- 4 implementation of Section 6002-B of the Omnibus
- 5 Budget Reconciliation Act of 1993. It's the annual
- 6 report and analysis of competitive market
- 7 conditions with respect to commercial mobile
- 8 services.
- 9 JUDGE HILLIARD: Is there a date on that report?
- 10 MS. SATTER: September 30th, 2005. And I
- 11 believe this report is referenced in Mr. Wardin's
- 12 testimony and in other --
- 13 MS. SUNDERLAND: He referenced it.
- MS. SATTER: Oh.
- 15 THE WITNESS: Yes.
- 16 MS. SATTER: Mr. Taylor -- Dr. Taylor also
- 17 referenced it throughout his testimony.
- 18 JUDGE HILLIARD: Is there a question pending
- 19 now?
- 20 BY MS. SATTER:
- 21 Q. The question was whether the FCC reported
- 22 the average local monthly bill for wireless to be

- 1 \$50.64 per month?
- 2 A. Yes, based on a CTIA survey.
- 3 Q. Now, in Figure 3 on Page 25, that shows
- 4 expenditures, and it shows wireless expenditures
- 5 going up and wireline expenditures decreasing; is
- 6 that correct?
- 7 **A.** Yes.
- 8 Q. Relative to each other, that is; correct?
- 9 A. Relative to each other and absolutely.
- 10 Q. The -- does this include -- first of all,
- 11 is this a national study?
- 12 **A.** Yes.
- 13 Q. And does it include all telecommunications,
- 14 wireline and wireless expenditures?
- 15 A. I believe it is a survey of customers. So
- 16 it includes whatever those customers purchased.
- 17 Q. So does it include business customers as
- 18 well as residential customers?
- 19 A. I don't think so, but let me check.
- 20 Q. And while you're checking, if you can
- 21 determine whether it includes voice and data
- 22 services.

- 1 A. Wireless expenditures include both voice
- 2 and data and it asserts total US wireline and
- 3 wireless service expenditures. So it doesn't
- 4 distinguish in the backup that I have between
- 5 residence and business.
- 6 Q. Okay. So based on that description, that
- 7 would include national expenditures for business,
- 8 residence voice and data?
- 9 A. Yes.
- 10 Q. And this chart goes out to 2008, correct?
- 11 A. Correct.
- 12 Q. And do you know how much, if any, of this
- 13 data is actual as opposed to projected?
- 14 I mean, clearly, the farther years are
- 15 projected.
- 16 A. Right. The source is a December 2004
- 17 report, which is based on -- so 2003 could
- 18 conceivably be actual. 2004 is unlikely to be
- 19 actual.
- 20 Q. So of the six years displayed here, one of
- 21 them is actual and the remaining five would be
- 22 projections?

- 1 A. That's my understanding, yes.
- 2 Q. Now, on Page 39 of your rebuttal testimony,
- 3 you show certain basic local prices for AT&T
- 4 Illinois' access and usage?
- 5 **A.** Yes.
- 6 Q. Now, you didn't include the volume
- 7 discounts on here, did you?
- 8 A. Volume discounts for?
- 9 Q. Usage.
- 10 A. That's correct. This is just taking
- 11 measured price per call at three cents.
- 12 Q. Are you aware that in the tariff for usage
- 13 prices, there are volume discounts included?
- 14 A. I believe there are packages which have
- 15 volume discounts, yes.
- 16 Q. Do you know whether the unbundled usage
- 17 price also has a volume discount associated with
- 18 it?
- 19 A. I'm not sure I do. The calculation here
- 20 simply assumes three cents a minute.
- 21 Q. Okay. So if there were a volume discount
- 22 in the tariff for unbundled access, you would agree

- 1 that that should be reflected in the price?
- 2 MS. SUNDERLAND: You mean unbundled usage?
- 3 MS. SATTER: Unbundled usage.
- 4 MS. SUNDERLAND: You said access.
- 5 MS. SATTER: Yeah.
- 6 THE WITNESS: For retail unbundled usage. We're
- 7 talking about retail service.
- 8 BY MS. SATTER:
- 9 Q. Retail residential unbundled usage.
- 10 A. Right. Sure. If there is no service, no
- 11 unbundled measured price per call, which for 200
- 12 calls costs three cents times 200, then this number
- 13 is overstated.
- 14 Q. Oh, would you accept subject to check that
- 15 the volume discounts begin at \$2.60?
- 16 A. I can check that subject -- I can take that
- 17 subject to check, sure.
- 18 Q. And would you accept subject to check that
- 19 at 100 calls as a result of the volume discount for
- 20 access areas -- excuse me for Bands A and B, the
- 21 call -- the charge would be \$2.74, I believe, as
- 22 opposed to \$3.00?

- 1 A. 2.74 as opposed to \$3.00. I can take that
- 2 subject to check.
- 3 Q. And for 200 calls, the charge would be
- 4 \$3.86, not \$6?
- 5 A. Again, subject to check.
- 6 Q. Okay. And then you would have to consider
- 7 that as the retail price, if in fact that is the
- 8 retail price pursuant to tariff?
- 9 A. Subject to check.
- 10 Q. Now, on Page 52, you talk about the LWC and
- 11 you talk about the development of a price for the
- 12 LWC. It starts at Lines 1180 and it goes through
- 13 the end of the page.
- 14 A. Yes.
- 15 Q. Now, you said that in determining --
- 16 basically, you said that the LWC price is somewhere
- 17 between the maximum that the CLEC will pay and the
- 18 minimum that AT&T would offer. It's somewhere in
- 19 that range?
- 20 A. Roughly speaking, yes.
- 21 Q. All right. Very roughly speaking.
- 22 And the minimum that AT&T would offer,

- 1 is that the reservation price?
- 2 **A.** Yes.
- 3 Q. And the reservation price has a couple of
- 4 considerations.
- 5 **A.** Sure.
- 6 Q. You said the first was the incremental cost
- 7 to provide the wholesale service. Would that be
- 8 the floor?
- 9 A. Depending on how you define incremental
- 10 cost, yes, the -- AT&T Illinois would never find it
- 11 profitable to sell the service at less than the
- 12 incremental cost of providing it, if you include
- 13 opportunity cost and sort of other elements,
- 14 nonstandard, nonTELRIC-type costs.
- 15 Q. Your second consideration was what you
- 16 called a trade-off between earning retail revenue
- 17 and serving a wholesale customer who's retaining
- 18 some revenue for loss of a customer?
- 19 A. Yes.
- 20 Q. Are opportunity costs similar to that?
- 21 **A.** Yes.
- 22 Q. So the opportunity cost would be part of

- 1 this trade-off calculation that AT&T might make?
- 2 A. Yes. That's fair.
- 3 Q. So the trade-off includes the amount -- or
- 4 considers -- let's put it this way: The trade-off
- 5 considers the amount of revenue that the company
- 6 would have to replace if it lost the retail
- 7 customer; is that right?
- 8 A. Well, I'm not sure I'd phrase it that way.
- 9 I mean, the alternatives aren't that simple.
- 10 The alternative is I provide LWC. I
- 11 lose the customer to a -- to a CLEC; but if I
- 12 charge a higher price, I may lose the customer to a
- 13 CLEC and the CLEC may have another alternative to
- 14 provide the service.
- So it isn't simply I'm making \$10
- 16 hypothetically from that customer and, therefore, I
- 17 have to get as close to \$10 back as possible. May
- 18 not be able to get \$10 back.
- 19 Q. Okay. So to the extent that there are
- 20 other companies offering an LWC-type product, that
- 21 would provide a constraint on you as well?
- 22 A. Not only other companies, but also self

- 1 supply; that is, carriers can, according to the
- 2 FCC, provide their own switch.
- 3 Q. Now, this assumes that the party to the LWC
- 4 would take an Illinois Bell customer, a customer
- 5 that would otherwise be an Illinois Bell customer,
- 6 right?
- 7 A. Well, that's partly the calculation, yes.
- I mean, there is some probability that a
- 9 CLEC using LWC will take customers from
- 10 Illinois Bell -- from AT&T Illinois, but also from
- 11 other CLECs, from other carriers.
- 12 Q. If a -- if the other party to the LWC only
- 13 served nonIllinois Bell retail customers, would the
- 14 company's incentives to participate in the
- 15 wholesale market be different?
- 16 Would your company's -- would AT&T's
- 17 incentives to enter into the LWC?
- 18 A. So we have a CLEC that markets exclusively
- 19 to customers that are not currently customers of
- 20 AT&T Illinois. That's your hypothetical?
- 21 Q. That's my hypothetical.
- 22 A. And, therefore, AT&T Illinois loses no

- 1 retail revenue when it provides service to such a
- 2 customer --
- 3 Q. Right. Right.
- 4 A. -- to such a CLEC.
- If it could identify such CLECs, hold
- 6 them to the standards of your hypothetical, then,
- 7 yes, that opportunity -- the opportunity cost is
- 8 less than that when the CLEC is taking retail
- 9 customers away from AT&T Illinois.
- 10 As a practical matter, that's hardly an
- 11 enforceable contract.
- 12 Q. Right. I'm not asking you whether it's a
- 13 contract that anybody would enter into; but the
- 14 incentives would be very different, wouldn't they,
- 15 the incentives to enter into an LWC?
- 16 A. Well, the economics of what level of an LWC
- 17 price would be profitable would be different if you
- 18 could distinguish one -- a CLEC that had those
- 19 characteristics from an ordinary CLEC which was
- 20 competing for your customers just like most CLECs
- 21 do.
- 22 Q. So a company that has entered into --

- 1 strike that. Let me start over.
- 2 A customer that is taking service from a
- 3 company that has entered into an LWC is now
- 4 providing AT&T with money for that service,
- 5 correct?
- 6 A. Not directly, no.
- 7 **Q.** Not --
- 8 A. The customer pays its bill to the CLEC.
- 9 The CLEC then pays its bill to AT&T Illinois.
- 10 Q. So AT&T Illinois would receive some revenue
- 11 for that line even if the service were not taken
- 12 from AT&T by the retail customer?
- 13 A. Yes. Under the assumption that the
- 14 wholesale carrier -- that the carrier is buying
- 15 LWC.
- 16 Q. Now, in your critical share loss analysis,
- 17 those revenues were not factored in, were they?
- 18 A. No. That's correct.
- 19 The critical share loss ignores what is
- 20 effectively a shift from retail service -- a
- 21 customer being provided a retail service to a
- 22 customer being provided a wholesale service just as

- 1 it ignores the other services, toll, vertical
- 2 services, that work in the opposite direction.
- 3 That means it's more expensive to lose a retail
- 4 customer.
- 5 Q. Because those are higher margin services?
- 6 A. Because those are high margin services,
- 7 yes, it points some on both sides.
- 8 There's a reference in that testimony, I
- 9 think, to a paper by Professor Wiseman (phonetic).
- 10 Q. So the critical share loss analysis is a --
- 11 doesn't really address the question of the effect
- 12 of competition on the company as a whole?
- 13 A. Well, I think it does. I mean, it makes
- 14 the very simple point that we would all agree that
- 15 when you have a large amount of fixed costs, by and
- 16 large, it's very expensive for you to lose a
- 17 customer.
- Now, yes, you lose a customer. There
- 19 are circumstances under which in the practical
- 20 world, you don't lose all the revenue from the
- 21 customer. He may come back as an LWC customer.
- 22 On the other side of it, you don't lose

- 1 just the revenue from basic exchange service. You
- 2 also lose the revenue from toll, from switched
- 3 access, from all the other things that go with the
- 4 line. Those are details.
- 5 The critical -- critical loss
- 6 calculation just looks at the basic question that
- 7 when there are fixed costs, it's expensive to lose
- 8 customers and I think that truth is still
- 9 important.
- 10 Q. But it is still limited to the one service.
- 11 It's not a company-wide analysis?
- 12 A. It doesn't purport to be, no.
- 13 Q. Okay. Okay. That was my question.
- 14 I also wanted to ask you a few questions
- 15 about market pricing elasticity of demand in
- 16 general.
- 17 **A.** Sure.
- 18 Q. When there is a small market price
- 19 elasticity of demand, does that mean that people
- 20 will pay the market price, whatever it is, rather
- 21 than not buy the product?
- 22 A. Roughly speaking, yes.

- 1 When the market demand elasticity is
- 2 high, if every provider of the service were to
- 3 raise its price significantly, there wouldn't be
- 4 much change in volume. Most people would still
- 5 simply pay the price.
- 6 MS. SATTER: I have no further questions.
- 7 Thank you very much.
- 8 THE WITNESS: Thank you.
- 9 JUDGE HILLIARD: I've got a couple.
- 10 EXAMINATION
- 11 BY
- 12 JUDGE HILLIARD:
- 13 Q. As a practical matter, can AT&T conduct its
- 14 own cost price elasticity studies?
- 15 A. They can in the same way that ordinary
- 16 firms in competitive markets do, that is, by
- 17 experimentation.
- I think it's impossible to try to do
- 19 statistical studies, that is, based on historical
- 20 data. We recall the econometric studies looking at
- 21 changes in price over time and looking at changes
- 22 in volume.

- Because the world is -- changes too
- 2 quickly, the customer's demands and the substitutes
- 3 they can substitute from have changed. It would be
- 4 almost impossible to hold those constant and
- 5 measure statistically what a cost-price elasticity
- 6 would be.
- 7 Drugstores don't do that. They simply
- 8 try to raise the price a little bit and see if it
- 9 it's more profitable. And they come to the same
- 10 answer and they've effectively answered the
- 11 question of what things are substitutes and what
- 12 things aren't.
- 13 Q. Are you aware of any studies being
- 14 conducted by other ILECs around the country in
- 15 that -- of that nature?
- 16 A. No. In my testimony, I cite one academic
- 17 study which looks at that, but I'm not aware of any
- 18 in any other ILEC.
- 19 Q. Okay. Would you agree that a major reason
- 20 you conclude that the LATA MSA-1 is the correct
- 21 market definition is the mass market nature of the
- 22 residential services at issue?

- 1 A. Yes.
- 2 Q. Have you discussed with your client the
- 3 issue of any possible disaggregation of pricing for
- 4 these services in the Chicago LATA or the MSA?
- 5 A. Not in an organized way, but, yes, I had
- 6 certainly raised the question: If you were to try
- 7 to price services, for example, at a wire center
- 8 level or something like that, would that be a
- 9 feasible thing to do, and nobody did a study, but
- 10 people looked aghast at the thought.
- 11 Q. Your client looked aghast at the thought?
- 12 **A.** Yes.
- 13 Q. So is it your understanding that no --
- 14 there is no data on another organization of a
- 15 pricing? Have you -- of the correct market?
- They haven't done any other -- there's
- 17 no other analysis that you're aware of the point
- 18 you're presenting here?
- 19 A. I think Mr. Wardin raises some of those
- 20 issues in his testimony where the question wasn't
- 21 quite wire center by wire center, but it was, you
- 22 know, could the company distinguish between

- 1 customers that had broadband alternatives and those
- 2 that didn't or customers who were Comcast customers
- 3 and those that didn't.
- 4 And I think his testimony addresses the
- 5 fact that AT&T Illinois doesn't know what such
- 6 customers are; and even if it could, therefore,
- 7 couldn't discriminate between customers in those
- 8 circumstances.
- 9 Q. Would disaggregation impact your
- 10 conclusions about the appropriate market definition
- 11 in the LATA or the MSA?
- 12 A. Well, it depends on what you mean by
- 13 disaggregation.
- I mean, it's my observation that
- 15 companies have not disaggregated at a wire center
- 16 level for competitive services that they provide
- 17 where they would have the authority to do so.
- 18 Q. You're talking about ILECs or CLECs or
- 19 competitors?
- 20 A. Everybody. I'm talking about everyone.
- 21 I'm looking at long distance carriers, for example;
- 22 CLECs possibly.

- 1 You don't tend to see wire center by
- 2 wire center pricing, particularly, for mass market
- 3 services. I mean, how can you kind of advertise,
- 4 Come to me, 20 bucks a month when it's 18 if you
- 5 live here and it's 26 if you live there.
- 6 Q. Well, I think it is more of an (inaudible)
- 7 either that they -- quite often, marketing is
- 8 general, but the availability is perhaps wire
- 9 center specific?
- 10 A. Oh, it's certainly the case that some CLECs
- 11 provide service in certain wire centers. And I
- 12 think there Mr. Wardin's testimony has sort of the
- 13 list of what CLECs provide service at which wire
- 14 centers. And it is certainly not the case that
- 15 most see CLECs provide service everywhere.
- 16 There are some very attractive wire
- 17 centers that attract a great deal of competition.
- 18 Also, one of the big CLECs in the case
- 19 is -- in the LATA, is Comcast and it provides
- 20 service basically where its video network is.
- 21 Q. I'm not -- in regard to Comcast, I live in
- 22 the city and I know that I was a Comcast customer

- 1 and I cannot get Comcast telephone service.
- 2 And as far as I can tell, plugging in
- 3 things in the -- on the Internet, at least ten
- 4 different zip codes. So I couldn't get any Comcast
- 5 telephone service within the City of Chicago.
- Information like that, if it were
- 7 city-wide, impact your conclusions?
- 8 A. Well, it surprises me. I mean, I think I
- 9 have data in my testimony on the fraction of
- 10 Comcast lines that are or shortly will be
- 11 telephone -- telephony equipped and my
- 12 understanding was that it was quite large.
- 13 Q. But that's not answering my question.
- 14 A. It would surprise me, yes.
- 15 Q. And would it change your conclusions at
- 16 all?
- 17 A. If it were the case that Comcast
- 18 customers -- a large fraction of Comcast customers
- 19 throughout the MSA can't buy telephone service from
- 20 Comcast and would not be able to in the near
- 21 future, then that would remove a large CLEC from --
- 22 from everybody's calculation.

- 1 Q. And in the -- the data supplied by the CUB
- 2 witness, they note that there are -- within the
- 3 various exchanges, there are, I think, 14 that
- 4 are -- according to their information, there are no
- 5 CLECs, and there's another group that is only one
- 6 CLEC.
- 7 Is there a tipping point in an analysis
- 8 like yours wherein if you get to a certain
- 9 percentage of the market which doesn't have these
- 10 other avenues, your conclusions change?
- 11 A. Certainly, but the -- it doesn't look at
- 12 the number of wire centers where there are small
- 13 numbers of access lines and small numbers of CLECs
- 14 because, in my view of what the geographic market
- 15 is, the fact that there are many CLECs in some
- 16 large wire centers means that there's competition
- 17 for price for those services. And customers in the
- 18 wire centers where there aren't many alternatives
- 19 pay the same price as customers in the wire centers
- 20 where there are alternatives.
- 21 JUDGE HILLIARD: Okay. I think that's all I
- 22 have.

- 1 Thank you.
- 2 Anybody else?
- 3 Do you have more redirect?
- 4 MS. SUNDERLAND: Could we have just one minute?
- 5 JUDGE HILLIARD: Sure.
- 6 (Discussion off the record.)
- 7 MS. SUNDERLAND: Should I go ahead?
- 8 JUDGE HILLIARD: Yeah, please.
- 9 REDIRECT EXAMINATION
- 10 BY
- 11 MS. SUNDERLAND:
- 12 Q. Mr. Goldenberg asked you some questions
- 13 about VOIP and cable.
- 14 With respect to VOIP, he posited a
- 15 low-income person who could not afford a broadband
- 16 connection and asked you whether VOIP would be a
- 17 realistic alternative for that person. You said
- 18 no.
- 19 Would there be other realistic
- 20 alternatives for that person?
- 21 A. Sure. I mean, what matters for declaring
- 22 something competitive is not that every technology

- 1 that is out there is available to every customer.
- 2 It's just that a customer -- the marginal customer
- 3 has a choice.
- 4 So if you look at, for example, the
- 5 prepaid wireless, low-priced, low volume offerings,
- 6 some of those are attractive or would be attractive
- 7 to a low-volume wireline customer.
- 8 Q. Mr. Goldenberg also asked you about e911
- 9 capabilities for cable systems. What is your
- 10 understanding about cable e911 capabilities versus
- 11 AT&T Illinois'?
- 12 A. My understanding is that at least today,
- 13 the analog or nonVOIP cable service that Comcast
- 14 offers is essentially the same as far as e911
- 15 service is; that is, it has battery backup. It's
- 16 got location specific. It's the old AT&T broadband
- 17 network, the old, old AT&T broadband network that
- 18 Comcast owns and that it's essentially identical,
- 19 as I understand it, to that which AT&T Illinois
- 20 provides.
- 21 Q. One other question that Ms. Satter asked
- 22 you about the chart on Page 7 of your rebuttal

- 1 testimony. She asked you whether the losses in
- 2 those three "L" columns could be less if, in fact,
- 3 the elasticity was low.
- 4 A. Yes.
- 5 Q. Would the -- would that elasticity be a
- 6 market elasticity or a firm elasticity to affect
- 7 these percentages?
- 8 A. The relevant elasticity here is the
- 9 firm-specific elasticity; that is, what happens
- 10 when AT&T Illinois changes its price, that's it.
- 11 Not that everyone changes their price. This is
- 12 actually measuring the substitution that goes to
- 13 other carriers, not people who are dropping off the
- 14 network or stopping telephone service entirely.
- MS. SUNDERLAND: I have no further questions.
- 16 JUDGE HILLIARD: Any recross?
- 17 MR. HARVEY: Nothing from Staff.
- 18 MS. SATTER: I need to think about the firm
- 19 elasticity of demand versus the market elasticity
- 20 of demand.

21

22

- 1 RECROSS-EXAMINATION
- 2 BY
- 3 MS. SATTER:
- 4 Q. When you say firm elasticity of demand, you
- 5 mean --
- 6 JUDGE HILLIARD: Company by company.
- 7 BY MS. SATTER:
- 8 Q. Company -- the firm doesn't mean stable.
- 9 It means the company.
- 10 A. Correct. Sorry.
- 11 Q. Okay. Okay. So if -- so you're only
- 12 looking at the company's elasticity of demand?
- 13 A. That's what's relevant for this
- 14 calculation, yes.
- 15 Q. So that is what would be lost to your
- 16 particular company?
- 17 A. Correct.
- 18 Q. Not what would be lost to the market as a
- 19 whole?
- 20 A. Correct.
- 21 MS. SATTER: Okay. Thank you.
- 22 JUDGE HILLIARD: Any further recross?

- 1 MR. GOLDENBERG: No.
- JUDGE HILLIARD: Mr. Ward?
- 3 MR. WARD: Yeah, I thought of something to say
- 4 to Dr. Taylor.
- 5 MS. SUNDERLAND: No. Since he didn't cross the
- 6 first time, he doesn't get to do recross.
- 7 JUDGE HILLIARD: Well, you can pass your
- 8 question off to one of the people who can.
- 9 MR. WARD: I can give it to Louise. She'd ask
- 10 it for me I'm sure.
- 11 MS. SUNDERLAND: I don't think so.
- 12 CROSS-EXAMINATION
- 13 BY
- MR. WARD:
- 15 Q. Dr. Taylor, you just indicated --
- 16 MS. SUNDERLAND: Excuse me. I'm objecting to
- 17 his being allowed to do recross when he didn't do
- 18 cross. This is inappropriate.
- 19 JUDGE HILLIARD: I don't know that it is. He's
- 20 responding to your redirect, I presume.
- 21 MR. WARD: Absolutely. I'm responding to the
- 22 scope of redirect.

- 1 JUDGE HILLIARD: I think that as long as his
- 2 question is responsive to your question, he can ask
- 3 it.
- 4 MR. WARD: I'm not -- it's not something I
- 5 forgot.
- 6 BY MR. WARD:
- 7 Q. Dr. Taylor, you had indicated regarding
- 8 low-income consumers that -- availability of
- 9 prepaid cellular service?
- 10 A. Yes.
- 11 Q. Do you know what the price per minute of
- 12 use is for that type of service?
- 13 A. Moderately high. It depends on how many
- 14 minutes they use. Ranges from 10, 30 cents a
- 15 minute.
- 16 Q. And that's higher than AT&T's current base
- 17 wireline services?
- 18 A. Price per minute?
- 19 Q. Price per minute.
- 20 **A.** Yes.
- 21 Q. And you had also indicated on redirect
- 22 regarding Comcast telephone service?

- 1 A. Yes.
- 2 Q. And you -- as I understand it, you're
- 3 talking about Comcast service that is nonbroadband
- 4 based or nonIP telephony?
- 5 A. NonIP, yes.
- 6 Q. Isn't it true that Comcast is no longer
- 7 developing putting out facilities for that type of
- 8 service in Illinois?
- 9 A. My understanding -- I believe that's
- 10 correct. My understanding is that for new service,
- 11 that they're migrating -- they are developing or
- 12 using an IP-based system. And I think everyone
- 13 expects some day, because it's a better technology,
- 14 that all customers will be migrating to IP-based.
- 15 Q. And the nonIP-based Comcast service, that
- 16 was facilities that they had inherited when they
- 17 took over the AT&T cable system; is that correct?
- 18 A. Well, purchased. Right.
- 19 MR. WARD: Purchased. Yes. Thank you.
- No further questions.
- 21 JUDGE HILLIARD: Redirect? Reredirect?
- 22 MS. SUNDERLAND: No.

- 1 JUDGE HILLIARD: Thank you, Mr. Taylor.
- 2 THE WITNESS: Thank you.
- JUDGE HILLIARD: Dr. Taylor.
- What's our schedule for the rest of the
- 5 day?
- 6 MS. SATTER: We have three more witnesses.
- 7 Mr. Shooshan, Mr. Weber and Ms. Moore.
- 8 MR. ANDERSON: I believe the order we agreed on
- 9 was Mr. Weber would go next followed by Mr.
- 10 Shooshan and then Ms. Moore.
- 11 JUDGE HILLIARD: And what kind of a quitting
- 12 time -- are we going to get through by 5:00 with
- 13 those three people?
- 14 Can we take an hour off?
- 15 MR. HARVEY: Staff has no question for any of
- 16 the remaining witnesses today. Might be a good
- 17 idea to poll the parties what we do have.
- 18 JUDGE HILLIARD: How much cross do you have for
- 19 those three witnesses?
- 20 MS. SATTER: Of these three witnesses? Maybe an
- 21 hour and a half total.
- 22 MS. SODERNA: I don't think CUB has any

- 1 questions.
- JUDGE HILLIARD: Mr. Goldenberg?
- 3 MR. GOLDENBERG: I just have Shooshan at this
- 4 point, probably 15 or 20 minutes. Sorry.
- 5 JUDGE HILLIARD: So it sounds like we can do
- 6 this all in two hours.
- 7 MR. SATTER: That would be wonderful.
- 8 JUDGE HILLIARD: All right. Then you want to
- 9 come back -- let's start again at 1:30 sharp. All
- 10 right?
- 11 MR. GOLDENBERG: Thank you.
- 12 (Whereupon, a luncheon
- 13 recess was taken to resume
- 14 at 1:30 p.m.)
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- 1 ****** AFTERNOON SESSION *****
- 2 MS. SUNDERLAND: I would like to move for the
- 3 admission of AT&T Illinois Exhibit 3.0 and 3 .1
- 4 which is the direct and rebuttal testimony
- 5 Dr. William Taylor respectively.
- 6 JUDGE HILLIARD: Any objection?
- 7 (No response.)
- 8 Hearing, no objection, they will be
- 9 admitted.
- 10 (Whereupon, AT&T Exhibit No. 3.0,
- 11 3.1 Wwere admitted into evidence.)
- 12 MR. WARD: Can we go off the record.
- 13 JUDGE HILLIARD: Sure.
- 14 (Whereupon, a discussion was had off the record.)
- 15 MR. ANDERSON: The next order of business would
- 16 be to call our next witness Mr. Joseph Weber, and I
- 17 don't believe he's been sworn in.
- 18 Before we proceed with Mr. Weber's
- 19 testimony, I wanted to make a couple of things --
- 20 note a couple of things.
- 21 First of all, Mr. Weber had a Schedule
- 22 JHW-RI, which was a copy of his resume. That

- 1 schedule was updated, and I have distributed a
- 2 revised Schedule JHW-R1. And we will later today or
- 3 tomorrow be re-e-docketing that revised schedule.
- 4 Also, I wanted to note there were two
- 5 corrections that need to be noted to Mr. Weber's
- 6 rebuttal testimony as it was circulated originally.
- 7 These are minor corrections. I'll note
- 8 them for the record now. And then I will also be
- 9 filing revised rebuttal testimony it.
- 10 The first correction is on Page 9, line
- 11 171. There's a reference to the date of the
- 12 triennial review remand order. It should be
- 13 February 4, 2005 rather than 2006.
- 14 JUDGE HILLIARD: Okay.
- 15 MR. ANDERSON: And then the second change is on
- 16 Page 19, line 351 at the end of that line the word
- 17 "few" should be changed to "small." Those are the
- 18 only two corrections to the previously circulated
- 19 testimony. And as indicated, we will be filing the
- 20 revised version of that reflecting those
- 21 corrections on e-docket.
- 22 JUDGE HILLIARD: Okay.

- 1 (Witness sworn.)
- JOSEPH H. WEBER,
- 3 called as a witness herein, having been first duly
- 4 sworn, was examined and testified as follows:
- 5 EXAMINATION
- 6 BY
- 7 MR. ANDERSON:
- 8 Q. Would you please state your full name and
- 9 business address for the record.
- 10 A. My name is Joseph H. Weber. My address is
- 11 Post Office Box 224, Convent Station, New Jersey
- 12 07961.
- MR. ANDERSON: Before making Mr. Weber available
- 14 for cross-examination, I would like to first move
- 15 for the admission into evidence of AT&T Illinois
- 16 Exhibit 10.0, as it will be revised on e-docket.
- 17 JUDGE HILLIARD: Is there any objection?
- 18 MR. WARD: I have a motion to strike one
- 19 question and answer and I could do it now or I
- 20 could do it during the cross.
- 21 JUDGE HILLIARD: You have a motion to strike all
- 22 of his testimony or one question?

- 1 MR. WARD: One question and answer.
- 2 JUDGE HILLIARD: Okay. I quess we could do it
- 3 now.
- 4 MR. WARD: On Page 18, line 345 through
- 5 Page 19, 352, Mr. Weber is asked if Mr. Segal
- 6 considered, considered any of the approaches that
- 7 Mr. Weber outlines in his testimony and the answer
- 8 is apparently not and he goes on from there.
- 9 Mr. Weber has no foundation in his
- 10 testimony as to whether Mr. Segal investigated any
- 11 of the matters that he talks about in that answer.
- 12 That's pure speculation.
- 13 I move to strike it on the basis that he
- 14 has no personal knowledge to respond to that
- 15 question, the answer that he's providing. It's a
- 16 speculative answer that doesn't belong in the
- 17 record.
- 18 MR. ANDERSON: It's clear from the context of
- 19 the question and answer that what Mr. Weber -- the
- 20 question Mr. Weber is being asked is whether
- 21 Mr. Segal's testimony reflects any consideration of
- 22 those approaches.

- 1 And Mr. Weber explains in his testimony
- 2 that based on the absence of the discussion of the
- 3 DLC arrangement of the type that Mr. Weber has
- 4 discussed in his testimony, that that apparently
- 5 was not addressed in Mr. Segal's testimony. That's
- 6 the purpose of that testimony.
- 7 Mr. Segal also discusses a concern with
- 8 the need to collocate and the cost of collocation.
- 9 Again, this is directly responsive to
- 10 Mr. Segal's testimony in that regard insofar as
- 11 Mr. Weber is pointing out that it's not necessary
- 12 to collocate in all central offices. There are
- 13 alternatives to collocation in every office.
- 14 So this is all directly responsive to
- 15 the testimony of Mr. Segal. I believe that the
- 16 motion is not warranted.
- 17 MR. WARD: I have two points in reply.
- 18 That AT&T's position doesn't require
- 19 that should Mr. Segal testify about the approaches
- 20 he outlines in his testimony, not that he
- 21 considered.
- 22 Secondly, if your Honor wants to reserve

- 1 ruling, I have foundations that I could go into on
- 2 that Q and A to show that it is not well-founded in
- 3 anyway based on testimony Mr. Segal has prefiled
- 4 before the Commission. I'll establish a foundation
- 5 if you wish me to under that.
- 6 JUDGE HILLIARD: One alternative is to reserve
- 7 ruling until which time you present Mr. Segal?
- 8 MR. WARD: No, as of the time I finish the
- 9 cross-examination.
- 10 JUDGE HILLIARD: Let's do that then.
- 11 MR. WARD: Okay.
- 12 CROSS EXAMINATION
- 13 BY
- MR. WARD:
- 15 Q. Hello, Mr. Weber. My name is Michael Ward.
- 16 I represent DataNet Systems and TruCom.
- 17 Sorry to get started off on the foot of
- 18 striking your testimony.
- 19 A. Can you speak up a little bit.
- 20 Q. My wife tells me I mumble. So if you don't
- 21 understand any of my questions, just ask me to
- 22 repeat it.

- 1 Directing your attention to your
- 2 prefiled testimony on Page 4, where you discuss the
- 3 use of DLC system in collocation space. This would
- 4 be approximately line 65.
- 5 **A.** Yes.
- 6 Q. To import facilities that you discuss
- 7 there, it would be required for the CLEC to
- 8 actually then have collocation space in each end
- 9 office where it is installing that equipment?
- 10 A. Yes, and when you use this arrangement, you
- 11 would need to collocate in those offices, that's
- 12 correct.
- 13 Q. As I understand your testimony, there's
- 14 approximately 150 AT&T end offices in MSA-1?
- 15 A. Yes. But I do give -- in other parts of
- 16 this testimony, I discuss other alternatives. This
- 17 particular section is discussing this particular
- 18 alternative, which does require collocation. It is
- 19 not necessary that this particular configuration be
- 20 used in every central office in the area.
- 21 Q. Where this configuration is used, it
- 22 requires the CLEC to have collocation space

- 1 purchased and the DLC equipment and have it
- 2 installed there?
- 3 A. That's what this configuration consists of,
- 4 yes.
- 5 Q. Also on that page, you make reference, line
- 6 69 through 70 and thereafter, about transmission
- 7 facilities can be unbundled, intraoffice facilities
- 8 or special access facilities leased from the ILEC,
- 9 which would be in this case AT&T, correct?
- 10 A. That's correct.
- 11 Q. What is the difference between an unbundled
- 12 intraoffice facility and special access?
- 13 A. Price.
- 14 Q. What difference is there in the facilities
- 15 itself?
- 16 **A.** None.
- 17 Q. And so it's just how much AT&T charges the
- 18 CLEC to use one service versus the other?
- 19 A. Yeah, unbundled network elements, of
- 20 course, are provided at rate base prices.
- On some routes, according to the TRO,
- 22 intraoffice facilities are not considered impaired,

- 1 and, therefore, AT&T is not required to offer
- 2 unbundled facilities. And in those situations,
- 3 special excess facilities could be used. But it's
- 4 the same physical piece of equipment.
- 5 Q. Do you know what the price difference is
- 6 between unbundled facilities and special access?
- 7 **A.** No, I do not.
- 8 Q. Do you know which one is more expensive?
- 9 A. I think in most cases special access is.
- 10 Q. Do you know what the ratio is in price
- 11 between the two?
- 12 A. I just said I didn't.
- 13 Q. Turning to the next page, Page 5, you
- 14 referred to a CLEC called Talk America at the top
- 15 of that page. You refer to that as its own network
- 16 facilities in Southeast Ohio and Michigan.
- 17 Isn't it true that Talk America acquired
- 18 a facilities-based carrier in Ohio and Michigan to
- 19 initiate its facilities there?
- 20 **A.** I'm sorry?
- 21 Q. Isn't it true that Talk America acquired a
- 22 facilities-based CLEC in Ohio and Michigan to

- 1 implement its own facilities?
- 2 A. I think that's right. I think that's
- 3 right.
- 4 Q. And isn't it true that Talk America has not
- 5 built facilities in Illinois?
- 6 A. That's my understanding as of this time.
- 7 Q. Isn't it true that Talk America at this
- 8 time has no plan to build facilities in Illinois?
- 9 A. I don't know that.
- 10 Q. You are not familiar with Talk America's
- 11 most recent quarterly report to investors?
- 12 A. Well, I have seen their 10K Report. And I
- 13 didn't think there was any explicit statement made
- 14 about their plans to -- their expansion plans.
- 15 Q. If you could please turn to Page 6 of your
- 16 testimony, on line 105, you refer to remote
- 17 concentrator such as a DLC remote terminal.
- 18 Could you please explain what is a
- 19 remote terminal.
- 20 A. Yes. DLC equipment is, basically, it's
- 21 equipment which concentrates subscriber lines and
- 22 brings them back to a switching center at some

- 1 central location. It has a transmission line and
- 2 two pieces of equipment, one on each end.
- 3 The piece of equipment on the subscriber
- 4 line, that is referred to as the remote terminal.
- 5 Q. And at the bottom of that page in the
- 6 footnote you makes reference or response to
- 7 Dr. Selwyn regarding McLeod's bankruptcy
- 8 proceedings?
- 9 A. Yes.
- 10 Q. You indicate that they come out of Chapter
- 11 11 bankruptcy?
- 12 A. That's correct.
- 13 Q. This is not the first time McLeod has
- 14 bankruptcy proceedings, is it?
- 15 A. I didn't know that, but I gather Dr. Selwyn
- 16 testified to that effect.
- 17 Q. Please turn to Page 7.
- On page -- I'm sorry. Line 119.
- 19 You refer to inexpensive transmission
- 20 facilities such as intraoffice UNEs?
- 21 A. That's correct.
- 22 Q. These are the intraoffice transmission

- 1 facilities you mentioned earlier between that and
- 2 special access?
- 3 A. The unbundled network elements, yes.
- 4 Q. And under the FCC's triennial review remand
- 5 order, AT&T has a reduced obligation to provide
- 6 these intraoffice UNEs; is that correct?
- 7 A. The only place where it does not have the
- 8 obligation to provide those intraoffice UNEs is in
- 9 places where there are competitive alternatives
- 10 available.
- 11 So in those situations other options
- 12 would normally be available to the CLEC.
- 13 Q. And what service does AT&T then provide
- 14 CLECS for transmission in those offices?
- 15 A. Well, you know, they will offer -- they
- 16 offer special access facilities everywhere.
- 17 But what the CLEC will in those cases
- 18 ordinarily have an option of either buying AT&T's
- 19 special access facilities or facilities provided by
- 20 some third party.
- 21 Q. If you could look further down the Page at
- 22 line 130 at Enhanced Extended Link EELs.

- 1 Do you see an EEL cost more than the UNE
- 2 price of a loop?
- 3 A. Well, an EEL is a combination of a loop, a
- 4 multiplexer and intraoffice facility. So the price
- 5 of the EEL is the sum of those three things.
- 6 Q. So for a CLEC to serve a single line
- 7 end-user through a loop would be less expensive
- 8 than trying to serve a single line end-user in a
- 9 remote central office through an EEL; is that
- 10 correct?
- 11 A. Say that again please.
- 12 Q. Okay. If a CLEC attempted to service a
- 13 single line end-user?
- 14 **A.** Yeah.
- 15 Q. And that end-user was out of the central
- 16 office the CLEC was located in, they could serve
- 17 them through a loop, correct?
- 18 A. You are talking about serving a CLEC that
- 19 only has one customer in a central office?
- 20 Q. I'm just identifying a single customer, the
- 21 cost of providing service to a single customer?
- 22 A. Yes. As I point out in several places

- 1 here, it can serve that single customer in many
- 2 ways. It could serve it with an EEL. If there are
- 3 enough of them, it can serve them with the digital
- 4 line carrier system. It depends on how many
- 5 customers it has and what the business situation
- 6 is.
- 7 Q. Well, the EEL serves as a loop as an
- 8 effective way of getting the loop to the CLEC; does
- 9 it not?
- 10 A. Yeah, it's essentially an extended loop.
- 11 It's most appropriate in those places where the
- 12 CLEC has a very small number of customers, and so
- 13 it's a means of extending the loop from the
- 14 customer's premises all the way over to the CLEC
- 15 switch.
- 16 Q. So, therefore, for a CLEC to reach a
- 17 central office where it is not collocated to reach
- 18 customers out of that central office? It is a
- 19 means of doing that?
- 20 A. Yes, that's right. It's a means for
- 21 reaching a customer who is served by a central
- 22 office where the CLEC chooses not collocate.

- 1 Q. And where the CLEC is collocated, they can
- 2 reach their customers out of that central office by
- 3 simply picking up that loop to its equipment that
- 4 is collocated at the central office?
- 5 A. That's correct.
- 6 Q. And in the first of those two
- 7 circumstances, the cost of bringing a customer into
- 8 that central office through an EEL versus the cost
- 9 of bringing a customer into that central office
- 10 through a loop, the EEL would be more expensive?
- 11 A. Well, it's a trade off.
- 12 It's generally more expensive. If
- 13 there's a substantial number of lines, it's more
- 14 expensive because the digital loop carrier systems
- 15 allow a concentration of four to one or more on the
- 16 intraoffice facilities. And the EEL does not have
- 17 that capability.
- 18 Q. The EEL also has additional cost
- 19 components, doesn't it? It would require the cost
- 20 of the end-user's loop in the remote central office
- 21 plus the multiplexor plus the intraoffice facility?
- 22 A. Well, it requires the multiplexor in the

- 1 intraoffice facility. The loop is required no
- 2 matter how you do it.
- 3 Q. Okay. So this actually adds to the
- 4 elements of cost to serving that customer?
- 5 A. Well, yeah, it replaces them.
- I mean, if you use it -- it depends on
- 7 what you are comparing it with. If you are
- 8 comparing with the digital loop carrier system, it
- 9 requires a multiplexor and a dedicated channel
- 10 across the network, as opposed to having the
- 11 digital line carrier equipment and a fewer lines
- 12 across the central, across the network.
- 13 Q. As I understand it, the total cost then for
- 14 the EEL would be greater than the cost of serving a
- 15 single loop out of the central office for the
- 16 digital line carrier equipment?
- 17 A. Yes, I think in general that's true.
- 18 Q. If you turn to Page 8 at the bottom of
- 19 Page 8, lines 154 and after you indicate that CLECs
- 20 are collocated in 66 percent of the wire centers in
- 21 the Chicago LATA which terminate 90 percent of AT&T
- 22 residential access lines.

- 1 Do you see that?
- 2 **A.** Yes.
- 3 Q. Do you know how many of the AT&T
- 4 residential access lines are served by collocated
- 5 CLECs?
- 6 **A.** No.
- 7 Q. Moving onto Page 10 up at the top of the
- 8 page. You make references to hot cuts?
- 9 A. Yes.
- 10 Q. Do you see that?
- 11 A. Yes.
- 12 Q. You state that the cost for a hot cut is
- 13 approximately \$25, those are the batch hot cuts and
- 14 \$30 for an individual line?
- 15 **A.** Yes.
- 16 Q. Where do you get those rates from?
- 17 A. I got them from AT&T's hot cut rate sheet.
- 18 They published that.
- 19 Q. Is that the entire cost of a hot cut that
- 20 AT&T charges a CLEC? Are there any additional cost
- 21 elements?
- 22 A. As far as I know, those are the only costs

- 1 that AT&T charges in association with the hot cut.
- 2 Q. That would be the total charge from AT&T
- 3 for a CLEC that ordered a hot cut to UNE-L
- 4 facility?
- 5 MR. ANDERSON: Is your question referring to
- 6 batch hot cuts?
- 7 MR. WARD: I will take them individual, if the
- 8 answer is different.
- 9 THE WITNESS: I'm not sure I understand your
- 10 question.
- 11 BY MR. WARD:
- 12 Q. Let's take the batch hot cut. You
- 13 indicated the average is \$25 a line for batch hot
- 14 cut?
- 15 **A.** Yes.
- 16 Q. Is it your understanding that that is the
- 17 entire charge that AT&T would charge a CLEC for hot
- 18 cutting a line to an UNE-L facility?
- 19 A. That's my understanding of the way the hot
- 20 cut process works, yes.
- 21 Q. And the \$30 for any individual line your
- 22 answer would be the same?

- 1 A. Yes.
- 2 Q. For the entire charge?
- 3 A. That's my understanding.
- 4 Q. The bottom of that page, you talk about the
- 5 cost of routing traffic through a tandem?
- 6 A. Auh-huh.
- 7 Q. Then it goes onto the next page.
- 8 You indicate that on the next page, line
- 9 200, a large fraction of AT&T's internal traffic is
- 10 routed through tandems, correct?
- 11 A. That's correct.
- 12 Q. What do you mean by "internal traffic"?
- 13 A. Well, traffic between AT&T customers, from
- 14 one AT&T customer to another.
- 15 Q. So this is AT&T movement of traffic of its
- 16 own customers? Is that what you are referring to?
- 17 A. What I'm talking about is AT&T's traffic;
- 18 going from AT&T customers to AT&T customers.
- 19 Q. Do you know what percentage of AT&T's
- 20 internal traffic goes through the tandem?
- 21 A. No, I don't.
- 22 Q. Do you have a ballpark estimate of what

- 1 percentage?
- 2 A. Yeah, I would think it's probably -- it's a
- 3 guess. I would think in the vicinity of
- 4 30 percent.
- 5 JUDGE HILLIARD: What is a tandem?
- 6 THE WITNESS: Excuse me?
- 7 JUDGE HILLIARD: What is a tandem?
- 8 THE WITNESS: A tandem switch is a switch which
- 9 allows end-office switches to interconnect with
- 10 each other. So it's a way of concentrating traffic
- 11 between end-office switches.
- 12 If I have two end-office switches which
- 13 don't have a large commutative interest between
- 14 them, then the way I would interconnect those
- 15 switches is to do it via an intermediate switch,
- 16 which is called a tandem.
- 17 JUDGE HILLIARD: Okay.
- 18 BY MR. WARD:
- 19 Q. There are basically two means by which AT&T
- 20 moves its traffic between end offices.
- One is either direct; it goes from the
- 22 originating office directly to the terminating end

- 1 office, correct?
- 2 A. That's correct.
- 3 Q. And the other one would be a tandem, which
- 4 is kind of like the hub of spokes on a wheel, and
- 5 since all the end offices in that area are
- 6 connected by the tandem, you can reach any end
- 7 office by going through it; is that correct?
- 8 A. That's correct.
- 9 Q. Now, down towards the bottom of Page 11,
- 10 you talk -- on line 213, you talk about the optimal
- 11 arrangement for a CLEC is to use one or a small
- 12 number of centrally located switches and extend the
- 13 access facilities to remote central offices.
- 14 Do you see that?
- 15 A. Yes.
- 16 Q. How is it that the CLEC would extend out to
- 17 the central office in that scenario?
- 18 A. It's the way I described it with the DLCs,
- 19 yes.
- 20 Q. Going up to the top of the next page, very
- 21 top line 220, you refer to the number of end
- 22 offices, remote switches and tandem offices?

- 1 JUDGE HILLIARD: Which page?
- 2 MR. WARD: Page 12, line 220.
- 3 THE WITNESS: Yes.
- 4 BY MR. WARD:
- 5 Q. How many customer lines for AT&T, its own
- 6 customers, do they serve through these end offices
- 7 for remote switches and tandem offices?
- 8 A. How many access lines do they serve?
- 9 Q. Yes, for AT&T's own customers.
- 10 A. I don't have that.
- 11 Q. Do you have a ballpark estimate of the size
- 12 of that, AT&T lines?
- 13 A. I thought it was somewhere around 5 or 7
- 14 million, but I'm not sure.
- 15 Q. And as I understand your testimony, routing
- 16 traffic between offices directly is a less
- 17 expensive, more efficient means than routing it
- 18 through a tandem?
- 19 A. Well, if the volumes are sufficiently high,
- 20 yeah. For those offices with large communities of
- 21 interest, that's sufficiently high.
- 22 Q. Where the volumes of lines justify, it's a

- 1 more effective means of routing?
- 2 A. Well, it's the traffic between the offices.
- 3 It's a question of the -- large trunk groups are
- 4 more efficient than small trunk groups.
- 5 So if you have a lot of traffic, you
- 6 have a large trunk group. It gets to be
- 7 sufficient. If have you a small amount of traffic,
- 8 then you have smaller trunk groups and it's less
- 9 sufficient. And at some point, it's becomes more
- 10 economical to route traffic through a tandem.
- 11 Q. If you turn to Page 13, your figure at the
- 12 bottom of the page. You identify four different
- 13 types of network connections.
- 14 Do you see that?
- 15 A. Yes.
- 16 Q. And your 2.3 Direct Connection, that was
- 17 the one that we just discussed about the direct
- 18 connection where you have enough volume, traffic is
- 19 more efficient?
- 20 **A.** Right.
- 21 Q. And the 2.4, the Intraoffice Connection,
- 22 that's where the call never leaves the originating

- 1 switch?
- 2 A. That's correct.
- 3 Q. For a CLEC using its own facilities
- 4 effectively, all of their calls will have to leave
- 5 the originating intraoffice to go to the CLEC
- 6 switch; is that correct?
- 7 A. That's correct.
- 8 Q. So in that configuration for a CLEC, it
- 9 would never have the efficiency of an intraoffice
- 10 connection in that hypothetical?
- 11 A. That's correct. I believe I said that in
- 12 my testimony.
- 13 Q. So both of the examples in 2.3 and 2.4
- 14 would be more cost-efficient than the connections
- in 2.1, the CLEC network connection?
- 16 A. You know, on 2.3, I think it's the
- 17 difference, the cost difference, is probably
- 18 marginal because the transmission cost to go across
- 19 the network is about the same.
- 20 Q. Do you know what percentage of AT&T traffic
- 21 goes with the configuration of 2.3, the Direct
- 22 Connection?

- 1 A. No, but I think it's -- no, I don't think
- 2 so. But I think that 2.4 is probably very small in
- 3 a place like Chicago.
- 4 Q. But you earlier estimated that 2.2 is about
- 5 30 percent?
- 6 A. That was a guess. I would say if that's
- 7 true, then I would think that the other is
- 8 probably, you know, maybe as much as 60.
- 9 I don't know. I don't really know those
- 10 numbers. Maybe I shouldn't have made that guess.
- 11 But in other jurisdictions that I have seen, that
- 12 has been the kind of number that it's had. I
- 13 really don't know what the case is in Illinois.
- 14 Q. Let me ask the question this way: Would
- 15 2.2, 2.3 and 2.4 collectively be effectively
- 16 100 percent of AT&T local traffic?
- 17 A. Yes, it should be, the local traffic, yes.
- 18 Q. Going to Page 14, line 271 you reference
- 19 the DLC equipment.
- 20 **A.** Auh-huh.
- 21 Q. And in this situation, the CLEC would
- 22 install DLC equipment collocated at the AT&T end

- 1 office, correct?
- 2 A. Yes, that's correct.
- 3 Q. And then that would be routed back to the
- 4 CLEC's switch?
- 5 A. Yes.
- 6 Q. Now, for AT&T routing of its own traffic,
- 7 it does not incur the expense of a DLC, or does it?
- 8 A. No, it incurs the expense of the switch.
- 9 Q. So the CLEC would have the cost of the DLC
- 10 and the cost of the switch and then AT&T would have
- 11 the cost of the switch?
- 12 A. Well, you know, AT&T has the central office
- 13 there, and they have a switch there, and they
- 14 terminate the lines on their switch. So they pay
- 15 for that switch, and then they pay for the
- 16 transmission equipment to get the calls across the
- 17 network and then they pay for the tandems and they
- 18 pay for the entire intraoffice network.
- 19 The CLEC being much smaller, that is not
- 20 an effective arrangement for them. They don't need
- 21 as many switches, so they centralize their switch
- 22 and put the DLC equipment in at the remote offices

- 1 in order to concentrate the traffic there.
- 2 Q. Do you know how many switches AT&T has in
- 3 MSA-1?
- 4 A. That's what I said before, I thought they
- 5 had -- didn't I say they had 154?
- 6 Q. Those were switches? I thought they were
- 7 end offices.
- 8 A. Sorry?
- 9 Q. I thought you referred to them as end
- 10 offices or are those the same?
- 11 A. What I said was they had 154 end offices,
- 12 78 remote switches and 15 tandems.
- 13 JUDGE HILLIARD: (Brief interruption.)
- 14 BY MR. WARD:
- 15 Q. So that's back on Page 12, the 1534 end
- 16 offices?
- 17 A. 154, yeah.
- 18 Q. Would there be only one switch in each end
- 19 office?
- 20 A. What I meant by end office in that sentence
- 21 was a switch.
- 22 Q. All right. And so 78 remote switches, that

- l would be 78 switches also?
- 2 A. That's right.
- 3 Q. And 15 tandem offices, that would be 15
- 4 switches?
- 5 A. That's correct.
- 6 Q. On Page 15, down the page at line 296 and
- 7 on to over Page 16, you state that as more
- 8 end-users are served by CLECs, less ILEC traffic is
- 9 carried between ILEC end-users, and therefore,
- 10 fewer direct connections between the end offices.
- 11 **A.** Right.
- 12 Q. Aren't those connections already some costs
- 13 established by the legacy network by AT&T?
- 14 A. Well, it may be so. But then they don't
- 15 get used very effectively.
- 16 The size of the switching network, the
- 17 size of the transmission facilities in the network
- 18 is an ever-changing affair, and it gets
- 19 administered according to the traffic quantities.
- The facilities actually can be, you
- 21 know, facilities can be reconnected, re-cross
- 22 connected in varying ways.

- I think what I said is fair to say
- 2 regardless if they're sunk and abandoned, that's a
- 3 waste as well. And that's a cost to AT&T.
- 4 Q. If you turn to Page 17 please.
- 5 A. I'm sorry?
- 6 **Q.** Page 17.
- 7 **A.** Okay.
- 8 Q. Line, I believe your answer begins on
- 9 Page 316. You make reference to the FCC's analysis
- 10 based upon one that contained UNE-P services?
- 11 **A.** Yeah.
- 12 Q. Do you know when the loop was initially
- 13 unbundled in this state, Illinois?
- 14 A. I think it was done actually -- I think it
- 15 was back in the late 80's I thought or maybe early
- 16 '90s.
- 17 **Q.** Okay.
- 18 A. I don't know. I don't know. I have to
- 19 back off. I don't remember if that happened before
- 20 or after the Communications Act.
- 21 Q. You want to accept, subject to check, that
- 22 the Illinois Commerce Commission issued an order in

- 1 1995 on the bundling the loop?
- 2 MR. ANDERSON: I object. The orders speak for
- 3 themselves.
- 4 JUDGE HILLIARD: Do you have a question that
- 5 requires knowing that date?
- 6 MR. WARD: Yes, or roughly the year, the time
- 7 frame.
- 8 JUDGE HILLIARD: Well, for purposes of your
- 9 question, the witness can assume 1995.
- 10 MR. ANDERSON: Can I have the question read back
- 11 please.
- 12 BY MR. WARD:
- 13 Q. I asked you to accept, subject to check,
- 14 that the Illinois Commerce Commission issued an
- 15 order of unbundling the loop in 1995.
- 16 A. I accept that subject to check.
- 17 Q. And that the first UNE-P was provided in
- 18 Illinois in I believe it was October 2000?
- 19 MS. SUNDERLAND: Oh --
- 20 THE WITNESS: If you say that, subject to check.
- 21 MR. ANDERSON: Wait a minute.
- 22 If you are going to ask the witness to

- 1 accept something, subject to check, I would ask
- 2 that you provide a reference for him to check.
- 3 Just asking him a fact and asking him to accept
- 4 your statement of a fact, subject to check, I don't
- 5 believe is an appropriate use of that technique.
- 6 MR. WARD: Well, I believe that the first UNE-P
- 7 line provided in Illinois is part of the testimony
- 8 that's been in the record before this Commission.
- 9 MR. ANDERSON: If it's part of the record of
- 10 this proceeding, that's fine.
- 11 MR. WARD: The part that isn't is the ICC order
- 12 and that will speak for itself.
- MR. ANDERSON: Then there is no need to ask him.
- 14 MR. WARD: I'm just trying to establish
- 15 foundation.
- 16 THE WITNESS: If you are trying to get the
- 17 information on the record that UNE-L became
- 18 available before UNE-P, I know that to be a fact.
- 19 BY MR. WARD:
- 20 Q. And so during that time period, there was
- 21 no UNE-P alternative for CLECs to utilize to reach
- 22 mass market consumers in the residential market?

- 1 A. There was no UNE-P, that's correct.
- 2 Q. And at that time, what was the UNE-L
- 3 penetration to the residential mass market?
- 4 A. I don't know. I don't have that
- 5 information on hand. I know it grew fairly rapidly
- 6 for a while.
- 7 Q. Do you know the size, the number of lines?
- 8 A. I could look it up. But, no, I don't know
- 9 it.
- 10 Q. The bottom of that page beginning line 327,
- 11 you talk about AT&T's decision not to use UNE-L in
- 12 the residential market.
- Do you see that?
- 14 A. Yes.
- 15 Q. Is it true that AT&T had multiple switches
- 16 in MSA-1?
- 17 A. Oh, yes, they have many switches.
- 18 Q. And AT&T was collocated in every Illinois
- 19 Bell end office in MSA-1?
- 20 A. Well, I doubt that but they had ample --
- 21 they did have collocation facilities.
- 22 JUDGE HILLIARD: You are talking about the old

- 1 AT&T, not AT&T Illinois?
- 2 MR. WARD: Correct.
- JUDGE HILLIARD: All right.
- 4 THE WITNESS: Well, I doubt they were collocated
- 5 in every office, but they did have a lot of
- 6 collocations.
- 7 BY MR. WARD:
- 8 Q. And didn't AT&T Communications of Illinois
- 9 have direct connections between Illinois Bell's end
- 10 offices?
- 11 A. Direct connections between?
- 12 Q. End offices as opposed to going through the
- 13 tandem on all calls?
- 14 A. Are you talking about predivestiture AT&T?
- 15 Q. Right. It's difficult with this company --
- 16 THE WITNESS: I don't understand that question.
- 17 MR. ANDERSON: You are talking about the
- 18 pre-merger AT&T CLEC operation, correct?
- 19 MR. WARD: Right.
- 20 MR. ANDERSON: Pre-merger AT&T CLEC? Not
- 21 pre-divestiture.
- 22 MR. WARD: Yes. The pre-merger AT&T or --

- 1 THE WITNESS: Pre-merger AT&T.
- 2 Ask me that question again please.
- 3 BY MR. WARD:
- 4 Q. I will refer to it pre-merger AT&T. I will
- 5 start over.
- The pre-merger, AT&T had multiple
- 7 switches in MSA-1?
- 8 A. They had host switches.
- 9 Q. Pre-merger, AT&T had multiple switches
- 10 located in MSA-1?
- 11 A. Well, they had a lot of switches around. I
- 12 assume they had several switches in MSA-1.
- 13 Q. And then pre-merger AT&T was collocated in
- 14 each of the Illinois Bell end offices in MSA-1?
- 15 MR. ANDERSON: I believe that's been asked and
- 16 answered.
- 17 THE WITNESS: I think that's not true. I think
- 18 they had collocation spaces in many central
- 19 offices, but not in all.
- 20 BY MR. WARD:
- 21 Q. What percentage? Do you know?
- 22 A. I don't know.

- 1 Q. Isn't it true that AT&T had -- pre-merger,
- 2 AT&T had direct connections between Illinois Bell
- 3 end offices?
- 4 A. I don't know that.
- 5 Q. And do you know that pre-merger, AT&T was
- 6 the largest provider of long distance services to
- 7 residential customers?
- 8 A. Yes, I think it was that.
- 9 JUDGE HILLIARD: Where?
- 10 MR. WARD: In Illinois.
- 11 THE WITNESS: It was nationally. I will assume
- 12 it was in Illinois, as well.
- 13 BY MR. WARD:
- 14 Q. You are assuming Illinois was an anomaly
- 15 for AT&T?
- 16 A. I have no reason to believe that.
- 17 Q. Now, I'm going to ask you to turn to
- 18 Page 18. The question on line 345 regarding
- 19 Mr. Segal.
- 20 You indicate that in this answer -- the
- 21 question is, did he, being Mr. Segal, consider any
- 22 of the approaches you outlined in this testimony.

- 1 You answer currently not.
- 2 Then you go onto refer to your DLC
- 3 arrangement that you testified to.
- 4 Do you see where I'm referring?
- 5 **A.** I do.
- 6 Q. And you indicated that the DLC arrangement
- 7 is equipment that the CLEC would install in a
- 8 central -- in a collocation space in the central
- 9 office, right?
- 10 **A.** Yes.
- 11 Q. Isn't it true that Mr. Segal testified that
- 12 part of his investigation was having discussions
- 13 with equipment providers?
- 14 A. He may have said -- yes, I think he said
- 15 that.
- 16 Q. Didn't Mr. Segal also testify that his
- 17 conversations also was facility-based CLECs?
- 18 **A.** Yes.
- 19 MR. ANDERSON: I object to this question, in
- 20 that Mr. Segal's testimony speaks for itself.
- 21 MR. WARD: Well, it's not that I'm impeaching
- 22 the witness. I'm basing a foundation for my motion

- 1 to strike.
- 2 MR. ANDERSON: I haven't heard any impeaching
- 3 question so far.
- 4 MR. WARD: Give it time please.
- 5 JUDGE HILLIARD: Overruled.
- 6 BY MR. WARD:
- 7 Q. And Mr. Segal -- do you have Mr. Segal's
- 8 testimony there?
- 9 A. Yes.
- 10 **Q.** Page 7.
- 11 A. Let me get to it please.
- 12 **Q.** Okay. Page 7, line 204, and the
- 13 explanation following that is since Mr. Segal
- 14 testifies as to the routing of a call for a CLEC
- 15 through the facilities used by that CLEC other than
- 16 the UNE-P?
- 17 A. I think that's a reasonable accurate
- 18 description.
- 19 Q. And line 206 refers to routing a CLEC call
- 20 to a collocation facility of the CLEC?
- 21 **A.** Yes.
- 22 Q. And isn't the DLC, the equipment that you

- 1 testified to gets installed in the collocation
- 2 facility in your hypothetical configuration?
- 3 A. Well, that's one thing that can be
- 4 installed at such a facility.
- 5 Q. And on Page 8 of Mr. Segal's testimony,
- 6 lines 224 to 227, doesn't Mr. Segal testify about
- 7 the problems of a CLEC having to collocate
- 8 facilities at the various end offices?
- 9 A. Yes, but I think my testimony said that he
- 10 didn't have to do that.
- 11 Q. And same page, Page 8, 227 to 233,
- 12 Mr. Segal testifies regarding the problems of a
- 13 facilities-based CLEC collocating to provide
- 14 wholesale services to another CLEC; is that
- 15 correct?
- 16 A. Well, all that said, was that he couldn't
- 17 find -- he claims he could not find a
- 18 facilities-based provider who was interested in
- 19 providing service to his particular confederation.
- 20 Q. But in that testimony, Mr. Segal describes
- 21 the configuration of a facilities-based CLEC in
- 22 selling his own facilities in the collocation space

- 1 in the Illinois Bell end offices?
- 2 MR. ANDERSON: Again, I'm going to object.
- 3 This is simply asking the witness to go
- 4 through and accept a paraphrase of Mr. Segal's
- 5 testimony.
- 6 Mr. Segal's testimony says what it says
- 7 or doesn't say what it doesn't say. I don't
- 8 understand the point of this cross.
- 9 MR. WARD: Again, we point out we're laying a
- 10 foundation to what Mr. Segal does testify to and
- 11 how this witness gets to this speculative
- 12 conclusion based upon this unless he can identify
- 13 something else in the testimony.
- 14 JUDGE HILLIARD: I don't think it's necessarily
- 15 a speculative conclusion. I think he has a
- 16 different opinion than Mr. Segal.
- 17 MR. WARD: One more question, if I may.
- 18 JUDGE HILLIARD: All right.
- 19 BY MR. WARD:
- 20 Q. Also on Page 8, lines 233 to line 235,
- 21 doesn't Mr. Segal testify that if those problems
- 22 are overcome, that it is possible for a collocated

- 1 CLEC to be able to transport an aggregate of
- 2 traffic back to the CLEC switch?
- 3 A. Yes, so you say.
- 4 If he developed collocation, apparently
- 5 he would be able to transport the aggregated
- 6 traffic to the CLEC switch location.
- 7 Yes, he could do that.
- 8 Q. And isn't it, under your testimony, a DLC
- 9 facility is a facility that a CLEC would collocate
- 10 at an ILEC central office and could aggregate
- 11 multiple lines into one DLC facility?
- 12 A. Yes, that's one way of doing it.
- 13 There are other less efficient ways of
- 14 doing it, as well.
- 15 Q. Based upon Mr. Segal's testimony in those
- 16 regards, what in that testimony gives you reason to
- 17 state that Mr. Segal did not consider DLC
- 18 arrangements?
- 19 A. Because he said as I mention in my
- 20 testimony -- he said the technological problems --
- 21 I'm trying to find the quote for this.
- 22 Basically he said that developing his

- 1 own arrangements would have technical and economic
- 2 problems which had not yet been resolved.
- 3 The implication being, to me, that this
- 4 was new technology and that you couldn't really
- 5 figure out what to do with it just yet.
- 6 Whereas, this particular kind of
- 7 equipment has been in service around the world for
- 8 years, if not decades.
- 9 Q. Does Mr. Segal identify the DLC
- 10 arrangements as the technological problems have not
- 11 been resolved?
- 12 A. No, he didn't.
- 13 But what he said was the technical
- 14 arrangements he was looking at, had technical
- 15 problems, technical and economic problems, that had
- 16 not been resolved.
- 17 Since DLC equipment does not have
- 18 technical problems or economic problems that have
- 19 not been resolved because it's been in use for many
- 20 years, I conclude that, therefore, he must not have
- 21 considered that arrangement.
- 22 Q. And doesn't DLC have technical problems

- 1 regarding the fact that it has to be installed in
- 2 centralized office where you utilize DLC equipment?
- 3 A. It's not a problem. That's the way it
- 4 works. That's always been the way it works.
- 5 Q. Isn't there cost involved in that?
- 6 A. Of course, there's cost; nothing's free.
- 7 Q. Isn't there time involved in doing that?
- 8 A. Of course there is time involved in doing
- 9 that. It doesn't mean it's not feasible or
- 10 technically unworkable or economically unworkable.
- 11 Sure it costs something.
- 12 MR. WARD: I renew my motion to strike based on
- 13 lack of foundation.
- I again submit to the ALJ that this
- 15 question and answer is purely speculative. There
- 16 is nothing in Mr. Segal's testimony that he didn't
- 17 identified or indicates that Mr. Segal did not
- 18 consider this particular type of arrangement.
- 19 JUDGE HILLIARD: You want to respond?
- 20 MR. ANDERSON: Sure. I believe Mr. Weber has
- 21 explained very clearly the basis for his testimony
- 22 at lines 337 through 352.

- 1 I would also note in going through
- 2 Mr. Segal's testimony and asking the witness to
- 3 accept that Mr. Segal made certain statements,
- 4 nowhere, to my knowledge, does Mr. Segal mention
- 5 DLC or discuss the DLC arrangement, which I believe
- 6 is another basis for the testimony of Mr. Weber.
- 7 So I believe the testimony is responsive.
- If Mr. Ward wants to argue on his brief
- 9 that Mr. Segal's testimony meant something other
- 10 than what we thought it meant and what
- 11 Mr. Weber thought it meant, that's fine. But I
- 12 don't believe it's properly characterized as
- 13 speculative.
- 14 MR. WARD: I would respond, as I indicated
- 15 earlier on the original motion to strike, and if
- 16 that is AT&T's position, first of all, the proper
- 17 question would be did Mr. Segal testify as to DLC
- 18 arrangement.
- 19 Secondly, I would note if that is AT&T's
- 20 position, I can just with equal force state to the
- 21 ALJ that Mr. Weber knows nothing about anything
- 22 that he hasn't put in his written testimony filed

- 1 before the Commerce Commission; that is exactly the
- 2 comment and answer he is making here on this O and
- 3 A that we move to strike. If he hasn't testified
- 4 to it, therefore, he hasn't considered it.
- If Mr. Weber has not testified to it,
- 6 then he hasn't considered it. I think that shows
- 7 the absurdity of that position. I'm sure Mr. Weber
- 8 knows more than he has testified to today. I'm
- 9 sure he has considered more than he has testified
- 10 to today. This gross speculation is only a
- 11 misdirection in the record.
- 12 JUDGE HILLIARD: I don't think your motion is
- 13 well taken. I'm not acceding to your demand to
- 14 strike this question and answer.
- MR. WARD: I have no further questions of this
- 16 witness.
- 17 JUDGE HILLIARD: Any more cross for the witness?
- 18 MS. SATTER: I just have one question.
- 19 CROSS EXAMINATION
- 20 BY
- 21 MS. SATTER:
- 22 Q. In your testimony, in your written

- 1 testimony and today, you have referred to a more
- 2 efficient use of facilities.
- When you say "more efficient," do you
- 4 mean less costly?
- 5 A. Yes, I guess it could be thought that way,
- 6 yeah.
- 7 MS. SATTER: Thank you. That was my only
- 8 question.
- 9 JUDGE HILLIARD: Anybody else?
- 10 MR. HARVEY: Nothing from staff, your Honor.
- 11 JUDGE HILLIARD: Nothing from CUB? Nothing from
- 12 the State's Attorney's office?
- MR. GOLDENBERG: No questions.
- 14 JUDGE HILLIARD: Any redirect?
- 15 MR. ANDERSON: Just a second.
- 16 (Whereupon, a discussion
- 17 was had off the record.)
- 18 MR. ANDERSON: No, redirect, your Honor.
- 19 JUDGE HILLIARD: Thank you, sir.
- 20 Please call your next witness.
- 21 (Witness sworn.)

22

- 1 HARRY M. SHOOSHAN,
- 2 called as a witness herein, having been first duly
- 3 sworn, was examined and testified as follows:
- 4 DIRECT EXAMINATION
- 5 BY
- 6 MS. SUNDERLAND:
- 7 Q. Would you state your name and business
- 8 address for the record.
- 9 A. Yes. My name is Harry M. Shooshan. My
- 10 business address is 7979 Old Georgetown Road.
- 11 Bethesda, Maryland.
- 12 MS. SUNDERLAND: At this time, before making him
- 13 available for cross, I'll ask for admission -- move
- 14 for the admission of AT&T Illinois Exhibit 4.0 and
- 15 4.1.
- 16 JUDGE HILLIARD: Any objection?
- 17 MS. SODERNA: No objection.
- 18 JUDGE HILLIARD: Exhibits 4.0 and 4.1 will be
- 19 admitted.
- 20 (Whereupon, AT&T Illinois Exhibit Nos. 4.0, 4.1
- 21 were admitted into evidence.)
- MS. SUNDERLAND: Mr. Shooshan is available for

- 1 cross-examination.
- JUDGE HILLIARD: Go ahead.
- 3 CROSS EXAMINATION
- 4 BY
- 5 MS. SATTER:
- 6 Q. Good afternoon.
- 7 A. Good afternoon.
- 8 My name is Susan Satter. I'm appearing
- 9 on behalf of the People of the State of Illinois.
- 10 I'm going to be asking you questions about your
- 11 rebuttal testimony, that's 4.1, and some of your
- 12 exhibits from your direct.
- So I would like to start on Page 2 of
- 14 the first full question and answer.
- You say AT&T Illinois competitors, and
- 16 then you italicize choose to compete by offering
- 17 feature-rich packages.
- 18 JUDGE HILLIARD: What line?
- 19 MS. SATTER: 35.
- 20 JUDGE HILLIARD: Exhibit 4.1?
- 21 MS. SATTER: Yes.
- 22 JUDGE HILLIARD: Okay.

- 1 BY MS. SATTER:
- 2 Q. Now, do you know whether CLECs who do not
- 3 own a switch and who use UNEs or the LWC -- you
- 4 know what I mean by LWC, right?
- 5 **A.** Yes.
- 6 Q. Do you know whether they obtain the ability
- 7 to offer features in a package such as vertical
- 8 services as part of the wholesale switch price or
- 9 switch cost?
- 10 A. As I understand wholesale complete, they
- 11 do, yes.
- 12 Q. And for -- what about for an UNE-P product,
- 13 does that also include all the vertical services as
- 14 part of the switch?
- 15 A. Yes, the vertical services that are offered
- 16 off a switch have always been a part of UNE-P and
- 17 also a part of Wholesale Complete is my
- 18 understanding.
- 19 Q. So for CLECs that use those platforms,
- 20 either the LWC or UNE-P, their wholesale switch
- 21 cost stays the same whether the consumer prefers a
- 22 feature-rich package or not; is that correct?

- 1 A. Well, it's really beyond the scope of my
- 2 testimony. I hadn't thought about it directly.
- 3 They buy Wholesale Complete as a
- 4 package, wholesale package, from AT&T Illinois.
- 5 And then they attempt to market all or some of the
- 6 services that run off that package to their
- 7 end-user customers, yes.
- 8 Q. So it's --
- 9 A. I'm sorry. Maybe to clear up a
- 10 misunderstanding you have, the language on my
- 11 rebuttal was addressing the points that were made
- 12 to somehow disqualify intermodal competitors from
- 13 this case based on the fact that they don't offer a
- 14 stand-alone product that's designed just like basic
- 15 local exchange service. I wasn't really addressing
- 16 intramodal competition.
- So, again, just to be clear what I was
- 18 talking about here, I was not talking about a
- 19 Wholesale Complete base or UNE-P base competitor,
- 20 but we can talk about that if you want.
- 21 Q. Oo but when you say that a competitor
- 22 chooses to complete by offering a feature-rich

- 1 package, you do that against the back-drop of a
- 2 wholesale market that includes all those features
- 3 in the wholesale costs; is that correct?
- 4 A. No, I think that's where the
- 5 misunderstanding is.
- 6 Again, my testimony in this case really
- 7 goes to the existence of intramodal competition. I
- 8 also address one feature or one aspect of
- 9 intramodal competition which is the cable
- 10 participation in this market.
- 11 Q. So you were not discussing wireline-based
- 12 competition or UNE based competition at all; is
- 13 that right?
- 14 A. I think the latter. The UNE-based
- 15 competition or which would be technically
- 16 intermodal competition is beyond the scope of my
- 17 testimony.
- 18 **Q.** Okay.
- 19 A. Mr. Wardin provides the evidence on
- 20 intramodal competition.
- 21 Q. Oo so you are only talking about the
- 22 feature-rich packages that's a cell phone provider

- 1 might offer?
- 2 A. Cell phone provider, web provider. The
- 3 points that I was responding to are points that are
- 4 made in intervenor's testimony against
- 5 consideration of intramodal providers, and that's
- 6 what I was responding to here.
- 7 Q. Okay. You refer to a comparison of
- 8 features and prices contained in your direct
- 9 testimony, Schedules HMS 7 and 8.
- 10 A. Yes.
- 11 Q. And I wanted to just ask you a couple of
- 12 questions about those schedules.
- 13 A. Be there in a minute. Okay.
- 14 Q. Now, your Table 1?
- 15 JUDGE HILLIARD: What page?
- MS. SATTER: HMS 7, Page 1. It's the schedule
- 17 to the direct testimony.
- 18 JUDGE HILLIARD: Okay.
- 19 BY MS. SATTER:
- 20 Q. You are comparing AT&T's, what you call
- 21 Basic Service Plan 5, and is that supposed to be
- 22 the unbundled access and usage?

- 1 A. I'm sorry. That's their retail offering.
- 2 Q. Is that supposed to be their retail access
- 3 charge and per-call usage charge?
- 4 A. Yes.
- 5 Q. Okay. Now, are you aware that there is a
- 6 volume discount for the usage charge?
- 7 A. Yes.
- 8 Q. And so you would agree that this \$6 is
- 9 actually high because it doesn't reflect the usage
- 10 charge, correct?
- 11 A. Which \$6 are we talking about.
- 12 Q. Okay. You are on Table 1?
- 13 **A.** Yes.
- 14 Q. The second line is residential usage 3
- 15 cents per call times 200 calls equals \$6?
- 16 **A.** Yes.
- 17 Q. And that is high because it doesn't reflect
- 18 the volume discount, correct?
- 19 A. I don't know that that's correct. I think
- 20 the volume discount is based on minutes, as I
- 21 recall.
- 22 Q. Oh, so it's your understanding that the

- 1 basic service plan is charged per minute rather
- 2 than per call?
- 3 A. No. I was talking about the -- oh, you're
- 4 talking about the AT&T usage element that's in this
- 5 plan?
- 6 Q. Well, that's what is on Page 1, yes?
- 7 A. I stated it there in column one, the
- 8 billing element is 3 cents a call by 200 calls.
- 9 Q. And you understand -- do you understand
- 10 that there is a volume discount?
- 11 A. Yes, that was discussed this morning among
- 12 other places, yes.
- 13 Q. All right. So then if you were to apply
- 14 the volume discount, the price would not be \$6 to
- 15 the end consumer, but rather \$3.86, subject to
- 16 check, as it was this morning?
- 17 A. Subject to check, yes.
- 18 Q. Then on Page 2 you have -- excuse me.
- 19 JUDGE HILLIARD: Can I ask a question.
- How does that work? If I make 150
- 21 calls, is that 3.86 cents or is that \$4.50 cents?
- 22 MS. SATTER: I'm sorry?

- 1 JUDGE HILLIARD: If one were to make 150 calls,
- 2 do you get the volume discount or not?
- 3 MS. SATTER: Yes, the volume discount is from
- 4 \$2.60 or \$2.61 and above. So you take -- that's
- 5 what 85 calls, something like that.
- 6 JUDGE HILLIARD: Well, there is two different
- 7 volume discounts. When does the second one kick
- 8 in?
- 9 MS. SATTER: It's graduated. So it starts \$2.60
- 10 \$5.20, then it goes up. I actually do have that
- 11 here somewhere.
- 12 MR. HARVEY: I think it's 7.80 based on
- 13 progression.
- 14 MS. SATTER: It's a progression. This is in the
- 15 tariff. When you are at 100 percent, you made
- 16 \$10.11 of calls per usage, then you can't incur
- 17 anymore usage charge. So that's how it works.
- 18 It's in the tariff.
- 19 JUDGE HILLIARD: Okay.
- 20 MS. SUNDERLAND: Can off the record off for just
- 21 a second.
- 22 JUDGE HILLIARD: Sure.

- 1 (Whereupon, a discussion was had off the record.)
- 2 MS. SUNDERLAND: So, basically, the bottom line
- 3 is we will not accept the numbers, subject to
- 4 check, either this morning or now. And we will
- 5 supply, for the record, a table that shows what the
- 6 rates would be based on the volume discount.
- 7 JUDGE HILLIARD: Okay.
- 8 MR. HARVEY: For staff's benefit, would it be
- 9 possible to make a specific reference to the tariff
- 10 page?
- 11 MS. SUNDERLAND: Sure.
- MS. SATTER: I brought one this morning.
- 13 BY MS. SATTER:
- 14 Q. On Page 2 of the HMS-7, that's again
- 15 attached to your direct testimony.
- 16 **A.** Yes.
- 17 Q. You compare an AT&T Illinois Enhanced
- 18 Choice Plus rate?
- 19 A. Yes.
- 20 Q. That you say is 39.95; is that correct?
- 21 **A.** Yes.
- 22 Q. Do you know -- how did you determine that

- 1 that was an Illinois Bell Telephone product?
- 2 A. I asked Illinois Bell for a product.
- The goal here, if you read my testimony,
- 4 was to make a true apples to apples comparison
- 5 between not just the price, but the value of the
- 6 mobile offering versus the AT&T Illinois offering.
- 7 So we took the basic, we did the basic
- 8 price comparison on Page 1, the one we just
- 9 discussed. And then we do a more, what I believe,
- 10 is a fairer comparison in terms of factoring all
- 11 the value that comes with the mobile package to see
- 12 what the comparable cost would be of buying it from
- 13 AT&T Illinois.
- 14 So I said to them, Let's find your
- 15 package that most clearly fits the range of
- 16 offerings, the features that are available in the
- 17 comparer we are using, which is the T-Mobile plan.
- 18 We adjusted that plan too as you see as
- 19 well to have a bigger bucket of minutes that would
- 20 be more typical than what a mobile customer would
- 21 provide.
- 22 Q. Did you review any tariff sheets for this?

- 1 A. I did not.
- 2 Q. Do you know whether, in fact, it is a
- 3 tariff service?
- 4 A. My understanding is it is. But, as I said,
- 5 I did not review any tariff sheet myself. I got
- 6 this information from AT&T Illinois.
- 7 Q. You are assuming it is?
- 8 A. I'm assuming what they tell me is correct,
- 9 yes.
- 10 Q. So the tariff local rate is the 39.95, is
- 11 that your understanding? And then there is an
- 12 additional --
- 13 A. Yes, it's my understanding the difference
- 14 between this plan is basically that --
- 15 Q. Wait. Wait. Wait.
- 16 This is going to take too long. I asked
- 17 you is 39.95 the local tariff rate for local
- 18 service?
- 19 A. For access and for unlimited calling,
- 20 that's my understanding, yes.
- 21 Q. Okay. And the \$15 is the long distance
- 22 portion of the charge which is charged by another

- 1 component of AT&T Illinois; is that correct?
- 2 **A.** Yes.
- 3 MS. SUNDERLAND: No.
- 4 MS. SATTER: Excuse me. Well, if --
- 5 MS. SUNDERLAND: Let me just state for the
- 6 record that we are prohibited from providing long
- 7 distance service, so the long distance affiliate is
- 8 not a component of us, but it is an affiliate.
- 9 JUDGE HILLIARD: Okay.
- 10 MS. SATTER: Is that correct?
- 11 THE WITNESS: It is an additional component of
- 12 the package that we are comparing.
- 13 It is irrelevant to me who is the actual
- 14 provider of that service.
- The question is, again, to try to
- 16 comparable offerings that the consumer chooses
- 17 among. BY MS. SATTER:
- 18 Q. So from a consumer's point of view, you
- 19 think it's irrelevant whether it's an affiliate of
- 20 AT&T Illinois or AT&T Illinois that is offering the
- 21 long distance component, the consumer is only
- 22 interested in the ultimate price; is that correct?

- 1 A. No. What I'm suggesting is that this is
- 2 what it is. It's the additional charge that AT&T,
- 3 an AT&T customer would pay for the long distance
- 4 calling component of this plan. That's what it is.
- 5 Q. But it's not an AT&T Illinois charge,
- 6 that's all I'm asking?
- 7 A. Fine. It's not.
- 8 Q. Okay. And it's not subject to this case
- 9 either, is it? The \$15 is not included in the
- 10 services that are subject to the classification
- 11 investigation in this case?
- 12 A. It's not, but so what.
- 13 Q. Well, I'm not asking for your opinion as to
- 14 whether that's important or not important.
- 15 MS. SATTER: So I would ask the ALJ to direct
- 16 the witness to answer the question asked and
- 17 refrain from editorializing?
- JUDGE HILLIARD: Is there a question pending?
- 19 I'm not aware of it.
- 20 MS. SATTER: Well, not yet.
- 21 BY MS. SATTER:
- 22 Q. Now, on Page 1 of this exhibit, you refer

- 1 to the T-Mobile Basic National Rate Plan, 1999?
- 2 **A.** Yes.
- 3 Q. When did you last check to see the
- 4 availability of that plan?
- 5 A. Well, when I prepared this exhibit which
- 6 would have been in the -- I have to check the date.
- 7 Probably late December, early January, whenever we
- 8 were preparing this. I would say late December.
- 9 Q. Have you checked again to see if that rate
- 10 is still available?
- 11 **A.** No.
- 12 Q. Do you know if that rate is still
- 13 available?
- 14 A. Well, if I haven't checked, I don't know.
- 15 Q. Would it surprise you to learn that it is
- 16 not available?
- 17 A. It wouldn't surprise me.
- In an unregulated market, prices and
- 19 packages change all the time. That's the beauty of
- 20 an unregulated, competitive market.
- 21 Q. So in an unregulated, competitive market,
- 22 prices change rapidly and, yet, you didn't check to

- 1 see if the rate had changed?
- 2 A. It's irrelevant for the point in which this
- 3 exhibit is offered.
- 4 Q. Excuse me. Did you check?
- 5 MS. SUNDERLAND: That's been asked and answered.
- 6 JUDGE HILLIARD: That's been asked and answered.
- 7 Move on.
- 8 MS. SATTER: Okay.
- 9 BY MS. SATTER:
- 10 Q. Now returning to your rebuttal testimony?
- 11 A. Yes.
- 12 Q. On lines 51 through -- starting on line 51
- 13 you say, Not every customer will find that such
- 14 packages. And I believe you mean the packages
- 15 referred to in your Schedule HMS 7, which was
- 16 talked about.
- 17 A. Not necessarily.
- 18 Q. So any package?
- 19 A. Yes. If you go back to the question that I
- 20 posed here, I'm responding to this is rebuttal
- 21 testimony. And I'm rebutting the suggestion that
- 22 consumers who don't want a package aren't protected

- 1 by the fact that there are many consumers who do.
- That's the point of what I'm saying.
- 3 It's responding. It's rebuttal testimony to those
- 4 points.
- 5 Q. All right. Your statement was while not
- 6 every customer will find such packages meet their
- 7 needs, the point is that if enough customers are
- 8 willing to substitute, AT&T Illinois is constrained
- 9 from sustaining a price increase above competitive
- 10 levels for basic local exchange service?
- 11 A. Yes.
- 12 Q. So my question is: When you say, Willing
- 13 to substitute, do you mean willing to substitute
- 14 telephone service in the most generic sense? In
- 15 other words, access, if they're willing to
- 16 substitute access?
- 17 A. You mean the connection?
- 18 **Q.** Yes.
- 19 **A.** Yes.
- 20 Q. Okay. AT&T is constrained from sustaining
- 21 a price increase above competitive levels for basic
- 22 local exchange service, do you mean access or

- 1 packages?
- 2 A. I'm talking about -- again, I'm talking
- 3 about the basic local exchange service, which is
- 4 the subject of this case. That's what I'm talking
- 5 about. And I'm responding to the assertion that
- 6 was made that packages that contain many features,
- 7 the availability of those in the marketplace are
- 8 not an adequate protection for a subset of
- 9 customers that don't want those packages and all
- 10 the features. That's what I'm responding to here.
- 11 But what I'm talking about is the
- 12 ability of AT&T to change above competitive levels
- 13 the price for basic local change service. That's
- 14 what we are talking about here.
- 15 Q. When you say, While not every customer will
- 16 find that such packages meet their needs, the point
- 17 is that if enough customers are willing to
- 18 substitute. Substitute what for what?
- 19 A. Substitute the package.
- 20 **Q.** For?
- 21 A. For basic local exchange service.
- 22 Q. For unbundled?

- 1 A. Pardon me?
- 2 Q. Unbundled access and usage?
- 3 A. I don't understand what you mean by
- 4 unbundled access and usage.
- 5 This is a case, as I understand it,
- 6 about the retail offerings of -- and the pricing
- 7 ability of AT&T Illinois and its retail offerings.
- 8 They have a service called, Basic Local
- 9 Exchange Service that has a number of different
- 10 flavors, shall we say. And I can't say anything
- 11 more than I've said.
- 12 There was a point that Dr. Taylor made
- 13 this morning as well, that the protection that a
- 14 customer has who may not be attracted to a
- 15 particular package because he or she doesn't want
- 16 the vertical features, doesn't value the long
- 17 distance calling, whatever is in that package, the
- 18 protection they get is from the marginal customer
- 19 who says, That is something I would value, I'll
- 20 switch.
- 21 The fear on the part of AT&T of losing
- 22 those customers by raising basic local exchange

- 1 service is, as I believe as Dr. Taylor said this
- 2 morning, is ample protection for those consumers.
- 3 Q. When you say, competitive level in that
- 4 section, do you mean the price for the competitor
- 5 to an Illinois Bell charges for packages?
- 6 A. No. I mean what a competitive level would
- 7 be in a deregulated market, which we have never
- 8 seen in the local telephony market in my lifetime.
- 9 Q. So there is no competitive level today?
- 10 A. That's correct.
- There is no competitive level today
- 12 because, indeed, one of the most significant
- 13 competitors is subject to regulation that its
- 14 competitors are not.
- So, again, let's not be -- mince words
- 16 here. Prices rise and fall all the time in a
- 17 competitive market. And they rise and fall based
- 18 on what the competitive level is at any given time
- 19 in that market. That's all I'm saying here.
- 20 Q. Do you think they rise and fall based to
- 21 any extent on the costs of providing the service?
- 22 A. Again, that's not the scope of my

- 1 testimony, but I would associate my views with
- 2 those of Dr. Taylor this morning; that, obviously,
- 3 if a firm is to stay in business over a time, it
- 4 has to recover its cost.
- 5 But in a competitive market, the level I
- 6 set my prices at are based on what the other
- 7 competitors in the market are pricing their
- 8 products at, not on any regulatory-derived notion
- 9 of costs or costs plus.
- 10 Q. So if the reclassification to competitive
- 11 were allowed, then AT&T Illinois would have the
- 12 opportunity to price its services in accordance
- 13 with other competitors in the marketplace?
- 14 A. Yes. "In accordance with." I would agree
- 15 with the way you stated it. I would agree with "in
- 16 accordance with."
- 17 Q. You suggest that the price of stand-alone
- 18 service is constrained on the competitive level.
- 19 Let me ask you a couple questions about that.
- 20 Would Illinois Bell risk losing
- 21 customers if the customer's price, packaged or not
- 22 packaged, is lower or equal to the price for --

- 1 lower or equal to the price for the services the
- 2 consumer wants?
- 3 A. Try that again. I didn't understand the
- 4 question.
- 5 Q. Do you believe that Illinois Bell would
- 6 risk losing customers to a competitor if the
- 7 competitor's price for packaged services is lower
- 8 or equal to the price Illinois Bell would have for
- 9 the services the customer wants?
- 10 MS. SUNDERLAND: I would still object to the
- 11 form of the question. I don't understand it. The
- 12 witness doesn't understand it.
- 13 JUDGE HILLIARD: Give it a try one more time.
- MS. SATTER: Okay.
- MS. SUNDERLAND: I think it needs to be
- 16 rephrased rather than just restated.
- 17 JUDGE HILLIARD: Do you want to know if AT&T
- 18 Illinois is worried about losing customers if a
- 19 competitor costs were lower than AT&T Illinois?
- 20 MS. SATTER: No, its price was lower.
- 21 JUDGE HILLIARD: If its price was lower than
- 22 AT&T costs?

- 1 MS. SATTER: No. No. No.
- 2 If the competitor's price was lower an
- 3 AT&T Illinois price, then wouldn't AT&T Illinois be
- 4 concerned that they would loose customers to that
- 5 competitor provided that it's for the same services
- 6 that the customer wants?
- 7 THE WITNESS: Well, to the extent I understand
- 8 the question, I guess any time one of my
- 9 competitors under-prices me, I would be concerned.
- 10 Whether that would happen in the marketplace given
- 11 the relevant, you know, cost structures of the
- 12 providers, I don't know.
- 13 BY MS. SATTER:
- 14 Q. If Illinois Bell's package rates are lower
- 15 or equal to the stand-alone rate, customers may
- 16 switch or not switch depending on their assessment
- 17 of value, do you agree, their value of the services
- 18 included in the --
- 19 A. Did you say if their packages were less
- 20 than their stand-alone services?
- 21 Q. Were equal or less than the stand-alone
- 22 services?

- 1 A. I can't --
- 2 MS. SUNDERLAND: Including all the same
- 3 functionalities?
- 4 MS. SATTER: It's up to the consumer to decide
- 5 what functionalities they want.
- 6 THE WITNESS: I mean, given the level of the
- 7 prices that we're talking about here, and some of
- 8 them are reflected in Table 1, a residential access
- 9 line for as low as \$2.55 a month, I mean, I can't
- 10 imagine the package price would be lower than that
- 11 for whatever one considers to be access component
- 12 of that.
- That's, as I said, an accident
- 14 historically how we regulated this market. It
- 15 bears no reflection whatsoever on how, in a
- 16 competitive market, one would price their services.
- 17 Q. So in a competitive market, you expect the
- 18 prices to go up?
- 19 A. I expect that these kinds of prices would
- 20 change. And I would suspect that they would go up.
- 21 JUDGE HILLIARD: "These kind," being the prices
- 22 referred to in Exhibit 1 for access?

- 1 THE WITNESS: Yeah.
- 2 For example the two -- again, understand
- 3 that, again, even the idea of charging separately
- 4 for access and usage is something we typically
- 5 don't see in the competitive marketplace. Cable
- 6 isn't doing it; VoIP isn't doing it; mobile
- 7 wireless providers are not doing it. Access and
- 8 usage are all bundled together in effect.
- 9 So all of these, the way we priced
- 10 telephone service today up to now, is really, as I
- 11 said, an accident in history. It's what we derived
- 12 from an environment when there was a single
- 13 regulated end-end monopoly provider.
- 14 MS. SATTER: I think you answered the question
- 15 and more.
- 16 BY MS. SATTER:
- 17 Q. Would your answer be the same for all
- 18 stand-alone services? In other words, all
- 19 stand-alone services are priced lower than they
- 20 would be if it was priced in a competitive market?
- 21 A. What stand-alone prices are talking about?
- 22 Q. I will strike that if you don't understand

- 1 the question.
- 2 A. I don't understand the question.
- 3 Q. Okay. I wanted to ask you a couple of
- 4 questions about some comments you made on Page 16,
- 5 lines 313 to 317?
- 6 A. I will be right there.
- 7 Q. You make a reference to "our surveys." You
- 8 say, Our surveys demonstrate that most consumers
- 9 are using their cell phones for et cetera,
- 10 et cetera?
- 11 A. Yes.
- 12 Q. Here you just mean the survey that you
- 13 describe in your direct testimony, right?
- 14 A. Described and oversaw, yes.
- 15 Q. You are not talking about any other
- 16 surveys, any other independent surveys you've been
- 17 --
- 18 A. No, I meant these surveys I introduced
- 19 along with my direct testimony. By the way, I
- 20 might add just as a footnote --
- 21 Q. You know, if there is no question pending.
- 22 A. Okay.

- 1 Q. On Page 33 at line 627, you refer to users
- 2 with more generous allowances that they tend to use
- 3 their phones more often?
- 4 A. Yes.
- 5 Q. Did you undertake to determine whether
- 6 consumers who have cut the cord will on average
- 7 subscribe to a calling plan for more minutes than
- 8 the average wireless customer?
- 9 A. I have not made that study.
- 10 Q. Would you agree that many wireless users
- 11 don't have their cell phones turned on all of the
- 12 time?
- 13 A. Yes, I don't have mine turned on right now.
- 14 I have two of them.
- 15 Q. Did you undertake to determine whether
- 16 customers who would cut the cord will on average
- 17 have their wireless phone turned on more of the
- 18 time than the average wireless phone user?
- 19 **A.** No.
- 20 Q. So you haven't investigated that?
- 21 **A.** No.
- 22 Q. Are you familiar with service quality

- 1 reports on wireless usage?
- 2 A. That there are service quality reports?
- 3 **Q.** Yes.
- 4 A. When you say reports, reports by whom?
- 5 Q. Let me ask you specifically.
- 6 Have you seen a report from J.D. Power &
- 7 Associates on customer satisfaction, dated
- 8 September of 2005?
- 9 A. This is one I cited?
- 10 Q. I don't recall if you cited it.
- 11 Let me show it to you and you can tell
- 12 me if it's something that you've seen. Wireless
- 13 Guide, dot, Org.
- 14 Does that ring any bells?
- 15 A. No. But I know the person at J.D. Power
- 16 who puts these reports together. And I don't
- 17 remember having seen this particular report.
- 18 Q. So you know that this report was produced
- 19 by J.D. Power & Associates, you know the individual
- 20 and you believe it's a credible source?
- 21 A. I know only what you handed me, which is a
- 22 printout. Usually when you print things off the

- 1 internet, you have the internet address, if you
- 2 will, on the bottom. I don't have that.
- 4 the -- apparently from Wireless Guide, dot, Org.
- 5 And it's reporting, We show the results of two
- 6 survey studies by J.D. Power. So it's their
- 7 representation of what the J.D. Power studies have
- 8 shown. It's not a J.D. Power document.
- 9 Q. Right.
- 10 It's a -- now, would you agree that it
- 11 says, According to J.D. Power & Associates 2005,
- 12 U.S. Wireless Regional Customer Satisfaction Index
- 13 Study released in September 2005, overall
- 14 satisfaction performance with wireless service
- 15 providers has decreased 10 percent over 2004?
- 16 MS. SUNDERLAND: I'm going to object to this.
- 17 Obviously, the witness testified that he
- 18 has not seen this document before. He has not seen
- 19 the underlying J.D. Power studies. It is
- 20 inappropriate for --
- 21 JUDGE HILLIARD: Sustained.
- MS. SUNDERLAND: Okay.

- 1 BY MS. SATTER:
- 2 Q. Would it surprise you that call performance
- 3 and reliability is a concern of cellular phone
- 4 users?
- 5 MS. SUNDERLAND: That's assuming a fact not in
- 6 evidence.
- 7 MS. SATTER: He can answer the question.
- 8 JUDGE HILLIARD: He can answer the question.
- 9 THE WITNESS: No, that's typically one of the
- 10 concerns that consumers have about mobile wireless
- 11 service.
- 12 BY MS. SATTER:
- 13 Q. And is another concern that consumers
- 14 typically have the ability of the wireless phone to
- 15 operate effectively in all portions of their home?
- 16 A. All portions of their home?
- 17 Q. Yes. If they're going to cut the cord,
- 18 yes.
- 19 A. Well, as I say in my testimony, I think
- 20 it's important in choosing among the various
- 21 providers to find one that works well in the home.
- 22 Indeed, I can say from my personal

- 1 experience, I have chosen among wireless providers
- 2 when I move based in large part on that. You want
- 3 to be able to use your cell phone while you are
- 4 home.
- 5 As to working in various parts of the
- 6 home, I never thought of it in those terms.
- 7 Typically, if it works well in the home, it will
- 8 work well in the home is what I found with wireless
- 9 service.
- 10 Q. But that's a concern in selecting a
- 11 wireless company, you can't just assume that it
- 12 will work in your home on a regular basis; is that
- 13 correct?
- 14 A. I think that's something that consumers, as
- 15 I said before, have the ability to find out, and
- 16 you can cancel a wireless contract within the first
- 17 7 to 14 days. And one of the reasons I have noted
- 18 that people tend to do that is that if you take
- 19 that phone home and it isn't working as well as it
- 20 was working in the store. So it's a decision they
- 21 can make about the quality of the service.
- 22 Q. Now, if they have not determined the

- 1 quality of the service to their satisfaction within
- 2 that 7 to 14 days, or whatever the period is under
- 3 the contract, don't most wireless companies require
- 4 a term of service, so that if you terminate it
- 5 before the end of the term, you have to pay a
- 6 termination fee?
- 7 A. Yes. But not if you terminate within the 7
- 8 to 14 days, then there is no cost at all.
- 9 Q. So that's the question is whether if you do
- 10 it within the period of time, you don't a cost, and
- 11 if you do it after the grace period, then you do
- 12 have a cost, is that correct? Is that your
- 13 understanding of thousand works?
- 14 A. If you are asking me if you sign a contract
- 15 with a mobile provider that has a early-termination
- 16 charge, and I terminate my contract early, I pay
- 17 that charge, that's correct.
- 18 But my point was there is a grace
- 19 period, if you will, of 7 to 14 days, depending on
- 20 the carrier, for you to take the phone home and
- 21 find out if it works well. And if it doesn't, you
- 22 bring it back, and you don't pay a thing for it.

- 1 And you walk across the street and get one from
- 2 another mobile carrier.
- 3 Q. Now, you refer to quality in your
- 4 testimony. And you say that wireline service in a
- 5 residence can suffer on occasion from loop
- 6 degradation from line cuts and from natural
- 7 disaster; such as, flood and fires?
- 8 A. Yes.
- 9 Q. You are aware, of course, that the Illinois
- 10 Commerce Commission has service quality rules, are
- 11 you not?
- 12 **A.** Yes.
- 13 Q. And those rules have certain requirements
- 14 as to the maintenance of the plan; is that correct?
- 15 **A.** Yes.
- 16 Q. And wireless companies are not subject to
- 17 the same rules; is that correct?
- 18 A. Obviously not. It's a different
- 19 technology.
- 20 Q. Now, you also talk about internet
- 21 connection in your testimony. And do you know what
- 22 the -- what Comcast Cable charges for internet

- 1 connection?
- 2 MS. SUNDERLAND: Are you talking about straight
- 3 broadband or are you talking about voice over
- 4 internet protocol?
- 5 MS. SATTER: Just broadband.
- 6 THE WITNESS: I can check. I have them
- 7 somewhere. I can't bring them to mind right now.
- I do know there is a range of prices
- 9 depending on what you already are or what choose to
- 10 buy from Comcast.
- 11 That's a great example of someone who
- 12 charges more for buying the stand-alone service
- 13 than for buying the service broadband and internet
- 14 access as part of the package, for example.
- 15 BY MS. SATTER:
- 16 Q. You say that in your survey, 43 percent of
- 17 wireline respondents and 48 percent of wireless
- 18 respondents subscribe to wireless modem.
- 19 Did you ask how many subscribe to DSL?
- 20 **A.** No.
- 21 Q. You also refer to cable telephony on
- 22 Page 23 of your testimony.

- 1 A. This is my rebuttal again?
- 2 Q. Yes. And my question is: Are you
- 3 referring to cable --
- 4 A. What line?
- 5 Q. 452. Cable telephony is comparable in
- 6 quality?
- 7 A. Yes.
- 8 Q. Are you making any distinction between
- 9 circuit switch cable telephony and VoIP cable
- 10 telephony?
- 11 A. Again, this is rebuttal testimony.
- 12 I was rebutting Dr. Selwyn's point that
- 13 VoIP or internet protocol base telephony has
- 14 decided quality disadvantages relative to basic
- 15 local exchange service offered by AT&T Illinois.
- 16 Q. So you are referring then to the voice over
- 17 internet?
- 18 A. So my answer here, as the question would
- 19 suggest, is that I was responding to the IP
- 20 telephony product that is offered by Comcast in
- 21 Illinois. And it is of a comparable quality; that
- 22 is, the IP telephony product to the basic local

- 1 exchange product offered by AT&T Illinois as is
- 2 their switch product. It's a little bit --
- 3 Q. I didn't ask you about that.
- 4 A. Right exactly.
- 5 I'm talking about digital voice, not
- 6 about digital phone.
- 7 JUDGE HILLIARD: Do you know how persuasive that
- 8 product is in Illinois?
- 9 THE WITNESS: The digital voice service?
- 10 JUDGE HILLIARD: The IP product.
- 11 THE WITNESS: I would say this, that it
- 12 is -- my understanding is that it is Comcast's
- 13 plan, in fact I believe there is a tariff on file,
- 14 which suggests that they will offer it throughout
- 15 the entire AT&T Illinois footprint.
- 16 It is being rolled out by Comcast across
- 17 that footprint. I know because I have engaged in
- 18 the same exercise your Honor mentioned this morning
- 19 of punching in zip codes that some zip codes you
- 20 punch in one week and they say it's not available,
- 21 you punch it in a week later and it is.
- 22 And I would notice too if you go to

- 1 their Website in some instances on the front page,
- 2 it will say it's available and then you look for it
- 3 and you can't find it. Then there's a little note
- 4 at the bottom saying it's not available for
- 5 internet order at this time, but you can order it
- 6 by calling an 888 number.
- 7 But in any event, my understanding is
- 8 that Comcast intends to deploy it throughout AT&T's
- 9 footprint in the Chicago LATA and are doing so now.
- 10 And that's in addition to the installed
- 11 base of digital phone customers that they acquired
- 12 when they acquired what was the old AT&T broadband.
- 13 JUDGE HILLIARD: My question is: Do you know
- 14 how persuasive it is either today, say, in either
- 15 one of those modes?
- 16 THE WITNESS: I don't.
- 17 Mr. Wardin may have better knowledge
- 18 tomorrow. I can just say it's growing. It's
- 19 expanding rapidly.
- 20 JUDGE HILLIARD: Fine.
- 21 BY MS. SATTER:
- 22 Q. Now, in order to get the IP-based product,

- 1 you'd have to have -- the customer would have to
- 2 have a high-speed internet connection; is that
- 3 correct?
- 4 A. No.
- 5 Q. Okay. So it's an IP-based product, but the
- 6 customer does not have to have an internet
- 7 connection through Comcast, is that what you are
- 8 saying?
- 9 **A.** No.
- 10 JUDGE HILLIARD: What are you saying, sir?
- 11 THE WITNESS: What I'm saying is this: It's my
- 12 understanding -- I don't want to quibble, but you
- 13 asked me to answer the question that was asked, so
- 14 I'm trying to do that.
- 15 What it takes is a cable connection to
- 16 the home. It's my understanding that the customer
- 17 needn't be buying high-speed internet access from
- 18 Comcast in order to get that connection; that is,
- 19 they will connect your home and provide only their
- 20 IP telephony service to you whether or not you are
- 21 buying broadband access, internet access or even
- 22 cable television from them.

- 1 Q. Do you know what the price is?
- 2 A. I don't know offhand. I think that's at
- 3 the high end of the range. I think there is a
- 4 range, as I recall, this is subject to check, of
- 5 between \$35 and \$55 I think. This is the high end
- 6 of that range, which is understandable if you are
- 7 only buying one product. But you can get a cable
- 8 connection and only have IP telephony from Comcast,
- 9 it's my understanding, without buying anything
- 10 else.
- 11 Q. Now, on Pages 34 and 35 of the rebuttal,
- 12 the last question and answer, you refer to groups
- 13 that have substituted service.
- 14 Are these percentages based on your
- 15 survey?
- 16 A. The percentages that are listed starting on
- 17 lines 658?
- 18 **Q.** Yes.
- 19 **A.** Yes.
- 20 Q. Okay. I also wanted to ask you whether it
- 21 is true that in any of the proceedings in which you
- 22 have offered testimony since January of 2002, is it

- 1 true that you have never taken the position that
- 2 there was insufficient competition for reduced
- 3 regulatory oversight?
- 4 A. I think that was, if I recall, there was a
- 5 data request to that effect. And I would say here
- 6 again what I said there, that in these
- 7 proceedings -- in proceedings like this in almost
- 8 every case, the market being deregulated and the
- 9 services being deregulated were not necessarily
- 10 those that are effected in this case.
- 11 So the answer in short would be, yes, my
- 12 role has been to provide evidence of sufficient
- 13 competition in those cases and I have done that.
- 14 The one example I cited where I had --
- 15 Q. Mr. Shooshan, the question was whether you
- 16 had ever offered testimony along the lines that I
- 17 asked. You answered the question.
- 18 MS. SATTER: Thank you very much.
- I have no further questions.

20

21

22

- 1 CROSS EXAMINATION
- 2 BY
- JUDGE HILLIARD:
- 4 Q. How many times have you testified since
- 5 2002?
- 6 A. On any matter?
- 7 Q. Well, on the issue she's asking you about.
- 8 A. I'd say probably a dozen to 15 times.
- 9 Q. How many different venues same thing?
- 10 A. Again, each of those would be -- I guess
- 11 once before here. But I would say most of the
- 12 others would be separate venues. They would be
- 13 state proceedings where some -- whether it's
- 14 business services or resident services not
- 15 necessarily LATA wide, they may be -- the scope
- 16 might be smaller, but they were all basically
- 17 retail deregulation cases.
- 18 JUDGE HILLIARD: Okay.
- 19 MS. SATTER: I don't have anything else.
- Thank you.
- 21 JUDGE HILLIARD: Mr. Goldenberg?

22

- 1 CROSS EXAMINATION
- 2 BY
- MR. GOLDENBERG.
- 4 Q. Good afternoon.
- 5 A. Good afternoon.
- 6 Q. You are a co-founder of a firm called
- 7 Strategic Policy Research?
- 8 A. Yes, I am.
- 9 Q. And is that a public policy and economics
- 10 consulting firm that specializes in
- 11 telecommunications?
- 12 A. You could have read that right out of my
- 13 bio, but yes.
- 14 Q. You are a lawyer, right?
- 15 A. I'm trained as a lawyer, yes.
- 16 Q. And you've worked as a lawyer over the
- 17 years?
- 18 A. Well, I haven't practiced law in a formal
- 19 sense since I left Capitol Hill in 1980. I was, at
- 20 that time, was chief counsel of what's now called
- 21 the House Telecom and Internet Subcommittee. But I
- 22 went into consulting in 1980 and I've been in

- 1 consulting for 26 years.
- Q. Well, you spent 11 years on Capitol Hill,
- 3 correct?
- 4 A. I did.
- 5 Q. And that was as a lawyer?
- 6 A. Six of it was a lawyer. I was going to Law
- 7 School at Georgetown in the evenings, while I was
- 8 working full-time on Capitol Hill.
- 9 Q. How many times have you testified for AT&T
- 10 or any of its affiliates?
- 11 A. Again, to be clear, we are talking about
- 12 the new AT&T?
- 13 Q. The new AT&T and any of its affiliates.
- 14 A. I want to be clear because I did testify a
- 15 number of times for the old AT&T.
- 16 Q. Is that not part of the new AT&T?
- 17 A. All right. Let's see, if we include
- 18 pre-merger AT&T and current AT&T, it's going to be
- 19 dozens. I can't recall precisely.
- 20 Q. Have you ever testified on behalf of a
- 21 non-governmental consumer group like Citizens
- 22 Utility Board in Illinois?

- 1 A. No, I haven't had that opportunity. We
- 2 worked for the Staff's of several Commissions. I
- 3 think I indicated that.
- 4 MR. GOLDENBERG: Again, I object and move to
- 5 strike everything beyond the "no."
- 6 JUDGE HILLIARD: Overruled.
- 7 BY MR. GOLDENBERG.
- 8 Q. On Page 4 of your direct testimony, you
- 9 indicated what you based your conclusions on.
- 10 One of the items is your examination of
- 11 the market in the AT&T exchanges in the Chicago
- 12 LATA. What exactly did you, yourself, look at
- 13 here.
- 14 And, again, to give it context what I'm
- 15 looking for is how much are you relying on
- 16 Dr. Taylor, Mr. Wardin and AT&T Witness Moore?
- 17 A. All right. Certainly on Dr. Taylor for the
- 18 use of the LATA as the relevant market in this
- 19 case. I subscribe, obviously, to his views on why
- 20 that's an appropriate view of the market.
- In terms of the sources of competition
- 22 within that market, I rely on Mr. Wardin, for

- 1 example, for the evidence of intramodal
- 2 competition, what we'll call CLEC competition. I
- 3 do address some aspects of that directly in my
- 4 testimony particularly as it relates to cable. And
- 5 there it's based on my investigation of the way in
- 6 which cable companies doing business in the Chicago
- 7 LATA, Comcast and RCN are actually offering their
- 8 services.
- 9 So it's a combination of both
- 10 Mr. Wardin and my own investigation.
- In the case of mobile wireless, again,
- 12 it's based on my investigation, I say my, our
- 13 firm's investigation, of the carriers that are
- 14 doing business in the Chicago LATA.
- Typically, we look to sources of
- 16 advertising in local papers and also go on websites
- 17 to see about availability of services in a
- 18 particular area. In large respect, that's also
- 19 true about the evidence I offer on VoIP, as well.
- 20 Where we've gone and looked at which of the
- 21 national providers are offering service in
- 22 Illinois.

- 1 So that would be a case of something
- 2 where we had done the initial research ourselves.
- 3 Q. Now, when you say you did your own
- 4 investigation with respect to some of the Comcast
- 5 data, what exactly do you mean?
- 6 A. Well, there for example, one of the things
- 7 going back to my exchange earlier with His honor is
- 8 that it was important for us to know the extent to
- 9 which Comcast was providing IP telephony in the
- 10 Chicago LATA. To do that, we looked at the tariffs
- 11 that they filed. We looked at the Website, as
- 12 well, to test to see where it was being rolled out.
- 13 We looked at evidence that we could find from a
- 14 local advertising of where they were providing the
- 15 service. So there it was -- then, again, of
- 16 course, since
- 17 Mr. Wardin is on the ground here, in many
- 18 instances, we would ask him to check on data for
- 19 us. But there was a combination of effort.
- 20 Q. Did you try getting service from Comcast at
- 21 any specific addresses in the service territory?
- 22 A. Did I?

- 1 Q. Yeah. Or your firm?
- 2 A. I mean, when you say, try getting, you mean
- 3 actually getting connection?
- 4 Q. Call up and say, Do you offer service at
- 5 this address and specifically go location by
- 6 location to test the information that you are
- 7 looking at on the web?
- 8 A. We did not, but I understand Mr. Wardin
- 9 did.
- 10 Q. On Page 9 of your direct testimony, around
- 11 line 170, you provide your opinion on how the
- 12 Commission should interpret and apply the criteria
- 13 in Section 13-502 of the Illinois Public Utilities
- 14 Act?
- 15 **A.** Yes.
- 16 Q. Is your opinion based on any Illinois
- 17 Commerce Commission cases interpreting this
- 18 section?
- 19 A. No. It was a general recommendation to the
- 20 Commission that intermodal competition should be
- 21 fully considered just as much as UNE based or CLEC
- 22 competition.

- 1 Q. Is your opinion based on any Illinois court
- 2 cases interpreting this section?
- 3 A. I didn't have any specific court case in
- 4 mind when I wrote this it, no.
- 5 Q. So it's based on your experience and just
- 6 your reading of that section?
- 7 A. It was based on an anticipation that other
- 8 parties would, much as they did, come in and say
- 9 you shouldn't consider intermodal competition.
- 10 So I said I think as a matter of fact
- 11 you should, and then went onto explain why.
- 12 Indeed, that's the thrust of my
- 13 testimony.
- 14 Q. So on Page 9 of your direct around lines
- 15 171 and 172, when you use the phrase, "all
- 16 available substitutes" when indicating what the
- 17 Commission would consider, can you direct me where
- 18 in Section 13-502 you are basing this criteria on?
- 19 A. Well, I mean I think we are mincing words
- 20 here, sir.
- I mean, basically the statute is not the
- 22 problem. The statute, it seems to me, invites this

- 1 Commission -- and I'm reading it as a, although I'm
- 2 trained as a lawyer, I'm not testifying here as a
- 3 lawyer. I am reading it as a layperson.
- 4 What I'm suggesting to the Commission is
- 5 simply that in making the assessment the 13-502
- 6 lays out for it, that it should consider
- 7 substitutes of all kinds regardless of the
- 8 technology platform that's being provided.
- 9 Q. But it doesn't approach the words the way
- 10 you approach the words?
- 11 **A.** I'm sorry?
- 12 Q. It doesn't approach those exact words, does
- 13 it, the statute?
- 14 MS. SUNDERLAND: I'm going to object.
- 15 He's argue with the witness about how to
- 16 read the statute.
- 17 JUDGE HILLIARD: Do you have a point
- 18 Mr. Goldenberg?
- 19 MR. GOLDENBERG: Judge, I think the witness is
- 20 both an attorney -- he is reading the statute. He
- 21 is telling your Honor and the Commission how he
- 22 interprets that statute, and he sort of modifies

- 1 things and I think I'm entitled to probe that.
- JUDGE HILLIARD: He is paraphrasing the statute.
- 3 MR. GOLDENBERG: I'm not sure it was a
- 4 paraphrase. I think I'm entitled to probe that
- 5 because he's changing that.
- 6 JUDGE HILLIARD: I think you got not only that
- 7 he's testifying as a layman and he's stated what
- 8 his opinion is regarding the statute.
- 9 MR. GOLDENBERG: Oh, I wasn't done with that
- 10 question.
- 11 JUDGE HILLIARD: I think I will overrule your
- 12 objection at this time.
- 13 BY MR. GOLDENBERG:
- 14 Q. You would agree that one of the keys to any
- 15 analysis in this case is defining the relevant
- 16 market, wouldn't you?
- 17 A. Yes.
- 18 Q. What do you consider the relevant market to
- 19 be?
- 20 A. Well, I think that's beyond the scope of my
- 21 testimony it. I said already I rely on Dr. Taylor
- 22 for the assessment of what the relevant market is.

- I happen to concur with his view that a
- 2 broad market given the nature of the services that
- 3 are being provided, the attributes of advertising
- 4 that go with it, that a broader and narrower
- 5 definition is appropriate. And I think the Chicago
- 6 LATA is certainly an appropriate and relevant
- 7 market for purposes of this assessment.
- 8 Q. Do you believe the language in
- 9 Section 13-502 allows for other possibilities based
- 10 on your experience?
- 11 JUDGE HILLIARD: Possibilities for what?
- MR. GOLDENBERG: The relevant market.
- MS. SUNDERLAND: I think the language in the
- 14 statute speaks for itself.
- 15 JUDGE HILLIARD: Sustained.
- 16 BY MR. GOLDENBERG:
- 17 Q. Do you believe that cable telephony is a
- 18 substitute for basic local exchange service in AT&T
- 19 Chicago LATA, don't you?
- 20 A. Yes.
- 21 Q. Are you familiar with the technical
- 22 differences between cable telephone and basic local

- 1 exchange service?
- 2 A. The alleged differences, yes.
- 3 Q. Well, do you feel there are differences?
- 4 A. No, I don't. Not on a significant degree.
- 5 I'm talking about both the switch product or
- 6 digital phone and Comcast digital voice which is
- 7 their IP base service. I think in every relevant
- 8 respect their commensurate in quality to AT&T
- 9 Illinois basic local exchange service.
- 10 Q. Does 911 work the same for both?
- 11 A. Yes, it does.
- 12 Q. Are they both powered the same way in terms
- 13 of electricity?
- 14 A. No, they're not powered the same way, but
- 15 they both provide for back-up power in the case of
- 16 a power outage.
- 17 Again, the important thing here, sir, is
- 18 not --
- 19 MR. GOLDENBERG: Judge, again, I'm going to
- 20 object to "the important thing here."
- 21 The question is are they both powered
- 22 the same way.

- 1 JUDGE HILLIARD: All right. Limit your answer
- 2 to that. Go ahead answer ask another question.
- 3 BY MR. GOLDENBERG:
- 4 Q. Do you know how a battery back-up lasts on
- 5 an internet power back-up in a residential home?
- 6 A. It various.
- 7 Q. What does it vary between?
- 8 A. I don't know.
- 9 I mean, obviously, the most important
- 10 variable is how often you are use using the
- 11 connection during a period of the power outage.
- 12 Q. Assuming you are on the phone, how long is
- 13 it going to last?
- 14 A. Making one continuous phone call?
- 15 **Q.** Yes.
- 16 **A.** During the power outage?
- 17 **Q.** Yes.
- 18 A. I don't know. It could be an hour or less.
- 19 Q. And if you were on that same phone if that
- 20 were wireline phone, how long would that last?
- 21 A. Since it's line powered, it would last
- 22 forever.

- 1 Q. And you don't consider that a technical
- 2 difference between cable telephone and basic local
- 3 exchange service?
- 4 **A.** I do not.
- 5 May I explain.
- 6 JUDGE HILLIARD: Yeah.
- 7 THE WITNESS: Again, the issue to me is not the
- 8 underlying technology that a provider uses to
- 9 incorporate a feature, but how that service is
- 10 perceived by a consumer.
- 11 And the fact that back-up power in the
- 12 event of an outage at the customer's location is
- 13 provided in different by different means; i.e., the
- 14 line power or in the case of a phone line or
- 15 battery back-up in the case of IP based telephony
- 16 offering, cable offering, is not to me
- 17 consequential.
- Now, the question is well, what if
- 19 somebody decided to it talk for hours on an IP
- 20 phone during a power outage? I mean, I'll accept
- 21 that there's a difference there, but I suspect
- 22 probably what that customer would do wouldn't be to

- 1 use the IP telephony line at all, but to use their
- 2 cell phone. BY MR. GOLDENBERG:
- 3 Q. In your direct testimony, you talk about
- 4 wireless services, don't you? And you indicate
- 5 that wireless providers offer services comparable
- 6 to the services offered by AT&T Illinois; is that
- 7 correct?
- 8 A. Yes, in my opinion that's true.
- 9 Q. On Page 23 of your direct at lines 418 to
- 10 420 --
- 11 A. Just a minute please: Yes.
- 12 Q. -- you state: "If one takes into account
- 13 the cost of these features, some wireless plans are
- 14 actually cheaper than comparable wireline plans."
- 15 Is this true for customers who have just
- 16 a phone line and use minimal amount of usage each
- 17 month and have no other services?
- 18 A. Obviously not. And that's not what I
- 19 stated.
- 20 Q. On Page 24, line 429, you talk about a
- 21 comparison you did that examines the price value
- 22 relationship?

- 1 A. Yes.
- 2 Q. Would you agree that for certain consumers
- 3 price is the primary, if not only, the
- 4 consideration?
- 5 A. Primary, perhaps, not only.
- I don't think any one in the general
- 7 economy makes determinations as among competing
- 8 products just on price. But it's certainly a
- 9 primary factor for many people, not for most
- 10 people.
- 11 Q. Now, you indicate on Page 27 of your
- 12 testimony at lines 470 to 472: "That in my opinion
- 13 wireless services are both functionally equivalent
- 14 to, then parenthetical, that is they enable users
- 15 to make and receive calls in their homes and
- 16 substitute for wireless basic local exchange
- 17 service?"
- 18 **A.** Yes.
- 19 Q. What are you relying on for the assertions
- 20 that in the AT&T Illinois service territory that
- 21 wireless phones are going to actually work in each
- 22 and every household from a technical standpoint?

- 1 A. I don't either assume or assert that they
- 2 do in a particular household.
- 3 Q. Well, in your opinion, when you were
- 4 labeling a functional equivalent, you, in the
- 5 parenthetical said it enabled users to make and
- 6 receive calls in their homes.
- 7 Now what I'm asking you is would you
- 8 concede that a wireless phone is not going to work
- 9 in every house in the service territory?
- 10 A. Yes, but that does not change my conclusion
- 11 of that I reached here.
- 12 Q. I'm just trying to probe, sort of, the
- 13 limits of the technology?
- 14 A. Then why don't you ask me about the limits
- 15 of the technology?
- 16 JUDGE HILLIARD: Sir, let him ask the questions,
- 17 you just answer them.
- 18 THE WITNESS: Is there a question pending?
- 19 JUDGE HILLIARD: No.
- 20 BY MR. GOLDENBERG:
- 21 Q. Have you done any testing or analysis to it
- 22 determine whether dead zones exist within the AT&T

- 1 service territory with respect to any of the
- 2 wireless providers you looked at?
- 3 **A.** No.
- 4 Q. Have you looked at any studies that have
- 5 done that?
- 6 **A.** No.
- 7 Q. Are you familiar with what a dead zone is?
- 8 A. Yes.
- 9 Q. Would you agree that service quality with
- 10 respect to wireless services is not as good with
- 11 quality with a wireline service?
- 12 A. Not necessarily.
- 13 Q. Do wireless phones work in a high-rise at
- 14 all heights absent any enhanced technology that
- 15 would cure the signal-strength issues?
- 16 A. Can I ask a clarification?
- 17 Are you asking me again about this
- 18 specific market or are you asking me generally?
- 19 Q. AT&T general service territory.
- 20 A. I said I had done no measurements like that
- 21 so --
- 22 JUDGE HILLIARD: You can't answer the question.

- 1 THE WITNESS: I can't answer the question.
- 2 BY MR. GOLDENBERG:
- 3 Q. On Page 36 of your direct testimony, you
- 4 refer to a survey you did of wireless and wireline
- 5 customers.
- 6 And you indicated that your goal was to
- 7 complete 1,200 wireline and 1,200 wireless
- 8 interviews, and that a few extra interviews were
- 9 actually conducted.
- 10 How many interviews were conducted in
- 11 each municipality in the Chicago area?
- 12 A. In each municipality?
- 13 **Q.** Yes.
- 14 A. I haven't run the cross-tab to see. We
- 15 didn't divide it in municipalities. We went by
- 16 exchanges and groups of exchanges.
- 17 Q. What attempts were made in the conducting
- 18 of your survey to consider income levels of
- 19 respondents?
- 20 A. None. We didn't ask about income.
- 21 Q. How many of the respondents were in
- 22 retirement homes?

- 1 A. This is the wireless survey?
- 2 **Q.** Both.
- 3 A. We didn't ask.
- 4 Q. You indicated at lines 625 and 626 of your
- 5 direct testimony that you directed the design of
- 6 the questionnaire in consultation with KS&R,
- 7 Analysis (sic) Systems and Research, correct?
- 8 A. Yes.
- 9 Q. Was AT&T Illinois involved in the design of
- 10 the survey?
- 11 A. No.
- 12 Q. Was it prepared specifically for this case?
- 13 A. Yes.
- 14 Q. Did you have the ability to add questions
- 15 to either of the surveys?
- 16 A. I said we developed them in conjunction
- 17 with the KS&R.
- 18 Q. I'm just trying to make a record.
- 19 Did you have an ability to add questions
- 20 to either of the surveys, you personally?
- 21 A. Yes. The only quibble I have to add is we
- 22 designed the questionnaire for this survey. So I

- 1 was involved in that.
- 2 Q. It's a foundational question.
- 3 I'm just asking you did you?
- 4 A. Yes. Yes, I could have asked them to ask
- 5 any question I wanted them to ask.
- 6 Q. That's my question.
- 7 In either the wireline or wireless
- 8 survey, did you ever ask whether the person
- 9 answering the phone and taking the survey was the
- 10 decision-maker with respect to the telephone
- 11 service that they were using?
- 12 A. No, that wasn't the goal.
- 13 Q. Did you ever ask them specifically about
- 14 their needs as consumers; for example, did they
- 15 have home alarm systems, special home healthcare
- 16 needs, or specific quality requirements when you
- 17 did the survey?
- 18 A. No.
- 19 Q. Did you ask any questions about income?
- 20 MS. SUNDERLAND: That was asked and answered.
- 21 THE WITNESS: I believe I said no.
- 22 JUDGE HILLIARD: Sustained.

- 1 BY MR. GOLDENBERG:
- 2 Q. Did you try to probe how much price impacts
- 3 their purchasing decision?
- 4 A. No. We had 10 minutes to complete this
- 5 survey. So there is a limit about any questions
- 6 you can ask if you know anything at all about
- 7 survey research.
- 8 Q. What's the margin of error in your survey?
- 9 A. The margin of error is laid out beside the
- 10 responses for each of the questions.
- 11 Q. Is there an overall margin of error for the
- 12 survey?
- 13 A. No. We present it by actual results. I
- 14 mean, the number that comes to mind is plus or
- 15 minus five. But, again, each result is in a
- 16 conference interval laid out beside each answer to
- 17 each question.
- 18 MR. GOLDENBERG: I have no further questions.
- 19 JUDGE HILLIARD: Anybody else have anymore
- 20 cross?
- 21 MR. HARVEY: Nothing from staff, your Honor.
- 22 JUDGE HILLIARD: Redirect?

- 1 MS. SUNDERLAND: Just a minute.
- 2 (Whereupon, a recess was taken.)
- 3 MS. SUNDERLAND: We have no redirect.
- 4 JUDGE HILLIARD: The witness is excused.
- 5 Thank you.
- 6 (Whereupon, the witness
- 7 was excused.)
- 8 JUDGE HILLIARD: Let's have a 10-minute break.
- 9 (Whereupon, a recess was taken.)
- 10 JUDGE HILLIARD: Call your next witness please.
- 11 MR. ANDERSON: We call Sandy Moore.
- 12 (Witness sworn.)
- 13 SANDY MOORE,
- 14 called as a witness herein, having been first duly
- 15 sworn, was examined and testified as follows:
- 16 DIRECT EXAMINATION
- 17 BY
- 18 MR. ANDERSON:
- 19 Q. Would you please state your full name and
- 20 business address for the record.
- 21 A. My name is Sandy M. Moore. My business
- 22 address is 2000 West AT&T Drive, in Hoffman

- 1 Estates, Illinois. The zip code is 60196.
- 2 MR. ANDERSON: Ms. Moore is sponsoring testimony
- 3 which has been marked for identification in AT&T
- 4 Illinois Exhibit 2.0 with several attached
- 5 schedules.
- 6 And I would move at this time for the
- 7 admission of that testimony into the record and
- 8 tender Ms. Moore for cross-examination.
- 9 JUDGE HILLIARD: Is there any objection?
- 10 MS. SATTER: No.
- 11 JUDGE HILLIARD: Could you identify the
- 12 schedules for the record please.
- MR. ANDERSON: Yes. And for the last witness
- 14 too.
- For Ms. Moore's testimony, she sponsors
- 16 Schedules SMM-1 through SMM-9. There are nine
- 17 schedules in all attached to her testimony.
- 18 JUDGE HILLIARD: How about for Mr. Shooshan?
- 19 MR. ANDERSON: I have to pull out Mr. Shooshan's
- 20 testimony.
- JUDGE HILLIARD: Schedules 1 through 7.
- 22 MR. ANDERSON: With his direct testimony.

- 1 Mr. Shooshan sponsored eight schedules, schedules
- 2 HMS-1 through HMS-8.
- 3 Subject to check, I do not believe
- 4 Mr. Shooshan sponsored any schedules in response to
- 5 his rebuttal testimony.
- 6 JUDGE HILLIARD: Hearing no objection,
- 7 Exhibit 2.0 and HMS Schedules 1 through 9 will be
- 8 admitted.
- 9 (Whereupon, AT&T Illinois Exhibit Nos. 2.0,
- 10 Schedules 1 though 9 were admitted into evidence.)
- 11 MS. SUNDERLAND: I don't believe so, but I'll
- 12 check the official version back at the office.
- 13 JUDGE HILLIARD: Before the hearing is over, if
- 14 you could check the other witnesses because when I
- 15 do a report, I should note all the schedules in
- 16 addition to the testimony.
- 17 MS. SUNDERLAND: All right.
- 18 MR. ANDERSON: I can speak for Mr. Weber. He
- 19 had one schedule.
- 20 JUDGE HILLIARD: Okay.
- 21 MR. ANDERSON: The revised schedule JHW-R1.
- Ms. Moore is available for

- 1 cross-examination.
- JUDGE HILLIARD: Okay.
- 3 CROSS EXAMINATION
- 4 BY
- 5 MS. SATTER:
- 6 Q. Good afternoon.
- 7 A. Good afternoon.
- 8 Q. My name is Susan Satter. I'm appearing on
- 9 behalf of the people of the State of Illinois.
- 10 In your testimony you talk about whether
- 11 competitive services are substitutes for Illinois
- 12 Bell's local exchange service about packages of
- 13 telephone service; is that correct?
- 14 A. Could you point to the page in my testimony
- 15 you are referring to?
- 16 Q. I'm asking you in general --
- 17 A. Just in general.
- 18 Q. -- whether those services are subjects that
- 19 your testimony --
- 20 A. That's correct. I talk about the
- 21 competition in the marketplace and whether they're
- 22 the same or substitute products.

- 1 Q. Now, your job is to analyze competitors'
- 2 offers; is that correct?
- 3 A. That's part of my job.
- 4 Q. And do those include a local service
- 5 offerings?
- 6 A. Yes. I am responsible for access lines,
- 7 local packages. So the competitors that I would be
- 8 studying would be competitors in that arena.
- 9 Q. Does it include providers of toll services?
- 10 A. Yes.
- 11 Q. And long distance services?
- 12 A. I do not have responsibilities for long
- 13 distance.
- 14 Q. What about internet services?
- 15 A. Internet services, like cable modem or DSL?
- 16 **Q.** Yes.
- 17 **A.** No.
- 18 Q. And the wireless services?
- 19 **A.** No.
- 20 Q. RTV or video?
- 21 **A.** No.
- 22 Q. So the only services that you look at are

- 1 local exchange services, and did you say toll?
- 2 A. Yes. In terms of my responsibilities, I
- 3 have, like I said, access lines, toll, packages,
- 4 vertical services, calling card operator services.
- 5 And then in certain aspects of my job, I
- 6 do understand bundles that are offered by
- 7 competitors, but from a product marketing
- 8 perspective, I'm not responsible for those other
- 9 products.
- 10 Q. And do you make it your business to know
- 11 what services non-Illinois Bell companies offer?
- 12 A. Yes.
- 13 Q. And you also know the rates and services
- 14 that your company offers, correct?
- 15 A. That's correct.
- 16 Q. And you understand that those services are
- 17 tariffed, correct?
- 18 A. Most services are tariffed.
- 19 There are some packages that we offer
- 20 that use components of the tariff, and then are
- 21 billed upon that, and that's what we offer to
- 22 customers.

- 1 Q. So are you saying that some of your
- 2 marketed services are not specifically tariffed as
- 3 to those packages?
- 4 A. For example, the Enhanced Choice Package
- 5 you were talking to Mr. Shooshan about, that's made
- 6 of U Select 6, but it also includes the line
- 7 backer. And the market name for that is Enhanced
- 8 Choice.
- 9 Q. So that would be a combination of
- 10 competitive and noncompetitive services?
- 11 A. That's correct.
- 12 Q. Is that also true -- do you understand all
- 13 of the charges appearing on an Illinois Bell bill?
- 14 A. When you say, do I understand all the
- 15 charges?
- 16 Q. Do you know that there are charges or than
- 17 the advertised price?
- 18 A. Our advertised price is for a package.
- I'm not sure if I know what you are
- 20 referring to.
- 21 Q. Do you know that there is a \$4.50 sometimes
- 22 called a subscriber line charge, sometimes called a

- 1 federal access line charge?
- 2 A. I'm aware of that charge, yes.
- 3 Q. And is it correct that that \$4.50 charge
- 4 applies to the packages as an additional charge?
- 5 A. That would be accurate.
- 6 Q. And do you know whether other competitors
- 7 of Illinois Bell have a similar charge?
- 8 A. I'm not 100 percent certain on the EUCL,
- 9 but I believe so.
- 10 Q. Would you agree that the EUCL as you refer
- 11 to it --
- 12 A. That's correct.
- 13 Q. -- is part of the bill that the consumer
- 14 ultimately pays?
- MR. ANDERSON: Whose billing are you referring
- 16 to? Does the question relate to AT&T Illinois
- 17 services?
- 18 MS. SATTER: Yes.
- 19 THE WITNESS: From an AT&T Illinois perspective,
- 20 yes, the customers are charged a EUCL charge.
- 21 BY MS. SATTER:
- 22 **o.** So that effects their total bill?

- 1 A. That is correct.
- 2 Q. And do you know whether the total bills of
- 3 other companies who are competitors of Illinois
- 4 Bell also include a EUCL-type charge?
- 5 A. Again, I'm not certain of which ones have
- 6 EUCLs and which ones do not.
- 7 Q. In reviewing the advertising strategies of
- 8 these competitors, have you ever seen references to
- 9 that add-on charge?
- 10 A. No, I have not.
- 11 Q. Have you reviewed the tariffs of those
- 12 competitors to see if they have that charge?
- 13 A. Not for that charge, I have not.
- 14 Q. Have you reviewed the bills of other
- 15 carriers to see if they have a charge?
- 16 A. Not for that charge.
- 17 Q. You refer to the MCI neighborhood rate in
- 18 your testimony?
- 19 MR. ANDERSON: Can you refer us to a specific
- 20 page and line number.
- 21 MS. SATTER: That would be Page 5. It begins on
- 22 line 103.

- 1 BY MS. SATTER:
- 2 Q. Do you know whether MCI includes any
- 3 additional surcharge to this rate that you have
- 4 listed here, this \$33.99?
- 5 A. I don't know with certainty what taxes and
- 6 surcharges they charge. But I will tell you that
- 7 most competitors do have taxes and surcharges that
- 8 are applied to customers' bills.
- 9 Q. But you would agree that MCI Neighborhood
- 10 would have an network access charge of \$6.50?
- 11 MR. ANDERSON: I'm sorry. Can I have the
- 12 question read back or can you repeat it.
- 13 BY MS. SATTER:
- 14 Q. I'm asking you whether you know that MCI
- 15 includes a \$6.50 network access charge on its bill?
- 16 A. I'm not aware of that.
- 17 JUDGE HILLIARD: Is that in addition to the
- 18 stated price or is that --
- 19 MS. SATTER: In in addition to the stated price.
- 20 THE WITNESS: Again, I was looking at their
- 21 package prices and really wasn't assessing what
- 22 their surcharges and other charges might be.

- 1 BY MS. SATTER:
- 2 Q. You refer to the Sage Company on Page 6,
- 3 line 129 that is \$24.90 price.
- 4 Are you aware that Sage Telecom has a
- 5 EUCL?
- 6 A. I'm not aware of whether they do or they
- 7 don't.
- 8 Q. Are you aware that Sage Telecom has a \$7.50
- 9 EUCL that they add to their rate?
- 10 MR. ANDERSON: I'm going to object. All these
- 11 questions assume facts not in evidence.
- 12 MS. SATTER: I'm asking --
- 13 MR. ANDERSON: If you want to ask her if she
- 14 knows what they charge. But you are making a
- 15 statement as a statement of fact.
- 16 MS. SATTER: I'm asking a question whether she
- 17 knows that. She can say she knows it or doesn't
- 18 know it.
- 19 THE WITNESS: I can tell you for each of the
- 20 competitors, I study their package rates and rates
- 21 they have in the market, but did not look at other
- 22 surcharges they have on their bill.

- 1 BY MS. SATTER:
- 2 Q. Would you agree that customers would be
- 3 motivated to stay with a competitor or find another
- 4 company by their total bill rather than by the
- 5 advertised price?
- 6 A. Not necessarily.
- 7 I think it's up to the customer to
- 8 really look at, you know, what are they interested
- 9 in; do they pay attention to their total bill, do
- 10 they look at the package price.
- I think you will see the mix out there
- 12 where some customers want to know the value they're
- 13 getting for the package and some are going to look
- 14 at their total bill.
- 15 Q. So if they see an advertised price that
- 16 varies significantly from their bill, what will you
- 17 as a marketer expect their response to be?
- 18 A. I think customers understand for
- 19 telecommunications that there are some additional
- 20 surcharges and taxes that they pay on top of their
- 21 bill.
- 22 Q. In your Exhibit SMM-6, you include various

- 1 advertisements. And, specifically, you include
- 2 three pages from the T-Mobile Website?
- 3 A. This schedule is specifically for wireless
- 4 providers, information on their Website.
- 5 Q. Have you checked the Website since you
- 6 filed the testimony?
- 7 A. No, I have not.
- 8 Q. So you don't know whether the 1999 rate is
- 9 still available, do you?
- 10 **A.** No, I don't.
- 11 JUDGE HILLIARD: When did you file your
- 12 testimony?
- 13 THE WITNESS: My testimony was filed in January.
- 14 BY MS. SATTER:
- 15 Q. And you haven't check it had between
- 16 January and today?
- 17 A. That is correct.
- 18 Q. How often do you monitor competitors'
- 19 prices for purposes of developing marketing plans?
- 20 A. Again, I'm not responsible for wireless,
- 21 per se.
- 22 So I focus more on the local packages

- 1 that competitors offer. So we have a separate
- 2 market organization and competitive intelligence
- 3 groups, and they help us out by really producing
- 4 weekly reports and telling us what competitor
- 5 activity goes on.
- 6 So that group is really responsible for
- 7 going out on a regular basis and sharing it with
- 8 other marketing individuals.
- 9 Where really my organization is not
- 10 staffed to personally go out on a regular basis.
- 11 We rely on that other organization.
- 12 Q. And that organization has not given you any
- 13 additional intelligence on --
- 14 A. Not specifically these websites, but I do
- 15 get weekly information from them as to what's going
- 16 on in the market.
- 17 Q. Do you know whether T-Mobile has changed
- 18 its rate?
- 19 A. Not specifically to these plans, I do not.
- 20 Q. On Page 20 of your testimony, you say that
- 21 Illinois Bell has marketed a no-frills access line
- 22 offer to wireless customers?

- 1 A. That's correct.
- 2 Q. What is that no-frills tariffed rate?
- 3 A. It's really offering just the basis access
- 4 line to customer.
- 5 Q. So that would be the stand-alone access
- 6 line?
- 7 A. That's correct.
- 8 Q. And has your company identified customers
- 9 who have cut the cord and use mobile lines?
- 10 A. From a service rep perspective, customers
- 11 call in to disconnect. We do ask our
- 12 representatives to ask the customer why they leave
- 13 us.
- 14 Unfortunately, most the time you see a
- 15 big bucket of no further use where you don't have
- 16 the details behind why is there no further use.
- 17 But there is a code we have that says
- 18 they went wireless only. So for this specific
- 19 offering, we would market to those folks we knew
- 20 who substituted wireline service for wireless.
- 21 Q. Now, an affiliate of AT&T Illinois offers
- 22 wireless service, correct, that's Cingular

- 1 Wireless?
- 2 A. That's correct.
- 3 Q. But to the best of your knowledge Cingular
- 4 Wireless does not require a wireline connection in
- 5 order to purchase wireless services; is that
- 6 correct?
- 7 A. No, they do not.
- 8 Q. Now, an affiliate of AT&T Illinois also
- 9 offers high-speed internet connection; isn't that
- 10 right?
- 11 A. That is correct.
- 12 Q. And you would agree with me that today that
- 13 affiliate of AT&T Illinois requires an AT&T
- 14 Illinois local telephone connection in order to
- 15 obtain DSL service?
- 16 A. Currently, that is correct.
- 17 Q. Now, do you review the total bills, the
- 18 total bill amount that consumers pay in developing
- 19 the marketing plans?
- 20 A. Not really.
- 21 We really look at what is the offering
- 22 that we are making to the customer in terms of the

- 1 service or the product and how does that compare to
- 2 the competitors.
- 3 Q. So you only look at the advertised rate?
- 4 A. That's one way of looking at it, yes.
- 5 MS. SATTER: I have no further questions.
- 6 JUDGE HILLIARD: Any other cross?
- 7 MR. HARVEY: Nothing from staff, your Honor.
- 8 MR. GOLDENBERG: No questions.
- 9 JUDGE HILLIARD: Okay.
- 10 Redirect?
- 11 MR. ANDERSON: One second please.
- 12 (Whereupon, a recess was taken.)
- MR. ANDERSON: I have a couple of questions on
- 14 redirect, your Honor.
- 15 JUDGE HILLIARD: Go ahead.
- 16 REDIRECT EXAMINATION
- 17 BY
- 18 MR. ANDERSON:
- 19 Q. Ms. Moore, during cross-examination, you
- 20 were describing a package which consisted of -- or
- 21 a bundle which consisted of the U-Select Package
- 22 plus line backer, correct?

- 1 A. That's correct, Enhanced Choice.
- 2 Q. And I believe you were asked whether that
- 3 included a combination of competitive and
- 4 noncompetitive services.
- 5 Do you recall that question and answer?
- 6 **A.** Yes.
- 7 Q. Would you clarify the category of services
- 8 that that is included in that package?
- 9 A. Yes. It's actually regulated and then the
- 10 line backer plan is a deregulated product.
- 11 Q. You were also asked whether any of AT&T
- 12 Illinois' competitors may add taxes and surcharges
- 13 to the advertised price for their local exchange
- 14 services.
- Do you recall that question?
- 16 A. Yes, I do.
- 17 Q. Does AT&T Illinois add taxes and surcharges
- 18 to the advertised prices of its services?
- 19 **A.** Yes, we do.
- 20 MR. ANDERSON: I have no further questions.

21

22

- 1 CROSS EXAMINATION
- 2 BY
- JUDGE HILLIARD:
- 4 Q. Ma'am, what services are provided by the
- 5 line backer?
- 6 A. It's basically a wire maintenance plan. So
- 7 it gives consumers protections if there's wiring
- 8 problems inside their home, so they pay a
- 9 reoccurring monthly fee rather than having someone
- 10 come out, a technician come out and pay an hourly
- 11 rate.
- 12 Many of the competitors offer a similar
- 13 service.
- 14 Q. What's the distinction between local
- 15 service and local toll service?
- 16 A. When I think about local service, I think
- 17 about the local service, the access line and local
- 18 toll would be the usage -- I'm sorry the toll would
- 19 be the Band C usage.
- 20 **Q.** I'm sorry?
- 21 A. When I think about local service, to me it
- 22 means providing the customer with dial tone, and

- 1 your local service. And when I think about --
- 2 Q. All right. Can you define local service,
- 3 what constitutes besides dial tone? What is your
- 4 calling range?
- 5 A. The calling range?
- 6 **Q.** Is it geographic?
- 7 A. It really various by state.
- 8 I mean, in Illinois, of course, with
- 9 measured-rate service, you know, you have your
- 10 local calling areas, which would be your Band A and
- 11 Band B and Band C, you know, crosses over into the
- 12 toll arena. So it's really more mileage-based in
- 13 Illinois.
- 14 Q. Are there any parameters on -- I mean, so
- 15 does everybody get so many miles in Band A, Band B
- 16 and Band C?
- 17 MR. ANDERSON: At what mileage point does Band C
- 18 begin?
- 19 THE WITNESS: It's over 15 minutes.
- 20 JUDGE HILLIARD: Over 15 miles from the point of
- 21 access?
- MR. HARVEY: Origination perhaps.

- 1 THE WITNESS: I believe it's origination of the
- 2 CO.
- 3 MS. SUNDERLAND: Serving CO.
- 4 THE WITNESS: It might be the serving CO for to
- 5 us measure that, but I'm not 100 percent certain.
- 6 JUDGE HILLIARD: Band B, where does that start?
- 7 THE WITNESS: That starts at 7 or 8 miles. I'm
- 8 sorry.
- 9 BY JUDGE HILLIARD:
- 10 Q. Where does -- what is the distinction
- 11 between local toll and when you get beyond local
- 12 toll calls, Band C?
- 13 A. Basically, under the mileage, it's
- 14 considered a local toll and over the mileage is
- 15 considered a toll call, but it's still carried by
- 16 AT&T the Tel Co.
- 17 Q. If I want to call Rockford, what kind of a
- 18 call is that from here?
- 19 A. I believe that would be considered a local
- 20 toll call.
- 21 Q. Is that Band C?
- MR. HARVEY: That's long distance.

- 1 MS. SUNDERLAND: That's long distance.
- 2 MR. ANDERSON: The distinction is between within
- 3 the LATA and interLATA.
- 4 JUDGE HILLIARD: Okay. Tell me what a LATA
- 5 means.
- 6 MR. HARVEY: Local access and transport area.
- 7 JUDGE HILLIARD: What does that mean?
- 8 MR. HARVEY: It's a somewhat curious distinction
- 9 set by Judge Green in 1982.
- 10 I think it's defined in our statute, and
- 11 it's the same as MSA for these purposes. I don't
- 12 think, hopefully, I'm not testifying to this but.
- MR. ANDERSON: Sounds good to me.
- 14 MS. SATTER: I think just for clarification, the
- 15 LATA was set up when AT&T was originally broken up
- 16 back in the early 80s.
- 17 MR. HARVEY: Judge Green's order back in 1982.
- 18 MS. SATTER: And the judge set up what they call
- 19 LATAs.
- 20 MR. WARD: We can call Mr. Green, he designed
- 21 the LATAs.
- MS. SUNDERLAND: He designed the MSAs.

- 1 MS. SATTER: The calls between the LATAs are
- 2 long distance. The calls within the LATAs are
- 3 toll.
- 4 MS. SUNDERLAND: Until recently, we were not
- 5 permitted to provide long distance calling, so
- 6 there had to be defined geographic areas that were
- 7 considered okay for the local company to provide
- 8 service, so those were LATAs.
- 9 In Illinois we call them MSAs. There
- 10 are a number of them in the State of Illinois. So
- 11 calling within those LATAs are kind of divvied up
- 12 into buckets. And the very local calls are Band A
- 13 under 8 miles; Band B is 8 to 15; Band C is 15 and
- 14 up. And then just to confuse it a little more, if
- 15 you want to call an independent company territory,
- 16 that's call toll.
- 17 MS. SATTER: Local toll.
- 18 MS. SUNDERLAND: But it's on a different rate
- 19 schedule.
- 20 MR. HARVEY: May I suggest that the judge
- 21 appears to want some evidence of this. And with
- 22 lawyers talking, that is not what he's getting.

- 1 MS. SUNDERLAND: He is getting good information.
- 2 MR. HARVEY: I don't doubt it's excellent
- 3 information.
- 4 MR. GOLDENBERG: Can you put it in through a
- 5 witness or write up something?
- 6 MR. HARVEY: We can probably come up with some
- 7 sort of a joint stipulation as to what LATA and MSA
- 8 is.
- 9 MS. SUNDERLAND: Why don't we come up with a
- 10 joint document that explains what these things are.
- 11 MR. WARD: They're defined in the Public
- 12 Utilities Act.
- 13 MS. SATTER: And tariffs.
- 14 JUDGE HILLIARD: But the practicalities of it
- 15 are always kind of elusive.
- 16 MR. WARD: If you know somebody at the Commerce
- 17 Commission, they have a map that will they can show
- 18 it to you.
- 19 MR. HARVEY: We have a big one upstairs if you
- 20 want to see it.
- 21 MS. SATTER: It's in Exhibit 7 or 8 in the
- 22 Telecommunications Report that the Commission puts

- 1 out. That's good source for the map.
- JUDGE HILLIARD: All right. So I guess I'm
- 3 through asking questions.
- 4 MR. ANDERSON: If you're through, I'm through.
- 5 MS. SATTER: Can I just ask one question in
- 6 follow-up.
- 7 JUDGE HILLIARD: All right.
- 8 RECROSS EXAMINATION
- 9 BY
- 10 MS. SATTER:
- 11 Q. Ms. Moore, isn't it true that the Band A
- 12 and Band B calls are charged on a per-call basis?
- 13 A. That's correct.
- 14 Q. And the Band C and toll calls are charged
- 15 on a per-minute basis?
- 16 A. That is correct.
- 17 MS. SATTER: Thank you.
- 18 JUDGE HILLIARD: Are the rates for Band C calls
- 19 the same as rates for intraLATA calls?
- 20 MS. SUNDERLAND: No.
- 21 THE WITNESS: No.
- 22 JUDGE HILLIARD: All right.

- 1 MR. HARVEY: Your Honor, could I inquire as to
- 2 one matter?
- 3 JUDGE HILLIARD: Sure.
- 4 MR. HARVEY: First of all, do we have any
- 5 further information about Mr. Svanda's lengthy date
- 6 of appearance?
- 7 MS. SUNDERLAND: We will not know until tonight
- 8 whether he is going to be called tomorrow.
- 9 MR. HARVEY: So we might expect him tomorrow?
- 10 MS. SUNDERLAND: Possibly.
- 11 MR. HARVEY: That's all I wanted to know.
- 12 MS. SUNDERLAND: There is a possibility each
- 13 day, unless he gets called for a multi-day trial,
- 14 in which case, there will be no possibility. We
- 15 are hoping that eventuality does not come to pass.
- 16 MR. HARVEY: 10:00 o'clock tomorrow, your Honor?
- 17 JUDGE HILLIARD: That's fine.
- 18 (Whereupon, the above-entitled matter
- was continued to April 4th, 2006, at
- 20 10:00 a.m.)

21

22